Bolivia

Overview



Transparency:

 $20_{\scriptscriptstyle /100}$

(Open Budget Index score)



Public Participation:

 $20_{\scriptscriptstyle /100}$



Budget Oversight:

48/100

About the survey

Government budget decisions – what taxes to levy, what services to provide, and how much debt to take on – have important consequences for all people in society. When governments provide information and meaningful channels for the public to engage in these decisions, we can better ensure public money is spent on public interests.

The Open Budget Survey (OBS) is the world's only independent, comparative and fact-based research instrument that uses internationally accepted criteria to assess public access to central government budget information; formal opportunities for the public to participate in the national budget process; and the role of budget oversight institutions, such as legislatures and national audit offices, in the budget process.

The survey helps local civil society assess and confer with their government on the reporting and use of public funds. This 8th edition of the OBS covers 120 countries.

Visit <u>www.internationalbudget.org/open-budget-survey</u> for more information, including the full OBS methodology, the 2021 Global and Regional Reports, findings for all surveyed countries, and the Data Explorer.



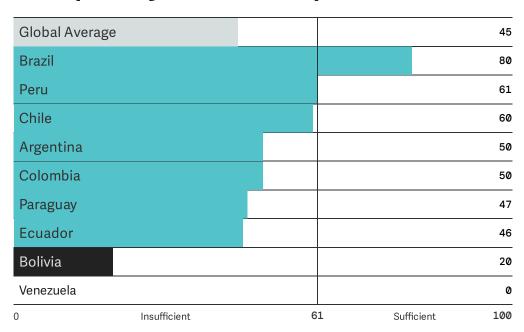
Transparency

This part of the OBS measures public access to information on how the central government raises and spends public resources. It assesses the **online** availability, timeliness, and comprehensiveness of eight key budget documents using 109 equally weighted indicators and scores each country on a scale of 0 to 100. A transparency score of 61 or above indicates a country is likely publishing enough material to support informed public debate on the budget.

Bolivia has a transparency score of 20 (out of 100).

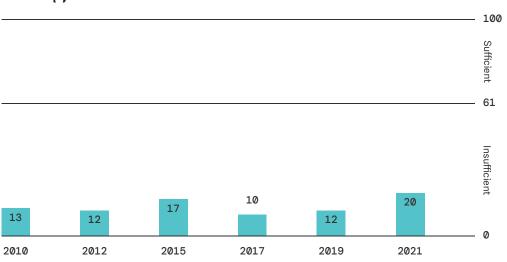
Transparency in Bolivia compared to others



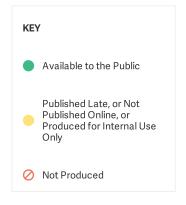




How has the transparency score for Bolivia changed over time?



Public availability of budget documents in Bolivia



Document	2010	2012	2015	2017	2019	2021
Pre-Budget Statement				0	0	
Executive's Budget Proposal						•
Enacted Budget		•	•	•	•	
Citizens Budget	0	0	0	•		
In-Year Reports			•			
Mid-Year Review		0	0	0	0	0
Year-End Report	•	•	•	•	•	•
Audit Report	•	•	•	0	0	0



How comprehensive is the content of the key budget documents that Bolivia makes available to the public?

KEY
6 1-100 / 100
41-60 / 100
1 -40 / 100

Key budget document	Document purpose and contents	Fiscal year assessed	Document content score
Pre- Budget Statement	Discloses the broad parameters of fiscal policies in advance of the Executive's Budget Proposal; outlines the government's economic forecast, anticipated revenue, expenditures, and debt.	2021	Internal Use
Executive's Budget Proposal	Submitted by the executive to the legislature for approval; details the sources of revenue, the allocations to ministries, proposed policy changes, and other information important for understanding the country's fiscal situation.	2021	21
Enacted Budget	The budget that has been approved by the legislature.	2020	89
Citizens Budget	A simpler and less technical version of the government's Executive's Budget Proposal or the Enacted Budget, designed to convey key information to the public.	2020	Published Late
In-Year Reports	Include information on actual revenues collected, actual expenditures made, and debt incurred at different intervals; issued quarterly or monthly.	2020	Internal Use
Mid-Year Review	A comprehensive update on the implementation of the budget as of the middle of the fiscal year; includes a review of economic assumptions and an updated forecast of budget outcomes.	2020	Not Produced
Year-End Report	Describes the situation of the government's accounts at the end of the fiscal year and, ideally, an evaluation of the progress made toward achieving the budget's policy goals.	2019	33
Audit Report	Issued by the supreme audit institution, this document examines the soundness and completeness of the government's year-end accounts.	2019	Not Produced

Bolivia's transparency score of **20** in the OBS 2021 is moderately higher than its score in 2019.

What changed in OBS 2021?

Bolivia has increased the availability of budget information by:



Publishing the Executive's Budget Proposal online.

However, Bolivia has decreased the availability of budget information by:

Reducing the information provided in the Year-End Report.

Recommendations

Bolivia should prioritize the following actions to improve budget transparency:

- Publish the Pre-Budget Statement, Citizens Budget and In-Year Reports online in a timely manner.
- Produce and publish the Mid-Year Review and Audit Report online in a timely manner.
- Continue to publish the Executive's Budget Proposal, and include
 information on performance, and on policy. This could be achieved by
 presenting multi-year information, data on total debt outstanding,
 information showing how new policy proposals affect expenditure and
 revenue, estimates for more than one year prior to the budget year, and
 information on fiscal risks.
- Include in the Executive's Budget Proposal and Enacted Budget expenditure data under a functional classification and information by sector.
- Include in the Year-End Report comparisons between planned expenditures and revenues, and actual outcomes; comparisons between borrowing estimates and actual outcomes; comparisons between planned non-financial outcomes and actual outcomes; and comparisons between the original macroeconomic forecast and actual outcomes.

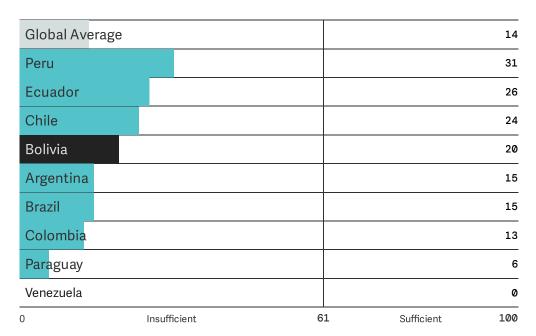


Public Participation

The OBS assesses the formal opportunities offered to the public for meaningful participation in the different stages of the budget process. It examines the practices of the central government's executive, the legislature, and the supreme audit institution (SAI) using 18 equally weighted indicators, aligned with the Global Initiative for Fiscal Transparency's <u>Principles of Public Participation in Fiscal Policies</u>, and scores each country on a scale from 0 to 100.

Bolivia has a public participation score of 20 (out of 100).

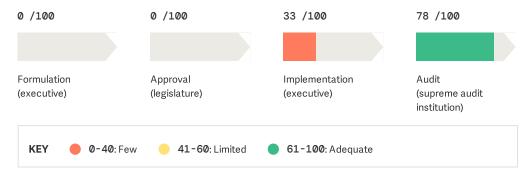
Public participation in Bolivia compared to others



For more information, see <u>here</u> for innovative public participation practices around the world.



Extent of opportunities for public participation in the budget process



Recommendations

Bolivia's Ministerio de Economía y Finanzas Públicas has established public hearings during budget implementation but, to further strengthen public participation in the budget process, should also prioritize the following actions:

- Pilot mechanisms to engage the public during budget formulation.
- Expand mechanisms during budget implementation to engage any civil society organization or member of the public who wishes to participate.
- Actively engage with vulnerable and underrepresented communities, directly or through civil society organizations representing them.

Bolivia's Asamblea Legislativa Plurinacional should prioritize the following actions:

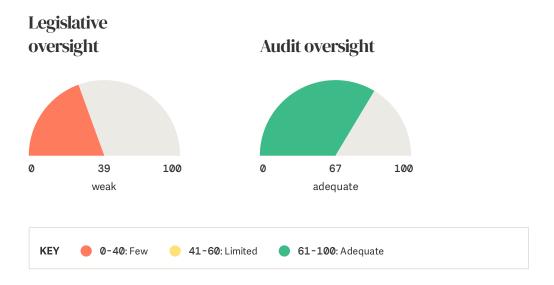
- Allow members of the public or civil society organizations to testify during its hearings on the budget proposal prior to its approval.
- Provided the Audit Report is produced and published online in a timely manner, allow members of the public or civil society organizations to testify during the hearings on its findings.



Budget Oversight

The OBS examines the role that legislatures and supreme audit institutions (SAIs) play in the budget process and the extent to which they provide oversight; each country is scored on a scale from 0 to 100 based on 18 equally weighted indicators. In addition, the survey collects supplementary information on independent fiscal institutions (see Box).

The legislature and supreme audit institution in Bolivia, together, provide limited oversight during the budget process, with a composite oversight score of **48** (out of 100). Taken individually, the extent of each institution's oversight is shown below:



Recommendations

Bolivia's Asamblea Legislativa Plurinacional provides limited oversight during the planning stage of the budget cycle and weak oversight during the implementation stage. To improve oversight, the following actions should be prioritized:

- Provided that a Pre-Budget Statement is produced and made available in a timely manner, the legislature should debate budget policy before the Executive's Budget Proposal is tabled and approve recommendations for the upcoming budget.
- A legislative committee should examine in-year budget implementation and publish reports with their findings online.



- In practice, ensure the legislature is consulted before the executive shifts funds specified in the Enacted Budget between administrative units or reduces spending due to revenue shortfalls during the budget year.
- Provided that an Audit Report is produced and published in a timely manner, a legislative committee should examine the document and publish a report with their findings online.
- Legislative committees should examine the Executive's Budget Proposal and publish reports with their findings online.

To strengthen independence and improve audit oversight by the Bolivia Contraloría General del Estado, the following actions are recommended:

- Ensure audit processes are reviewed by an independent agency.
- Produce and publish the Audit Report of the annual budget online and in a timely manner.

The emerging practice of establishing independent fiscal institutions

Bolivia does not have an independent fiscal institution (IFI). IFIs are increasingly recognized as valuable independent and nonpartisan information providers to the Executive and/or Parliament during the budget process.

*These indicators are *not* scored in the Open Budget Survey.



Methodology

- Only documents published and events, activities, or developments that took place through 31 December 2020 were assessed in the OBS 2021.
- The survey is based on a questionnaire completed in each country by an independent budget expert:

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• To further strengthen the research, each country's draft questionnaire is also reviewed by an anonymous independent expert, and in Bolivia by a representative of the Ministerio de Economía y Finanzas Públicas.

