

Open Budget Survey 2021

Questionnaire

Jamaica

May 2022

Country Questionnaire: Jamaica

PBS-1. What is the fiscal year of the PBS evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:
FY 2021-22

Source:
Based on discussions with the Ministry of Finance and the Public Service, the PBS would be the Interim Fiscal Policy Paper. However, as was stated by IBP in Jamaica's previous survey, this document does not meet the criteria. The Budget Call (produced internally) was proposed by IBP last round of the survey as a potential alternative (<https://www.internationalbudget.org/sites/default/files/2020-05/jamaica-202002150030.pdf> - see Question PBS-6a). However, upon review of the document, it is not suited to be the PBS. The purpose of the document is to request that Ministries, Departments, and Agencies send in their estimated budgets for the upcoming financial year.

Comment:
This Document is not produced by the Government. The criteria that the PBS has outlined, there are no current document to fill that requirement and provide that specific information.

The Interim Fiscal Policy Paper, though released within the right timeframe (<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>), mainly focuses on the fiscal year in which it is published (2020-21), not the upcoming year (2021-22), which is critical for the PBS. Although it contains some macroeconomic forecast for the medium term (page 14), and updates some medium-term expenditure and revenue projections (page 35), it does not discuss policies for the upcoming FY (2021-22).

Peer Reviewer

Opinion: Disagree

Suggested Answer: The Reviewer agrees that contents of the Interim Fiscal Policy Paper does not qualify, having not met the IBP definition for the Pre Budget Statement. As such there is no answer for the question regarding the fiscal year it speaks to.

Government Reviewer

Opinion:

IBP Comment

Many thanks to the peer reviewer for the helpful comment, which is well-noted. Although there does not appear to be a document that currently qualifies as a Pre-Budget Statement in Jamaica, the fiscal year of such a document (if it existed) for this current Open Budget Survey would be for FY 2021-22, as the researcher has stated.

PBS-2. When is the PBS made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for a PBS to be considered publicly available, it must be made available to the public one month before the Executive's Budget Proposal is submitted to the legislature for consideration. If the PBS is not released to the public at least one month before the Executive's Budget Proposal is submitted to the legislature for consideration, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the PBS.

Answer:
d. The PBS is not released to the public, or is released less than one month before the Executive's Budget Proposal is introduced to the legislature

Source:

Comment:
This document is not produced by the government. See explanation in Question PBS-1.

Peer Reviewer
Opinion: Agree
Comments: Comment by Reviewer is correct

Government Reviewer
Opinion:

PBS-3a. If the PBS is published, what is the date of publication of the PBS?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

Answer:

Source:

Comment:

This document is not produced by the government. See explanation in Question PBS-1.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

PBS-3b. In the box below, please explain how you determined the date of publication of the PBS.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

N/A

Source:

Comment:

This document is not produced by the government. See explanation in Question PBS-1.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

PBS-4. If the PBS is published, what is the URL or weblink of the PBS?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

Source:

Comment:

This document is not produced by the government. See explanation in Question PBS-1.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

PBS-5. If the PBS is published, are the numerical data contained in the PBS available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) or HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the PBS is not publicly available, therefore its machine readability cannot be assessed.

Answer:

d. Not applicable

Source:

Comment:

This document is not produced by the government. See explanation in Question PBS-1.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

PBS-6a. If the PBS is not publicly available, is it still produced?

If the PBS is not considered publicly available under the OBS methodology (and thus the answer to Question PBS-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question PBS-2)

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

d. Not produced at all

Source:

Comment:

This document is not produced by the government. See explanation in Question PBS-1.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

PBS-6b. If you selected option "c" or "d" in question PBS-6a, please specify how you determined whether the PBS was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question PBS-6a, researchers should mark this question "n/a."

Answer:

The only document the Ministry of Finance and the Public Service agrees is the PBS is the Interim Fiscal Policy Paper. Because this does not meet IBP standards, and the Budget Call/Circular is not applicable, the PBS is not produced by the government.

Source:

Comment:

See explanation in Question PBS-1.

Peer Reviewer

Opinion: Agree

Comments: Explanation provided by Consultant is correct.

Government Reviewer

Opinion:

PBS-7. If the PBS is produced, please write the full title of the PBS.

For example, a title for the Pre-Budget Statement could be "Proposed 2021 State Budget" or "Guidelines for the Preparation of Annual Plan and Budget for 2020/21."

If the document is not produced at all, researchers should mark this question "n/a."

Answer:

n/a

Source:

Comment:

This document is not produced by the government. See explanation in Question PBS-1.

Peer Reviewer

Opinion: Agree

Government Reviewer
Opinion:

PBS-8. Is there a "citizens version" of the PBS?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

Comment:

The Ministry of Finance and Public Sector has not produced a document to fulfill the requirements of the Pre-Budget statement. See explanation in Question PBS-1.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

EBP-1a. What is the fiscal year of the EBP evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

FY 2020-21 FY 2020-21 FY 2020-21

Source:

<http://www.mof.gov.jm>

After visiting the link above, click on the budget tab. There you will see multiple documents that belong in the EBP.

Comment:

There is no one document for the Executive Budget Proposal, on the Ministry's Website the documents that are available on the website are

Public Sector Consolidated Estimates of Expenditure;

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2334-public-sector-consolidated-estimates-of-expenditure-2020-2021.html>

Jamaica Public Bodies Estimates of Revenue and Expenditure;

<https://www.mof.gov.jm/budgets/estimates-of-revenue-expenditure/file/2335-estimates-of-revenue-and-expenditure-for-the-year-ending-march-2021.html>

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Medium Term Debt Management Strategy 2020/21-2023/24

<https://www.mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Estimates of Expenditure 2020/2021

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Revenue Estimates;

<https://www.mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Opening Budget Speech

<https://mof.gov.jm/opening-budget-speeches/file/2388-hmfps-budget-presentation-2020-2021.html>

Citizen Budget

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Peer Reviewer

Opinion: Agree

Comments: The Consultant's comments are comprehensive in identifying all the discrete documents that consist of the EPB and the link are correct.

Link to the Fiscal Policy Paper is dead. Correct link is - <https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Link for Estimates of Revenue and Expenditure is <https://mof.gov.jm/budgets/estimates-of-revenue-expenditure/file/2548-estimates-of-revenue-and-expenditure-for-the-year-ending-march-2022.html>

Link for the Medium Term Debt Management Strategy 2020/21-2023/24 is

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Government Reviewer

Opinion:

EBP-1b. When is the EBP submitted to the legislature for consideration?

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

Answer:

12/02/2020 12/02/2020

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre.html>

Comment:

Jamaica has no one document that has all the components of the Executive Budget proposal. As such, the EBP consists of eight (8) documents:

1 Jamaica Public Bodies Estimates of Revenue and Expenditure - 12/02/20

2 Government of Jamaica Fiscal Policy Paper 2020-2021- 14/02/20

3 Medium Term Debt Management Strategy 2020/21-2023/24- 05/03/20

4 Public Sector Consolidated Estimates of Expenditure- 12/02/20

5 Revenue Estimates-12/02/20

6 Citizen Budget -24/02/20

7 Opening Budget Speech - 17/03/20

8 Estimates of Expenditure- 12/02/20

Peer Reviewer

Opinion: Disagree

Suggested Answer: 12/02/2020 The Consultant's claim that there is no one document for the EBP is correct. However, if a date has to be selected

the Reviewer recommends February 12, 2020 or 12/02/2020 as three of the most critical were submitted to the Legislature on that date, namely 1.

Revenue Estimates 2. Public Sector Consolidated Estimates of Expenditure 3. Jamaica Public Bodies Estimates of Revenue and Expenditure

Government Reviewer

Opinion:

IBP Comment

Thank you to the peer reviewer for the comment! The answer has been revised accordingly.

EBP-2. When is the EBP made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an EBP to be considered publicly available, it must be made available to the public while the legislature is still considering it and before the legislature approves (enacts) it. If the EBP is not released to the public before the legislature approves it, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the EBP.

The OBS definition of an Executive's Budget Proposal is a document(s) that (i) the executive submits to the legislature as a formal part of the budget approval process and (ii) the legislature either approves or on which it approves proposed amendments.

The OBS will treat the Executive's Budget Proposal as "Not Produced," in the following cases:

- The executive does not submit the draft budget to the legislature; or
- The legislature receives the draft budget but does not approve it or does not approve recommendations on the draft budget;
- The legislature rejects the draft budget submitted by the executive, but the executive implements it without legislative approval; or
- There is no legislature, or the legislature has been dissolved.

Answer:

c. Less than two months in advance of the budget year, but at least in advance of the budget being approved by the legislature

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre.html>

Comment:

Based on the dates of the documents, the latest one was published in March, a couple weeks before the beginning of the fiscal year April 1, 2020.

Peer Reviewer

Opinion: Agree

Comments: The dates provided for each document associated with the EPB have been checked and are correct. The dates therefore differ but the Consultant's decision to be guided by the last date of any of the documents submitted is a reasonable one.

Government Reviewer

Opinion:

EBP-3a. If the EBP is published, what is the date of publication of the EBP?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

In the comment boxes below, researchers should also list any supporting documents to the EBP and their date of publication.

Answer:

12/02/2020 12/02/2020

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre.html>

Comment:

Based on the date of each document, between February and March all the documents that constitute the EBP were publicly available on the Ministry's website, and before the start of the FY. See EBP-1b for specific dates.

Peer Reviewer

Opinion: Agree

Comments: As a big part the OBS's focus is on citizens' ability to access the info and the three main document that the vast majority of citizens consider to be "the Budget" were available on February 12, 2020 I agree that the proposed date is a reasonable one. Those three documents are the Consolidated Estimates of Expenditure, Revenue Estimates and the Estimates of Expenditure

Government Reviewer
Opinion:

EBP-3b. In the box below, please explain how you determined the date of publication of the EBP.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

The date of publication was determined by downloading the respective documents from the website, opening them using adobe, the date of publication is highlighted in yellow.

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre.html>

Comment:

Peer Reviewer

Opinion: Disagree

Suggested Answer: Using the method described by the Consultant, the Reviewer finds one date on each document and a different date on the website for publication. The Reviewer considers the date of publication on the website as the date the document was available to the citizen and therefore "published".

Government Reviewer

Opinion:

IBP Comment

Many thanks to the peer reviewer for the helpful comment. Indeed, at times there is a different date on each document and on the website for publication. In that case, we would consider the date of publication on the website as the date the document was available to the citizen.

EBP-4. If the EBP is published, what is the URL or weblink of the EBP?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

In the comment boxes below, researchers should also list any supporting documents to the EBP and their URL or weblink.

Answer:

<https://mof.gov.jm/documents/documents-publications/document-centre/category/2-budgets.html> <https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Source:

<https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Public Sector Consolidated Estimates of Expenditure;

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2334-public-sector-consolidated-estimates-of-expenditure-2020-2021.html>

Estimates of Expenditures

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Jamaica Public Bodies Estimates of Revenue and Expenditure;

<https://www.mof.gov.jm/budgets/estimates-of-revenue-expenditure/file/2335-estimates-of-revenue-and-expenditure-for-the-year-ending-march-2021.html>

Government of Jamaica Fiscal Policy Paper 2020-2021;
<https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Medium Term Debt Management Strategy 2020/21-2023/24
<https://www.mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Revenue Estimates;
<https://www.mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Opening Budget Speech
<https://mof.gov.jm/opening-budget-speeches/file/2388-hmfps-budget-presentation-2020-2021.html>

Citizen Budget
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

These Eight documents qualify as being public available based on IBP's standards.

Peer Reviewer

Opinion: Agree

Comments: Some of the links are dead. Link to the Fiscal Policy Paper is - <https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html> Link for Estimates of Revenue and Expenditure is <https://mof.gov.jm/budgets/estimates-of-revenue-expenditure/file/2548-estimates-of-revenue-and-expenditure-for-the-year-ending-march-2022.html> Link for the Medium Term Debt Management Strategy 2020/21-2023/24 is <https://mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html> Link for Estimates of Revenue and Expenditure (Public Bodies) is <https://mof.gov.jm/budgets/estimates-of-revenue-expenditure/file/2548-estimates-of-revenue-and-expenditure-for-the-year-ending-march-2022.html> Link of rRevenue Estimates is <https://mof.gov.jm/budgets/revenue-estimates/file/2531-revenue-estimates-financial-statements-2020-2021.html>

Government Reviewer

Opinion:

IBP Comment

Many thanks to the peer reviewer for some of these additional links.

EBP-5. If the EBP is published, are the numerical data contained in the EBP or its supporting documents available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>.

Option "d" applies if the EBP is not publicly available, therefore its machine readability cannot be assessed.

Answer:

c. No

Source:

Go to the ministry of finance page (<http://www.mof.gov.jm>), click the budgets tab then click Expenditure tab, Revenue estimates tab and Fiscal Policy Papers tab. You will then come to a page where you would select the corresponding fiscal year. it will take you to the document for the fiscal year where you can download the document.

Comment:

Peer Reviewer

Opinion: Agree

Comments: They are available and can be accessed by the citizen in a csv format if requested via the Access to Information Legislation but the average citizen is not informed and as such is unaware.

Government Reviewer

Opinion:

EBP-6a. If the EBP is not publicly available, is it still produced?

If the EBP is not considered publicly available under the OBS methodology (and thus the answer to Question EBP-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question EBP-2).

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

e. Not applicable (the document is publicly available)

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

EBP-6b. If you selected option "c" or "d" in question EBP-6a, please specify how you determined whether the EBP was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question EBP-6a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

Peer Reviewer

Opinion:

Government Reviewer

Opinion:

EBP-7. If the EBP is produced, please write the full title of the EBP.

For example, a title for the Executive's Budget Proposal could be "Draft Estimates of Revenue and Expenditure for BY 2020-21, produced by the Ministry of Finance, Planning and Economic Development."

If there are any supporting documents to the EBP, please enter their full titles in the comment box below.

If the document is not produced at all, researchers should mark this question "n/a."

Answer:

Estimates of Expenditure FY 2020/21 <https://mof.gov.jm/documents/documents-publications/document-centre.html>

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre.html>

Comment:

The above Documents is 1 out of 8 proposed document, below are the remainders:

Jamaica Public Bodies Estimates of Revenue and Expenditure FY 2020/21

Medium Term Debt Management Strategy FY 2020/21

Public Sector Consolidated Estimates of Expenditure FY 2020/21

Revenue Estimates FY 2020/21

Citizen Budget FY 2020/21

Opening Budget Speech FY 2020/21

Estimate of Expenditure FY 2020/21

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

EBP-8. Is there a "citizens version" of the EBP?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

a. Yes

Source:

Estimates of Expenditure 2020/21, produced by the Ministry of Finance and Public Service

<https://mof.gov.jm/documents/documents-publications/document-centre/category/250-the-citizens-guide-budget.html>

Comment:

The Ministry does produce a citizens budget. This year marks the second year the government produced the Citizen's Budget.

Peer Reviewer

Opinion: Agree

Comments: <https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Government Reviewer

Opinion:

EB-1a. What is the fiscal year of the EB evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

FY 2020-21 24/03/20

Source:

Appropriations Act 2020, Jamaica Parliament.

<https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

EB-1b. When was the EB approved (enacted) by the legislature?

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

Answer:

27/03/20 24/3/2020

Source:

<https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:

Jamaica has a bi-cameral legislature; thereby, it consists of two houses: the House of Representative (lower house) and the Senate (upper house). Both have to approve the budget. The House of Representatives approved the budget on March 24, 2020, the Senate approved the budget on March 27, 2020.

Peer Reviewer

Opinion: Agree

Comments: Reviewer has checked with Jamaica's Parliament to verify same.

Government Reviewer

Opinion:

EB-2. When is the EB made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an EB to be considered publicly available, it must be made available to the public three months after the budget is approved by the legislature. If the EB is not released to the public at least three months after the budget is approved by the legislature, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not

produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the EB.

Answer:

b. Between two weeks and six weeks after the budget has been enacted

Source:

The Appropriations Act 2020, Jamaica Parliament

<https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:

Having examined the properties of the document, it was created on May 5, 2020. This is five weeks after the budget was passed by the Senate on March 27, 2020.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

EB-3a. If the EB is published, what is the date of publication of the EB?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

Answer:

06/05/2020 06/05/2020

Source:

<https://japarliament.gov.jm/index.php/component/search/?searchword=appropriation%20act&searchphrase=all&Itemid=193>

Comment:

The Appropriations Act was made public on the Houses of Parliament's website on May 6, 2020. The above link illustrates how the researcher arrived at her conclusion.

Peer Reviewer

Opinion: I choose not to review this question

Comments: The Reviewer was unable to get a confirmation from the Parliament for the date of upload and is unable to determine the publication date from the link or the page that the EB is uploaded to.

Government Reviewer

Opinion:

IBP Comment

Many thanks to the peer reviewer for the comment. IBP was able to ascertain the date of May 6, 2020 based on a Javascript dating tool, which shows when the PDF of the Appropriations Act (<https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>) was posted online.

EB-3b. In the box below, please explain how you determined the date of publication of the EB.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

The date of the publication of the enacted Budget was determined by downloading the document and opening it. The date of publication is seen on the last page of the document, first Phrase. After the Senate passed the Act in March 2020. It was assented by the Governor General on March 31st. Examining the properties of the Act 2020, the date of creation and last modification was May 5, 2020. On Parliament's website, the date created for the publication is May 6, 2020.

The second link illustrates this.

Source:

Jamaica Parliament <https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

<https://japarliament.gov.jm/index.php/component/search/?searchword=appropriation%20act&searchphrase=all&Itemid=193>

Comment:

Peer Reviewer

Opinion: I choose not to review this question

Comments: The Reviewer was unable to get a confirmation from the Parliament for the date of upload and is unable to determine the publication date from the link or the page that the EB is uploaded to

Government Reviewer

Opinion:

IBP Comment

Many thanks to the peer reviewer for the comment. IBP was able to ascertain the date of May 6, 2020 based on a Javascript dating tool, which shows when the PDF of the Appropriations Act (<https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>) was posted online.

EB-4. If the EB is published, what is the URL or weblink of the EB?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

<https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Source:

This is the link for the

<https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

EB-5. If the EB is published, are the numerical data contained in the EB available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the EB is not publicly available, therefore its machine readability cannot be assessed.

Answer:
c. No

Source:

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

EB-6a. If the EB is not publicly available, is it still produced?

If the EB is not considered publicly available under the OBS methodology (and thus the answer to Question EB-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question EB-2)

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

e. Not applicable (the document is publicly available)

Source:

Comment:

The EB is publicly available.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

EB-6b. If you selected option "c" or "d" in question EB-6a, please specify how you determined whether the EB was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question EB-6a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

Peer Reviewer
Opinion:

Government Reviewer
Opinion:

EB-7. If the EB is produced, please write the full title of the EB.

For example, a title for the Enacted Budget could be "Appropriation Act n. 10 of 2018."

If the document is not produced at all, researchers should mark this question "n/a."

Answer:

The Appropriations Act 2020 The Appropriations Act 2020

Source:

<https://japarliament.gov.jm/index.php/publications/acts/acts-of-parliament/acts-passed-in-2020>

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

EB-8. Is there a "citizens version" of the EB?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

CB-1. What is the fiscal year of the CB evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

If more than one Citizens Budget is produced, for each CB please indicate the document the CB simplifies/refers to, and the fiscal year.

Answer:
FY 2020-21

Source:
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:
This was published on February 24, 2020 for the 2020/2021 FY.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

CB-2a. For the fiscal year indicated in CB-1, what is the public availability status of the CB?

If more than one Citizens Budget is produced, please complete this question for one of them, specifying in the comment box below which document (Executive's Budget Proposal or Enacted Budget) you are referring to, and – in the same comment box – which other Citizens Budget is produced and its public availability status.

Remember that publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified by the OBS methodology and that all citizens are able to obtain free of charge. This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology
Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

Answer:
e. Not applicable (the document is publicly available)

Source:

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

CB-2b. If you selected option "c" or "d" in question CB-2a, please specify how you determined whether the CB was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question CB-2a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

Peer Reviewer

Opinion:

Government Reviewer

Opinion:

CB-3a. If the CB is published, what is the date of publication of the CB?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

If more than one Citizens Budget is published, please complete this question for one of them, specifying in the comment box below which document you are referring to, and – in the same comment box – which other Citizens Budget is produced and its dates of publication.

Answer:

24/02/2020

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

The Citizen's Guide to the Budget was created on February 21, 2020. However, the date it was published on the MOFPS's website is February 24, 2020.

Peer Reviewer

Opinion: Agree

Comments: It was also published in one national newspaper - the Gleaner a day before the web publication February 23, 2020

Government Reviewer

Opinion:

CB-3b. In the box below, please explain how you determined the date of publication of the CB.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

On the MOFPS's website, each document has an upload date. For the CB, it is February 24, 2020. For the date in which the document was created, this was ascertained by looking at the properties of the actual document in Adobe.

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

CB-4. If the CB is published, what is the URL or weblink of the CB?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

If more than one Citizens Budget is published, please complete this question for one of them, specifying in the comment box below which document you are referring to, and – in the same comment box – which other Citizens Budget is produced and its URL or weblink.

Answer:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

The CB is only produced for the EBP, as such, there is only one link.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

CB-5. If the CB is produced, please write the full title of the CB.

For example, a title for the Citizens Budget could be "Budget 2020 People's Guide" or "2021 Proposed Budget in Brief: A People's Budget Publication."

If the document is not produced at all, researchers should mark this question "n/a."

If more than one Citizens Budget is produced, for the other CB, indicate the document the CB refers to and, next to it, its full title.

Answer:

The Citizen's Guide to the 2020/2021 Budget

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

CB-6. If the CB is produced, please indicate which budget document it corresponds to.

If more than one Citizens Budget is produced, please complete this question for one of them, specifying in the comment box below which document you are referring to, and – in the same comment box – which other Citizens Budget is produced and which budget document it simplifies.

Answer:

The Citizen's Guide to the Budget is only produced for the EBP

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IYRs-1. What is the fiscal year of the IYRs evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

FY 2019-20 AND FY 2020-21

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

Jamaica's IYRs are the Central Government's Operations Tables.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IYRs-2. When are the IYRs made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for IYRs to be considered publicly available, IYRs must be made available to the public no later than three months after the reporting period ends. If at least seven of the last 12 monthly IYRs, or at least three of the last four quarterly IYRs are not released to the public at least three months after the reporting period ends, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the IYRs.

Answer:

a. At least every month, and within one month of the period covered

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

This link shows the monthly reports for the central government's operations (CGO). Though not all the reports are published within a month of the period covered, at least 7 of the 12 reports were, so answer "A" is appropriate.

December 2019 - published a little late
January 2020 - published a little late
February 2020 - published on time
March 2020 - published on time
April 2020 - published a little late
May 2020 - published on time
June 2020 - published a little late
July 2020 - published on time
August 2020 - published a little late
September 2020 - published on time
October 2020 - published on time
November 2020 - published on time

Peer Reviewer

Opinion: Agree

Comments: December 2019 - Feb 28 2020 January 2020 - March 6, 2020 February 2020 - March 21, 2020 March 2020 - April 30, 2020 April 2020 - June 17, 2020 May 2020 - June 30, 2020 June 2020 - August 10, 2020 July 2020 - August 31, 2020 August 2020 - October 2, 2020 September 2020 - October 30, 2020 October 2020 - November 30, 2020 November 2020 - December 31, 2020

Government Reviewer

Opinion:

IYRs-3a. If the IYRs are published, what are the dates of publication of the IYRs?

Specifically: if quarterly In-Year Reports are published, indicate the dates of publication of at least three of the last four IYRs that were publicly available. If monthly IYRs are published, indicate the dates of publication of at least seven of the last 12 IYRs that were publicly available.

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD Month YYYY." For example, 5 September 2020 should be entered as 05 September 2020. If the document is not published or not produced, please mark this question "n/a."

Answer:

Central Government Operations Table for:

December 2019 - 28 February 2020

January 2020 - 6 March 2020

February 2020 - 31 March 2020

March 2020 - 30 April 2020

April 2020 - 17 June 2020

May 2020 - 30 June 2020

June 2020 - 10 August 2020

July 2020 - 31 August 2020

August 2020 - 2 October 2020

September 2020 - 30 October 2020

October 2020 - 30 November 2020

November 2020 - 31 December 2020

December 2020 - 1 February 2021

The CGO for January is not yet published.

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer
Opinion:

IYRs-3b. In the box below, please explain how you determined the date of publication of the IYRs.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

Similar to the other budget documents, the dates for each publication is outlined on the MOFPS's website. After clicking on each document, the date is shown.

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

Peer Reviewer

Opinion: Agree

Comments: All links tried and dates were verified

Government Reviewer

Opinion:

IYRs-4. If the IYRs are published, what is the URL or weblink of the IYRs?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Researchers should provide the weblink to the most recent In-Year Report in the space below, and – in the comment box underneath – the weblinks to older IYRs.

If the document is not published at all, researchers should leave this question blank.

Answer:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2485-central-government-operations-table-november-2020.html>

Source:

This is the link for the last Central Government Operations Table 2020, published before OBS cutoff date of December 31, 2020.

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2485-central-government-operations-table-november-2020.html>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IYRs-5. If the IYRs are published, are the numerical data contained in the IYRs available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the IYRs are not publicly available, therefore their machine readability cannot be assessed.

Answer:

b. Yes, some of the numerical data are available in a machine readable format

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2485-central-government-operations-table-november-2020.html>

<https://mof.gov.jm/budgets/fiscal-policy/2423-egdds.html>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IYRs-6a. If the IYRs are not publicly available, are they still produced?

If the IYRs are not considered publicly available under the OBS methodology (and thus the answer to Question IYRs-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question IYRs-2).

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

e. Not applicable (the document is publicly available)

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IYRs-6b. If you selected option "c" or "d" in question IYRs-6a, please specify how you determined whether the IYRs were produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question IYRs-6a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

Peer Reviewer

Opinion:

Government Reviewer

Opinion:

IYRs-7. If the IYRs are produced, please write the full title of the IYRs.

For example, a title for the In-Year Report could be "Budget Monitoring Report, Quarter 1" or "Budget Execution Report January-March 2020."

If In-Year Reports are not produced at all, researchers should mark this question "n/a."

Researchers should provide the full title of the most recent In-Year Report in the space below, and – in the comment box underneath – the full titles of older IYRs.

Answer:

The Central Government Operations Table

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IYRs-8. Is there a "citizens version" of the IYRs?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

MYR-1. What is the fiscal year of the MYR evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:
FY 2020-21

Source:
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:
The Fiscal Policy Paper Interim Report is the government's MYR

Peer Reviewer
Opinion: Agree

Comments: The document does satisfy the definition provided by IBP and provides info that assesses the state of the economy relative to the initial macroeconomic forecast and update the economic projections for the remainder of the year ETC. As such, the Interim Fiscal Policy Paper in Jamaica is a Mid Year Report. It also provides additional info beyond that found in the In Year Reports.

Government Reviewer
Opinion:

MYR-2. When is the MYR made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an MYR to be considered publicly available, it must be made available to the public no later than three months after the reporting period ends (i.e., three months after the midpoint of the fiscal year). If the MYR is not released to the public at least three months after the reporting period ends, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the MYR.

Answer:
a. Six weeks or less after the midpoint

Source:
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:
The midpoint for the fiscal year would be October 1. The publication date of the Interim Fiscal Paper 2020/2021 is October 21, 2020 - approximately three weeks after the midpoint.

Peer Reviewer
Opinion: Agree

Comments: WayBack Machine website archiving information dates the upload at October 19, 2020. Despite the difference of a few days the result is the same - the MOFPS uploaded the information less than 6 weeks after the midpoint. See:
https://web.archive.org/web/*/https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html

Government Reviewer
Opinion:

MYR-3a. If the MYR is published, what is the date of publication of the MYR?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

Answer:
21/10/2020

Source:
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:
The date on the document says the 6th of October 2020. However, the publication date is the 21st of October, 2020.

Peer Reviewer

Opinion: Agree

Comments: WayBack Machine website archiving information dates the upload at October 19, 2020. Despite the difference of a few days the result is the same - the MOFPS uploaded the information less than 6 weeks after the midpoint. See:

https://web.archive.org/web/*/https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html

Government Reviewer

Opinion:

MYR-3b. In the box below, please explain how you determined the date of publication of the MYR.

If the document is not published at all, researchers should mark this question "n/a."

Answer:
On the MOFPS's website, the publication date of the document is shown, once the link below is clicked.

Source:
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

Peer Reviewer

Opinion: Agree

Comments: Tested the Wayback machine's accuracy against OLD and NEW newspaper articles to ensure that the "machine" is getting the page creation dates correct. Then used the website <https://archive.org/> to determine when the page that the Interim Fiscal Policy Paper was created.

Government Reviewer

Opinion:

MYR-4. If the MYR is published, what is the URL or weblink of the MYR?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Source:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

MYR-5. If the MYR is published, are the numerical data contained in the MYR available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>.

Option "d" applies if the MYR is not publicly available, therefore its machine readability cannot be assessed.

Answer:

c. No

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: All documented in pdf format.

Government Reviewer

Opinion:

MYR-6a. If the MYR is not publicly available, is it still produced?

If the MYR is not considered publicly available under the OBS methodology (and thus the answer to Question MYR-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question MYR-2).

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:
e. Not applicable (the document is publicly available)

Source:

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

MYR-6b. If you selected option "c" or "d" in question MYR-6a, please specify how you determined whether the MYR was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question MYR-6a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

Peer Reviewer
Opinion:

Government Reviewer
Opinion:

MYR-7. If the MYR is produced, please write the full title of the MYR.

For example, a title for the Mid-Year Review could be "Semi-annual Budget Performance Report, FY 2019/20" or "Mid-Year Report on the 2020 National Budget."

If the document is not produced at all, researchers should mark this question "n/a."

Answer:
Fiscal Policy Paper FY 2020/21 Interim Report

Source:
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

MYR-8. Is there a "citizens version" of the MYR?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

YER-1. What is the fiscal year of the YER evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

FY 2019-20

Source:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

The Fiscal Policy Paper Interim Report 2020-21 also constitutes the YER for Jamaica's fiscal year 2019-20, as indicated above (the year spanning April 2019 - March 2020), because it includes a full review of that year.

Peer Reviewer

Opinion: Agree

Comments: The Reviewer agrees that the FPP Interim Report 20021 provides information to satisfy the YER such as Real Sector Developments, External Sector, the Fiscal Management Strategy addressed an assessment of the 2019/20 performance, including, Central Government outturn and tax performance etc.

Government Reviewer

Opinion:

YER-2. When is the YER made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an YER to be considered publicly available, it must be made available to the public no later than one year after the fiscal year to which it corresponds. If the YER is not released to the public within one year after the end of the fiscal year to which it corresponds, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not

produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the YER.

Answer:

b. Nine months or less, but more than six months, after the end of the budget year

Source:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

This document was made available on October 21, 2020, more than six more but less than nine months after the 2019/2020 budget year.

Peer Reviewer

Opinion: Agree

Comments: Wayback machine archival results - October 19, 2020 Still within the range relevant to the question as such there is agreement with the Consultant's choice https://web.archive.org/web/*/https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html

Government Reviewer

Opinion:

YER-3a. If the YER is published, what is the date of publication of the YER?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

Answer:

21/10/2020

Source:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

YER-3b. In the box below, please explain how you determined the date of publication of the YER.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

This date was determined based on what was shown on the MOFPS's website.

Source:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

Peer Reviewer

Opinion:

Comments: The date stated on the website where the link to the YER is found

Government Reviewer

Opinion:

YER-4. If the YER is published, what is the URL or weblink of the YER?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Source:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

YER-5. If the YER is published, are the numerical data contained in the YER available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the YER is not publicly available, therefore its machine readability cannot be assessed.

Answer:

c. No

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: Agreed it is a fully pdf human readable document

Government Reviewer

Opinion:

YER-6a. If the YER is not publicly available, is it still produced?

If the YER is not considered publicly available under the OBS methodology (and thus the answer to Question YER-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question YER-2)

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

e. Not applicable (the document is publicly available)

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

YER-6b. If you selected option "c" or "d" in question YER-6a, please specify how you determined whether the YER was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question YER-6a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

Peer Reviewer

Opinion:

Government Reviewer

Opinion:

YER-7. If the YER is produced, please write the full title of the YER.

For example, a title for the Year-End Report could be "Consolidated Financial Statement for the Year Ended 31 March 2020" or "Annual Report 2019 Published by the Ministry of Finance and Planning." If the document is not produced at all, researchers should mark this question "n/a."

Answer:

Fiscal Policy Paper FY 2020/2021 Interim Report

Source:

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2454-fiscal-policy-paper-2020-21-interim.html>

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

YER-8. Is there a "citizens version" of the YER?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

AR-1. What is the fiscal year of the AR evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:
FY 2018-19

Source:
https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Comment:
The Auditor General Department (AGD) produces an annual report (which is required by law), which examines the performance of the government in executing the central government's budget. As such, it provides an overview of the audits undertaken and highlights the main findings of compliance audits.
This AGD report assesses the most recent year for which an audit report is available based on IBP's standards. That is, before December 31st, 2020. The AGD report for the 2019/2020 year is available but was published on January 14, 2021. Therefore, the next best option is the AGD report for FY 2018/2019 which was published on January 16, 2020.

Peer Reviewer
Opinion: Agree

Comments: Jamaica's Financial Administration and Audit Act Section 25 to 32 covers the work of the Auditor General of Jamaica and the services it provides. Section 29 states that "The Auditor General shall report annually as soon as possible and not later than the 31st day of December following

the end of each financial year the results of his examination". Jamaica's SAI has an unblemished record in honouring the deadline of Dec 31 as the law requires and following up with the upload to their website. In practice, the SAI's usual date for submission to the Speaker of the Lower House is the last week in any calendar year. With IBP's use of the OECD's best practice of submission within 6 months of completion of the financial year, the Jamaican SAI will continue to fall short unless some engagement is made with the SAI about this survey and the bar that Jamaica is being weighed against.

Government Reviewer
Opinion:

AR-2. When is the AR made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an AR to be considered publicly available, it must be made available to the public no later than 18 months after the end of the fiscal year to which it corresponds. If the AR is not released to the public at least 18 months after the end of the fiscal year to which it corresponds, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the AR.

Answer:

b. 12 months or less, but more than six months, after the end of the budget year

Source:

<https://auditorgeneral.gov.jm/auditor-generals-department-annual-report-2019/>

Comment:

The AGD's report was published on January 16, 2020, less than 12 months after the budget year ended in March 2019.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

AR-3a. If the AR is published, what is the date of publication of the AR?

Note that the date of publication is not necessarily the same date that is printed on the document. Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2020 should be entered as 05/09/2020. If the document is not published or not produced, leave this question blank.

Answer:

16/1/2020

Source:

<https://auditorgeneral.gov.jm/auditor-generals-department-annual-report-2019/>

Comment:

The publication date is January 16, 2020.

Peer Reviewer
Opinion: Agree

Comments: The link is correct and working.

Government Reviewer
Opinion:

AR-3b. In the box below, please explain how you determined the date of publication of the AR.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

On the AGD's website, the document's publication date is listed. The below link corroborates that the date is January 16, 2020.

Source:

<https://auditorgeneral.gov.jm/auditor-generals-department-annual-report-2019/>

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

AR-4. If the AR is published, what is the URL or weblink of the AR?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Source:

https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

AR-5. If the AR is published, are the numerical data contained in the AR available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the AR is not publicly available, therefore its machine readability cannot be assessed.

Answer:
c. No

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: Human readable only in a pdf format

Government Reviewer

Opinion:

AR-6a. If the AR is not publicly available, is it still produced?

If the AR is not considered publicly available under the OBS methodology (and thus the answer to Question AR-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question AR-2).

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

e. Not applicable (the document is publicly available)

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

AR-6b. If you selected option "c" or "d" in question AR-6a, please specify how you determined whether the AR was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question AR-6a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

Peer Reviewer
Opinion:

Government Reviewer
Opinion:

AR-7. If the AR is produced, please write the full title of the AR.

For example, a title for the Audit Report could be "Annual General Reports of the Controller and Auditor General." If the document is not produced at all, researchers should mark this question "n/a."

Answer:

Auditor General Department's Annual Report, Financial Year 2018/2019

Source:

https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

AR-8. Is there a "citizens version" of the AR?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

Comment:

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

GQ-1a. Are there one or more websites or web portals for disseminating government fiscal information? If yes, please provide the necessary links in the comment/citation.

GQ-1a asks the researcher to list any government websites or portals where fiscal information can be found. For example, in New Zealand the Treasury website (<http://www.treasury.govt.nz/>) hosts important budget-related information, including the Pre-Budget Statement, the Executive's Budget Proposal, the Citizens Budget, In-Year Reports, the Mid-Year Review, and the Year-End Report. In addition, New Zealand's Parliamentary Counsel Office (<http://www.legislation.govt.nz/>) posts the Enacted Budget while the Controller and Auditor-General website (<http://www.oag.govt.nz/>) publishes the annual Audit Report. The New Zealand researcher would provide the links to each of these sites. Other countries have developed portals that include fiscal information, though not in the "documents" format. For example, these portals have been created by Mexico (<https://www.transparenciapresupuestaria.gob.mx/>) and Brazil (<http://www.portaltransparencia.gov.br/>). Some countries have both a website and a portal. The Brazilian government, for example, apart from the Transparency Portal, has a dedicated website for the federal budget, where all key documents and other information can be found (www.orcamentofederal.gov.br). Researchers should include details about all of the relevant websites and/or portals that can be used to access budget information.

Answer:

a. Yes

Source:

Comment:

Ministry of Finance- <http://www.mof.gov.jm/>

The Auditor General- <https://auditorgeneral.gov.jm/>

Houses of Parliament-<http://www.japarliament.gov.jm/>

Open data portal- <https://data.gov.jm/>

Public Investment Map- <https://publicinvestmentmap.gov.jm/>

Jamaica Information Service- <https://jis.gov.jm/government/budget-watch/>

Public Broadcasting Corporation of Jamaica- <https://pbcjamaica.org/show/parliamentsenate>; for youtube -

www.youtube.com/channel/UC8X0kkF7HNdWUxTMjAagJxw

Bank of Jamaica- http://boj.org.jm/bank/National_Summary_Data_Page.php

Peer Reviewer

Opinion: Agree

Comments: Based on the content on these pages the Reviewier would add the social media pages of the Ministry of Finance and the Public Service

Twitter - <https://twitter.com/MOFJamaica/media?lang=en> Facebook - <https://www.facebook.com/MOFJamaica> Instagram -

<https://www.instagram.com/mofjamaica/> YouTube - https://www.youtube.com/channel/UCtGMAv8OII_ddinAddXgDfQ

Government Reviewer

Opinion:

GQ-1b. On these websites/portals, can revenue and/or expenditure data for the current fiscal year be downloaded as a consolidated, machine readable file (or set of files)? If yes, please provide the necessary links in the comment/citation. For more information on machine readability, see:

<http://opendatahandbook.org/glossary/en/terms/machine-readable/>.

GQ-1b, GQ-1c, and GQ-1d ask about whether governments publish specific types of content on their websites/portals: (a) consolidated files that contain disaggregated revenue and/or expenditure information for the current fiscal year; (b) consolidated files that contain disaggregated revenue and/or expenditure information for multiple years in consistent formats; and (c) infographics/visualizations or other similar tools used to simplify data access and analysis. Researchers should provide the links to relevant webpages and some explanations of what they contain.

Answer:

a. Yes, both revenue and expenditure data can be downloaded as a consolidated file

Source:

Bank of Jamaica - http://boj.org.jm/bank/National_Summary_Data_Page.php

MOFPS - <http://www.mof.gov.jm/budgets/estimates-of-revenue-expenditure.html>

Open Data- <https://data.gov.jm/dataset/budget>

Enhanced General Data Dissemination System (eGDDS) <https://mof.gov.jm/budgets/fiscal-policy/2423-egdds.html>

Comment:

These sites each contain machine readable data on the government's fiscal position, see link (<https://mof.gov.jm/budgets/fiscal-policy/2423-egdds.html>) For the current fiscal year, the BOJ's National Summary Data Page would provide more information regarding macroeconomic forecasts, balance of payments, debt, inter alia. The open data, similar to the observation made during the 2019 OBS, does not have any update information for the 2018/2019 FY and beyond.

Peer Reviewer

Opinion: Agree

Comments: Not for all their sites where current fiscal year information is provided but for the sources listed by the Consultant above, yes

Government Reviewer

Opinion:

GQ-1c. On these websites/portals, can disaggregated revenue and/or expenditure data in consolidated, machine readable files be downloaded for multiple years in consistent formats? If yes, please provide the necessary links and details in the comment/citation. For more information on machine readability, see: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>.

Answer:

a. Yes, both revenue and expenditure data can be downloaded for multiple years in consistent formats

Source:

<http://www.mof.gov.jm/downloads/budgets/egdds/econ-cgo.xls.xlsx>

Comment:

Machine readable files for the Central Government Operations Table was found on the BOJ's website. The data downloaded was an excel file that consists of the GOJ's revenue and expenditure for multiple years, as far back as 2013 and as late as December 2020. The above link guides you to this information.

Peer Reviewer

Opinion:

Comments: Not for all the sites but for the BOJ website the Central Govt Operations Table can be accessed in machine readable format.

Government Reviewer

Opinion:

GQ-1d. On these websites/portals, are infographics/visualizations or other similar tools used to simplify data access and analysis? If yes, please provide the necessary links and details in the comment/citation.

Answer:

b. No

Source:

http://boj.org.jm/bank/National_Summary_Data_Page.php

Comment:

The most user friendly portal is the National Summary Data on BOJ's website. The researcher found that it was straightforward and appealing through the use of various colours, representing the type of machine readable format the user wanted to access.

Peer Reviewer

Opinion: Agree

Comments: There are some attempts made via social media but very sporadic. The Ministry's Twitter page does offer some infographics and data visualisation offerings particularly in communicating during COVID on the Government's CARE programmes and general info for e.g. <https://twitter.com/i/status/1388135978259435523> The Ministry's Instagram page also provides some for e.g. <https://www.instagram.com/p/CP3otGaLRwz/> Notwithstanding, I agree with the Consultant that for the most part the answer is no.

Government Reviewer

Opinion:

GQ-2. Are there laws in place guiding public financial management and/or auditing? If yes, please provide the necessary details and links in the comment/citation, and specify whether and where the law(s) contains specific provisions for budget transparency and/or participation.

GQ-2 asks about the existence of any national laws governing public financial management and auditing. These may include a public finance act, a section of the constitution, or an organic budget law. In some countries, fiscal responsibility legislation may also be relevant. For example, the Kenya researcher may include the link to its Public Finance Management Act, 2012 (<http://kenyalaw.org:8181/exist/kenyalex/actview.xql?actid=No.%2018%20of%202012>), and the Macedonian researcher may include a link to its State Audit Law (<https://www.finance.gov.mk/files/u11/Audit%20law.pdf>). Researchers should provide links to websites where such laws are published, if possible, or an electronic copy of the law itself. They should also indicate if and where (e.g. which article) these laws include specific provisions for budget transparency and citizen participation in budget processes.

Answer:

a. Yes

Source:

The Financial Administration and Auditing Act

1. <http://www.mof.gov.jm/documents/documents-publications/document-centre/file/166-financial-administration-and-audit-faa-act.html>
Financial Administration Audit Fiscal Responsibility Framework Amendment Regulations 2015

1a. https://auditorgeneral.gov.jm/wp-content/uploads/2016/07/412_The-Financial-Administration-Audit-Fiscal-Responsibility-Framework-Amendment-Regulations-2015.pdf

The Public Bodies Management and Accountability Act

2. <http://www.mof.gov.jm/documents/documents-publications/document-centre/file/170-public-bodies-management-and-accountability-act-2011.html> and <http://moj.gov.jm/laws/public-bodies-management-and-accountability-act>

The Executive Agencies Act

3. <https://moj.gov.jm/sites/default/files/laws/Executive%20Agencies%20Act.pdf>

Comment:

The Financial Administration and Auditing Act devotes sections to fiscal transparency, and audit. Part IV of the document speaks to Audit while Part VII speaks to Fiscal Responsibility Framework.

Additionally, there are twelve (12) public companies in Jamaica known as Executive Agencies. They are also referred to as self-financing public bodies. Sections 14 and 15 of the the Act refer to the Accounts and Auditing requirements for which the Chief Executive Officer is responsible.

Peer Reviewer

Opinion: Agree

Comments: Jamaica is currently in the law making process for the Independent Fiscal Council Act that aims to achieve enhanced accountability of the policy making process, deepening the transparency of government finances and strengthening the credibility of government's fiscal path etc. By the next OBS cycle Jamaica's Government would have honoured the commitment to this legislation.

Government Reviewer

Opinion:

GQ-3. Is there at least one additional law regulating: (1) access to information; (2) government transparency; or (3) citizens participation? If yes, please provide the necessary details and links in the comment/citation, and specify whether and where these laws contain specific provisions for budget transparency and/or participation.

The third and last question asks researchers to list any additional laws regulating access to information, transparency, or citizens' participation that are relevant for the promotion of budget transparency and citizen participation in budget processes. These might include legislation related to access to information, to planning processes, or to public administration more generally. India's Right to Information Act of 2005 (<https://www.ncess.gov.in/facilities/central-public-information-officer/rti-act-details.html>) is an example of this type of law. More information on access to information legislation (constitutional provisions, laws, and regulations), including examples of model laws, can be found here: <http://www.right2info.org/laws/constitutional-provisions-laws-and-regulations#section-1>.

Answer:

a. Yes

Source:

Access to Information Act

<https://moj.gov.jm/sites/default/files/laws/The%20Access%20to%20Information%20Act.pdf>

Consultation Code of Practice for the Public Sector

<https://cabinet.gov.jm/wp-content/uploads/2018/06/Consultation-Code-for-Public-Sector.pdf>

Comment:

The Access to Information Act was passed in June 2002. It gives citizens, and other persons, a general legal right of access to official government documents which would otherwise be inaccessible. Therefore, the Act aims to reinforce fundamental democratic principles vital to: (i) improved and more transparent government; (ii) greater accountability of government to its people; (iii) increased public influence on, and participation in, national decision making; and (iv) informed knowledge of the functioning of government. The access to information does not contain specific provisions for budget transparency and/ participation but alluded to the fact that greater access to information will result in the two.

Also, in 2005, the Government created a consultation code of practice that is cited as a road map that the people of Jamaica have set for the transformation of the public service. This code of practice states "Government in issuing this Consultation Code reasserts its commitment to applying the principles of participation, justice, openness and accountability to all aspects of Government business." Although it does not carry the force of law, it is said to be "binding on all Government ministries."

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

1. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?

GUIDELINES:

Question 1 addresses the presentation of expenditure by administrative unit. This information indicates which government entity (ministry, department, or agency, or MDAs) will be responsible for spending the funds and, ultimately, held accountable for their use.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all administrative units, accounting for all expenditures, in the budget year. To answer "b," the administrative units shown individually, in the Executive's Budget Proposal or its supporting documentation, must account for at least two-thirds of all expenditures in the budget year. In other words, the sum of the expenditures assigned to the individual MDAs (education, health, infrastructure, interior, defense, etc.) must account for at least two-thirds of the total expenditure budgeted for that particular year. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents administrative units that account for less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by administrative unit.

Answer:

a. Yes, administrative units accounting for all expenditures are presented.

Source:

Estimates of Expenditure

<https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html>

The Public Sector Consolidated Estimates of Expenditure

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2334-public-sector-consolidated-estimates-of-expenditure-2020-2021.html>

Comment:

The breakdown of each unit's administrative accounting can be found in the estimate of expenditure. Each amount that is allocated to the different units are recorded and explicitly shown. The summary allocation can be found in the the Public Sector Consolidated Estimates of Expenditure. This groups the funds allocated by central government and public bodies.

Peer Reviewer

Opinion: Agree

Comments: Reviewer agrees and links are correct

Government Reviewer

Opinion:

2. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for the budget year by functional classification?

GUIDELINES:

Question 2 addresses the presentation of expenditure by functional classification. This classification indicates the programmatic purpose, sector, or objective for which the funds will be used, such as health, education, or defense. Administrative units are not necessarily aligned with functional classifications. For instance, in one country all functions connected with water supply (which fall into the "Housing" function) may be undertaken by a single government agency, while in another country they may be distributed across the Ministries of Environment, Housing, and Industrial Development. In the latter case, three ministries have programs addressing water supply, so three ministries contribute to one function. Similarly, some administrative units may conduct activities that cut across more than one function. For instance, in the example above, some programs of the Ministry of Environment would also be classified in the "environmental protection" function.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for the budget year organized by functional classification.

Answer:

a. Yes, expenditures are presented by functional classification.

Source:

Fiscal Policy Paper 2020-21 - Ministry of Finance & Public Service (mof.gov.jm)
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Estimates of Expenditure FY 2020/21

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

There is a reflection of functional classification in the Fiscal Policy Paper which shows all expenditures for multiple years broken down by function on page 57. The Estimate of Expenditure also reflects a functional classification of expenditure (for example, see page 159, which shows functional classification for the Ministry of Economics Growth and Job Creation Department).

Peer Reviewer

Opinion: Agree

Comments: Both sources are correct. The reviewer is highlighting a small correction that page 57 referenced by the Consultant does not have info on functional classification but that info is actually on page 58.

Government Reviewer

Opinion:

3. If the Executive's Budget Proposal or any supporting budget documentation presents expenditures for the budget year by functional classification, is the functional classification compatible with international standards?

GUIDELINES:

Question 3 asks whether a country's functional classification meets international standards. To answer "a," a country's functional classification must be aligned with the OECD and the UN's Classification of the Functions of Government (COFOG), or provide a cross-walk between the national functional presentation and COFOG.

The OECD Best Practices for Budget Transparency can be viewed at <http://www.oecd.org/gov/budgeting/Best%20Practices%20Budget%20Transparency%20-%20complete%20with%20cover%20page.pdf>

COFOG can be viewed at https://unstats.un.org/unsd/publication/SeriesM/SeriesM_84E.pdf or at <http://www.imf.org/external/pubs/ft/gfs/manual/pdf/ch6ann.pdf>.

Answer:

a. Yes, the functional classification is compatible with international standards.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021
<https://mof.gov.jm/budgets/fiscal-policy-papers.html>

Estimates of Expenditure FY 2020-2021

<https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html>

Comment:

The Fiscal Policy Paper (supporting document) - page 57 presents the functional classification of expenditure medium term expenditure profile 2018/2019-2023/2024
<https://mof.gov.jm/budgets/fiscal-policy-papers.html>

The Estimates of Expenditure (supporting document) - for example, the table on page 526 shows functional classification, for the Ministry of Justice (Function 03: Public Order and Safety)

Both are in line with international standards.

Peer Reviewer

Opinion: Agree

Comments: Reviewer flags that the info on functional classification is actually on page 58. Agreed all ten classifications in Jamaica's Fiscal Policy Paper are present in the Government Finance Statistics Manual and vice versa.

Government Reviewer

Opinion:

4. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for the budget year by economic classification?

GUIDELINES:

Question 4 asks whether the Executive's Budget Proposal or its supporting documentation presents expenditures for the budget year organized by economic classification. Economic classification provides information on the nature of the expenditure, such as whether funds are being used to pay for wages and salaries, capital projects, or social assistance benefits. Please note that a presentation of expenditures by current and capital expenditures without additional disaggregation or detail will not qualify as an economic classification.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for the budget year organized by economic classification.

Answer:

a. Yes, expenditures are presented by economic classification.

Source:

Estimates of Expenditure 2020/2021,

<https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html>

Comment:

For instance, pages 160-269 looks at a project summary for the Ministry of Economic Growth and Job Creation. There is a program and sub program, which allows the economic classifications to be further distinguished. For example, there is an analysis of a program on page 160, which consist of the utilization of goods and services within that ministry.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

5. If the Executive's Budget Proposal or any supporting budget documentation presents expenditures for the budget year by economic classification, is the economic classification compatible with international standards?

GUIDELINES:

Question 5 asks whether a country's economic classification meets international standards. To answer "a," a country's economic classification must be consistent with the International Monetary Fund's (IMF) 2001 Government Finance Statistics (GFS). The GFS economic classification is presented here: <http://www.imf.org/external/pubs/ft/gfs/manual/pdf/app4.pdf>. To learn more about Government Finance Statistics also refer to the entire IMF 2001 GFS manual (<http://www.imf.org/external/pubs/ft/gfs/manual/pdf/all.pdf>).

Answer:

b. No, the economic classification is not compatible with international standards, or expenditures are not presented by economic classification.

Source:

Estimates of Expenditure 2020/2021,

<https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html>

Comment:

Under every ministry and programme in the Estimates of Expenditure, there is a table "Analysis of Expenditure" which shows expenditures by economic classification, for example:

Compensation of Employees

Travel Expenses and Subsistence

Rental of Property and Machinery

Utilities and Communication Services

Use of Goods and Services

There is some overlap with the international standards laid out in the GFS manual, but they are not one-to-one.

Compensation of employees

Use of Goods and Services

Consumption of fixed capital

Interest

Subsidies

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

6. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for individual programs for the budget year?

GUIDELINES:

Question 6 asks whether expenditures are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should treat the term "program" as meaning any level of detail below an administrative unit – that is, any programmatic grouping that is below the ministry, department, or agency level. For example, the Ministry of Health's budget could be broken down into several subgroups, such as "primary health care," "hospitals," or "administration." These subgroups should be considered programs even if they could be, but are not, broken down into smaller, more detailed units.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all individual programs, accounting for all expenditures, in the budget year. To answer "b," the programs shown individually in the Executive's Budget Proposal or its supporting documentation must account for at least two-thirds of all expenditures in the budget year. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents programs that account for less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program.

Budget decisions for the upcoming year can also affect the parameters of future budgets. It is therefore useful to estimate revenues and expenditures for multi-year periods, understanding that these estimates might be revised as circumstances change. Sometimes referred to as a Medium Term Expenditure Framework (MTEF), a three-year period – that is, the budget year plus two more years – is generally considered an appropriate horizon for budgeting and planning.

Answer:

a. Yes, programs accounting for all expenditures are presented.

Source:

Estimates of Expenditure 2020-2021, Ministry of Finance and Public Service, For the Financial Year ending March 31, 2021

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

Under each ministry in the Estimates of Expenditure, each sub programme/ activity is described and data is provided in disaggregated detail.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

7. Does the Executive's Budget Proposal or any supporting budget documentation present expenditure estimates for a multi-year period (at least two-years beyond the budget year) by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 7 asks if multi-year expenditure estimates are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditure estimates by all three of the expenditure classifications for at least two years beyond the budget year. To answer "b," multi-year expenditure estimates must be presented by two of these three classifications. A "c" answer applies if multi-year expenditure estimates are presented by one of the three classifications. Answer "d" applies if multi-year expenditure estimates are not presented by any of the three classifications.

Answer:

a. Yes, multi-year expenditure estimates are presented by all three expenditure classifications (by administrative, economic, and functional classification).

Source:

Estimates of Expenditure 2020/2021, Ministry of Finance and Public Service
<https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html>

Comment:

The Estimates of Expenditure contain expenditures three years into the future, until fiscal year 2023 - 2024.

See, for example, page 159 of the Estimates of Expenditure. The Ministry of Economic Growth and Job Creation is classification at the administrative level. On the same page, you can see clearly the different functions under which expenditure for the ministry is spent, such as Function 01: General Public Services. Economic classification for the same ministry can be found on the next page, 160, under the box "Analysis of Expenditure".

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

7b. Based on the response to Question 7, check the box(es) to identify which expenditure classifications have estimates for a multi-year period in the Executive's Budget Proposal?

Answer:

Administrative classification
Economic classification
Functional classification

Source:

Estimates of Expenditure 2020/2021, Ministry of Finance and Public Service
<https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html>

Comment:

All of the expenditures that were identified in Question 7 have estimates for a multi-year period spanning from 2018/2019-2023/2024.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

8. Does the Executive's Budget Proposal or any supporting budget documentation present expenditure estimates for a multi-year period (at least two-years beyond the budget year) by program?

GUIDELINES:

Question 8 asks if multi-year expenditure estimates are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department. For example, the Ministry of Health's budget could be broken down into several subgroups, such as "primary health care," "hospitals," or "administration." These subgroups should be considered programs even if they could be, but are not, broken down into smaller, more detailed units.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all individual programs, accounting for all expenditures, for at least two years beyond the budget year. To answer "b," the programs shown individually in the Executive's Budget Proposal or its supporting documentation must account for at least two-thirds of all expenditures over the multi-year period. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents multi-year estimates for programs that account for less than two-thirds of expenditures. Answer "d" applies if multi-year estimates are not presented by program.

Revenues generally are separated into two major categories: "tax" and "non-tax" revenues. Taxes are compulsory transfers that result from government exercising its sovereign power. The largest sources of tax revenue in some countries are taxes on personal and business income and taxes on goods and services, such as sales or value-added taxes. The category of non-tax revenues is more diverse, ranging from grants from international institutions and foreign governments to funds raised through the sale of government-provided goods and services. Note that some forms of revenue, such as contributions to social security funds, can be considered either a tax or non-tax revenue depending on the nature of the approach to these contributions. Particularly because different revenues have different characteristics, including who bears the burden of paying the tax and how collections are affected by economic conditions, it is helpful when estimates for revenues are disaggregated and displayed based on their sources.

For more information, please refer to the 2001 GFS manual, in particular Appendix 4 (<http://www.imf.org/external/pubs/ft/gfs/manual/pdf/app4.pdf>).

Answer:

a. Yes, multi-year estimates for programs accounting for all expenditures are presented.

Source:

Estimates of Expenditure 2020/2021, Ministry of Finance and Public Service

<https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html>

Comment:

The multi-year expenditure that are presented runs from (2018/19) to (2023/24) for all sub programmes and activities.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

9. Does the Executive's Budget Proposal or any supporting budget documentation present the individual sources of tax revenue (such as income tax or VAT) for the budget year?

GUIDELINES:

Question 9 assesses the degree to which the individual sources of "tax" revenue are disaggregated in the budget. The largest sources of tax revenue in some countries are taxes on personal and business income and taxes on goods and services, such as sales or value-added taxes.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present all individual sources of tax revenue for the budget year, and "other" or "miscellaneous" revenue must account for three percent or less of all tax revenue. To answer "b," the Executive's Budget Proposal or its supporting documentation must present individual sources of tax revenue that when combined account for at least two-thirds of all tax revenue, but not all revenue. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents individual sources of tax revenue that account for less than two-thirds of tax revenues. Answer "d" applies if individual sources of tax revenue are not presented.

Answer:

a. Yes, individual sources of tax revenue accounting for all tax revenue are presented.

Source:

Revenue Estimates;

<https://www.mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Comment:

Last round of the Open Budget Survey, Jamaica scored a "D" on this question because the Revenue Estimates were published late and could not be considered as part of the EBP package for this question. This round, the Revenue Estimates were published on time.

See table on page 5 of the Revenue estimates. Since the level of disaggregation in the table and document as a whole is quite high (for example, the "Income Tax" category is broken up into sub-categories "Income Tax - Companies" and "Income Tax - Individuals" on page 5), this question can be scored "A".

Peer Reviewer

Opinion: Agree

Comments: If the link does not work Use - <https://mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Government Reviewer

Opinion:

10. Does the Executive's Budget Proposal or any supporting budget documentation present the individual sources of non-tax revenue (such as grants, property income, and sales of government-produced goods and services) for the budget year?

GUIDELINES:

Question 10 assesses the degree to which the individual sources of "non-tax" revenue are disaggregated in the budget. The category of non-tax revenues is diverse, and can include revenue ranging from grants from international institutions and foreign governments to funds raised through the sale of government-provided goods and services.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present all individual sources of non-tax revenue for the budget year, and "other" or "miscellaneous" revenue must account for three percent or less of all non-tax revenue. To answer "b," the Executive's Budget Proposal or its supporting documentation must present individual sources of non-tax revenue that when combined account for at least two-thirds of all non-tax revenue, but not all revenue. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents individual sources of non-tax revenue that account for less than two-thirds of non-tax revenues. Answer "d" applies if individual sources of non-tax revenue are not presented.

Answer:

b. Yes, individual sources of non-tax revenue accounting for at least two-thirds of, but not all, non-tax revenues are presented.

Source:

Revenue Estimates;

<https://www.mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Comment:

Last round of the Open Budget Survey, Jamaica scored a "D" on this question because the Revenue Estimates were published late and could not be considered as part of the EBP package for this question. This round, the Revenue Estimates were published on time.

See table on page 4 of the Revenue estimates. In terms of non-tax revenue, there is a section "Non-Tax Revenue": 66,498,900,000; "Capital Revenue": 8,529,000,000.00; "Grants": 4,473,023,510.00; and "Loan Receipts": 143,602,930,000.00 for a total of non-tax revenue of 223,103,853,510. All of these categories are sufficiently disaggregated across other tables in the Revenue Estimates except for the line "Non-Tax Revenue": 66,498,900,000 and "Extraordinary Receipts: Miscellaneous": 8,193,000,000.00 under the "Capital Revenue" field.

Given that the "Non-Tax Revenue" and "Extraordinary Receipts: Miscellaneous" lines make up around 33% of the total of non-tax revenue, we score this question "B".

Peer Reviewer

Opinion: Agree

Comments: Agreed. This information is typically provided by the Ministry of Finance but as indicated by the Consultant it was a matter of the timing of publication of the info that led previously to D as the choice.

Government Reviewer

Opinion:

11. Does the Executive's Budget Proposal or any supporting budget documentation present revenue estimates by category (such as tax and non-tax) for a multi-year period (at least two-years beyond the budget year)?

GUIDELINES:

Question 11 evaluates whether revenue estimates are presented for a multi-year period (at least two years beyond the budget year) by "category," that is, whether tax and non-tax sources of revenue are shown separately.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present multi-year estimates of revenues classified by category for at least two years following the budget year in question.

Answer:

a. Yes, multi-year estimates of revenue are presented by category.

Source:

Fiscal Policy Paper 2020/21, Ministry of Finance and Public Service

<https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

For revenue estimates for both tax and non tax revenue are presented for a multi-year period. See page 50, Table 3J.

Peer Reviewer

Opinion: Agree

Comments: Yes under the Table for Central Government Summary Accounts in the Fiscal Policy Paper on page 50 the revenue estimates are projected for 2021/22, 2022/23, 2023/24, 2024/25.

Government Reviewer

Opinion:

12. Does the Executive's Budget Proposal or any supporting budget documentation present estimates for individual sources of revenue presented for a multi-year period (at least two-years beyond the budget year)?

GUIDELINES:

Question 12 evaluates whether revenue estimates for individual sources of revenue are presented for a multi-year period (at least two years beyond the budget year). The question applies to both tax and non-tax revenue.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present multi-year estimates of all sources of revenue individually, accounting for all revenue, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. To answer "b," the Executive's Budget Proposal or its supporting documentation must present multi-year estimates of individual sources of revenue that when combined account for at least two-thirds of all revenue, but not all revenue. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents multi-year estimates of individual revenue sources that account for less than two-thirds of revenue. Answer "d" applies if individual sources of revenue are not presented for a multi-year period.

Answer:

d. No, multi-year estimates for individual sources of revenue are not presented.

Source:

Fiscal Policy Paper 2020/21, Ministry of Finance and Public Service, <https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:
Individual sources of revenue are not presented for multiple years. See page 50.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

13. Does the Executive's Budget Proposal or any supporting budget documentation present three estimates related to government borrowing and debt: the amount of net new borrowing required during the budget year; the total debt outstanding at the end of the budget year; and interest payments on the debt for the budget year?

GUIDELINES:

Question 13 asks about three key estimates related to borrowing and debt that the budget should include:

- *the amount of net new borrowing required during the budget year;*
- *the central government's total debt burden at the end of the budget year; and*
- *the interest payments on the outstanding debt for the budget year.*

Debt is the accumulated amount of money that the government borrows. The government can borrow from its citizens and banks and businesses within the country (domestic debt) or from creditors outside the country (external debt). External debt is typically owed to private commercial banks, other governments, or international financial institutions such as the World Bank and the IMF.

Net new borrowing is the additional amount of new borrowing that is required for the budget year to finance expenditures in the budget that exceed available revenues. Net new borrowing adds to the accumulated debt. It is distinct from gross borrowing, which also includes borrowing needed to repay existing debt that matured during the budget year; debt that is replaced (or rolled over) does not add to the total of accumulated debt. For the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

Interest payments on the debt (or debt service costs) are typically made at regular intervals, and these payments must be made on a timely basis in order to avoid defaulting on the debt obligation. Interest payments are separate from the repayment of principal, which occurs only when the loan has matured and must be paid back in full.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present all three estimates of borrowing and debt. For a "b" answer, the Executive's Budget Proposal or its supporting documentation must present two of those three estimates. For a "c" answer, the Executive's Budget Proposal or its supporting documentation must present one of the three estimates. Answer "d" applies no information on borrowing and debt is presented for the budget year.

Answer:

a. Yes, all three estimates related to government borrowing and debt are presented.

Source:

Medium Term Debt Management Strategy 2020/21-2023/24

<https://www.mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Government of Jamaica Fiscal Policy Paper 2020-2021

<https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Table 1 of the Medium-Term Debt Management Strategy (page 13) shows the public debt stock of the country, the second line focuses on the total Central government debt.

Section VII page 49, explains the annual borrowing plan which is based on the financing requirement for the fiscal year 2020/21-2023/24.

Table 3C (page 35) of the Government of Jamaica Fiscal Policy Paper 2020-2021 shows the interests both domestic and external, in addition to the interest payment, the FPP shows in table 1B the total debt both in J\$MM and % GDP.

Also page 50 of the Fiscal Policy Paper, Table 3J, the deficit figure for the budget year is shown (deficit is a proxy for net new borrowing).

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

13b. Based on the response to Question 13, check the box(es) below to identify which estimates of government borrowing and debt are presented in the Executive's Budget Proposal:

Answer:

The amount of net new borrowing required during the budget year
The central government's total debt burden at the end of the budget year
The interest payments on outstanding debt for the budget year

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021
<https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Medium Term Debt Management Strategy 2020/21-2023/24

<https://www.mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Comment:

Table 1 of the Medium-Term Debt Management Strategy (page 13) shows the public debt stock of the country, the second line focuses on the total Central government debt.

Section VII page 49, explains the annual borrowing plan which is based on the financing requirement for the fiscal year 2020/21-2023/24.

Table 3C (page 35) of the Government of Jamaica Fiscal Policy Paper 2020-2021 shows the interests both domestic and external, in addition to the interest payment, the FPP shows in table 1B the total debt both in J\$MM and % GDP.

Also page 50 of the Fiscal Policy Paper, Table 3J, the deficit figure for the budget year is shown (deficit is a proxy for net new borrowing).

Peer Reviewer

Opinion: Agree

Comments: Reviewer agrees with the selection of all three and the references provided.

Government Reviewer

Opinion:

14. "Does the Executive's Budget Proposal or any supporting budget documentation present information related to the composition of the total debt outstanding at the end of the budget year?"

(The core information must include interest rates on the debt instruments; maturity profile of the debt; and whether it is domestic or external debt.)"

GUIDELINES:

Question 14 focuses on the composition of government debt at the end of the budget year, asking whether "core" information related to its composition is presented. These core components include:

- *interest rates on the debt;*
- *maturity profile of the debt; and*
- *whether the debt is domestic or external.*

The interest rates affect the amount of interest that must be paid to creditors. The maturity profile indicates the final payment date of the loan, at which point the principal (and all remaining interest) is due to be paid; government borrowing typically includes a mix of short-term and long-term debt. As discussed in Question 13, domestic debt is held by a country's citizens, banks, and businesses, while external debt is held by foreigners. These factors related to the composition of the debt give an indication of the potential vulnerability of the country's debt position, and ultimately whether the cost of servicing the accumulated debt is affordable.

Beyond these core elements, a government may also provide additional information related to the composition of its debt, including for instance: whether interest rates are fixed or variable; whether debt is callable; the currency of the debt; a profile of the creditors (bilateral institutions, multilateral institutions,

commercial banks, Central Bank, etc.); an analysis of the risk associated with the debt; and where appropriate, what the debt is being used to finance.

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to the composition of government debt at the end of the budget year as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the composition of government debt is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on the composition of the debt outstanding at the end of the budget year.

Answer:

c. Yes, information is presented, but it excludes some core elements.

Source:

Medium Term Debt Management Strategy 2020/21-2023/24

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Government of Jamaica Fiscal Policy Paper 2020-2021

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

The Medium Term Debt Management Strategy 2020/21-2023/24 includes the interest rates on the debt which can be found on page 18 table 2. The maturity of the debt is also on display. Note that table 2 only shows outcomes until 2019 and targets in end-March 2020, which means the interest rates and maturity profile of the debt is not shown for the budget year.

The Government of Jamaica Fiscal Policy Paper 2020-2021, page 100, where interest rates through December 2019 are shown.

Table 1 of the Medium-Term Debt Management Strategy (page 13) shows the public debt stock of the country, broken into domestic and external debt, for the budget year.

Though the information is there on interest rates and maturity of the debt, the data does not cover the budget year in question, so answer "C" is chosen.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

14b. Based on the response to Question 14, check the box(es) to identify which elements of the composition of the total debt outstanding are presented in the Executive's Budget Proposal:

Answer:

Whether the debt is domestic or external

Source:

Medium Term Debt Management Strategy 2020/21-2023/24

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Government of Jamaica Fiscal Policy Paper 2020-2021

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

All of the following were present in the Medium Term Debt Management Strategy and Government of Jamaica Fiscal Policy Paper however the years presented for the data would not have fit in accordance with the budget year we are focusing on.

For example:

The MTDMS document, table 2: Public Debt Cost and Risk Indicators covers core data for the year 2019/20 but not necessarily 2020/21.

Peer Reviewer

Opinion: Agree

Comments: Interest rates on debt info in the MTDMS is limited to 19/20. and was not able to locate a maturity profile for the debt.

Government Reviewer
Opinion:

15. "Does the Executive's Budget Proposal or any supporting budget documentation present information on the macroeconomic forecast upon which the budget projections are based?"

(The core information must include a discussion of the economic outlook with estimates of nominal GDP level, inflation rate, real GDP growth, and interest rates.)"

GUIDELINES:

Question 15 focuses on the macroeconomic forecast that underlies the budget's revenue and expenditure estimates, asking whether "core" information related to the economic assumptions is presented. These core components include a discussion of the economic outlook as well as estimates of the following:

- *nominal GDP level;*
- *inflation rate;*
- *real GDP growth; and*
- *interest rates.*

While the core macroeconomic information should be a standard feature of the Executive's Budget Proposal, the importance of some types of macroeconomic assumptions may vary from country to country. For example, the budget estimates of some countries are particularly affected by changes in the price of oil and other commodities.

Beyond these core elements, some governments also provide additional information related to the economic outlook, including for instance: short and long-term interest rates; rate of employment and unemployment; GDP deflator; price of oil and other commodities; current account; exchange rate; and composition of GDP growth.

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to the macroeconomic forecast as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the macroeconomic forecast is presented, but some of the core pieces of information are not included. Answer "d" applies if no information on the macroeconomic forecast is presented.

Answer:

b. Yes, the core information is presented for the macroeconomic forecast.

Source:

Fiscal Policy Paper 2020/21, Ministry of Finance and Public Service
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Table 2G shows the Medium Term Macroeconomic Profile (page 24) which includes all the core information: nominal GDP, inflation rate; real GDP growth; and interest rates. However, it is important to note that the interest rates projection for FY 2020/21 is missing. Since the years spanning from 2019/20-2023/24 is missing for interest rates, but the table provides additional information related to the economic outlook such as the price of oil for that 6-year period, we consider this question a "B" response.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

15b. Based on the response to Question 15, check the box(es) to identify which elements of the macroeconomic forecast are included in the Executive's Budget Proposal:

Answer:

Nominal GDP level

Inflation rate
Real GDP growth
Information beyond the core elements (please specify)

Source:
Fiscal Policy Paper 2020/21, Ministry of Finance and Public Service
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:
The FPP also included additional information such as the oil prices, exchange rate and Nominal GDP growth.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

16. "Does the Executive's Budget Proposal or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget?"

(The core information must include estimates of the impact on expenditures, revenue, and debt of different assumptions for the inflation rate, real GDP growth, and interest rates.)"

GUIDELINES:

Question 16 focuses on the issue of whether the Executive's Budget Proposal shows how different macroeconomic assumptions affect the budget estimates (known as a "sensitivity analysis"). It asks whether "core" information related to a sensitivity analysis is presented, estimating the impact on expenditures, revenue, and debt of different assumptions for:

- *inflation rate;*
- *real GDP growth; and*
- *interest rates.*

A sensitivity analysis shows the effect on the budget of possible changes in some macroeconomic assumptions, and is important for understanding the impact of the economy on the budget; for instance, what would happen to revenue collections if GDP growth were slower than what is assumed in the budget proposal? Or what would happen to expenditure if inflation were higher than estimated? Or how will revenue be affected by a decrease in the price of oil?

As noted for Question 15, changes in certain macroeconomic assumptions, such as the price of oil and other commodities, can have a significant impact on the budget estimates. As a result, some sensitivity analyses may also examine the impact on the budget estimates of changes in assumptions such as the price of oil that are beyond the core elements of the inflation rate, real GDP growth, and interest rates.

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to a "sensitivity analysis" as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to a "sensitivity analysis" is presented, but some of the core pieces of information are not included. Answer "d" applies if no information on "sensitivity analysis" is presented.

Answer:
d. No, information related to different macroeconomic assumptions is not presented.

Source:
Fiscal Policy Paper 2020/21, Ministry of Finance and Public Service
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:
The documents that makes up the EBP has no sensitivity analysis. The FPP however has something similar which is a Fiscal Risk Statement. The Fiscal Risk Statement outlines and assesses the GOJ's exposure to fiscal risks originating from sources such as: deviations from the macroeconomic assumptions used in preparing the FY 2020/21 budget and medium term projections; contingent liabilities which may arise from the operation of state owned enterprises, public private partnerships and judicial awards; weather-related shocks; wage settlements; and monetary policy. The statement also highlights measures already taken and underway, as well as those being explored by the GOJ to address and mitigate these risks.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

17. Does the Executive's Budget Proposal or any supporting budget documentation present information for at least the budget year that shows how new policy proposals, as distinct from existing policies, affect expenditures?

GUIDELINES:

Questions 17 and 18 ask about new policy proposals in the budget. In any given year, most of the expenditures and revenues in the budget reflect the continuation of existing policies. However, much of the attention during the budget debate is focused on new proposals – whether they call for eliminating an existing program, introducing a new one, or changing an existing program at the margins. Typically, these new proposals are accompanied by an increase, a decrease, or a shift in expenditures or revenues. Because these changes may have different impacts on people's lives, the budget proposal should present sufficient detail about new policies and their budgetary impact.

Question 17 asks about new expenditure policies, and Question 18 asks about new revenue policies. To answer "a," the Executive's Budget Proposal or supporting documentation must present both estimates of how all new policy proposals affect expenditures (for Question 17) or revenues (for Question 18) and a narrative discussion of the impact of these new policies. To answer "b" for either question, the Executive's Budget Proposal or supporting documentation must present estimates that show the impact of all new policy proposals, but no narrative discussion is included. A "c" response applies if the presentation includes only a narrative discussion, or if it includes estimates that show the impact of only some, but not all, policy proposals (regardless of whether it also includes a narrative discussion). Answer "d" applies if no information is presented on the impact of new policy proposals.

Answer:

c. Yes, information that shows how some but not all new policy proposals affect expenditure is presented.

Source:

Opening Budget Speech 2020/21, Ministry of Finance and Public Service
<https://mof.gov.jm/opening-budget-speeches/file/2388-hmfps-budget-presentation-2020-2021.html>

Comment:

In the Opening Budget speech it states that there will be a 5.8% increase in the recurrent program allocation over the previous year. The recurrent program this year will include \$2.4 billion to cover the cost of both local and general Government elections; \$0.9 billion to conduct preparatory activities for the national census; \$2.9 billion in subvention to the University of Technology; and \$0.8 billion towards premium payments for the catastrophe bond (page 55).

Additionally a 4.9% increase over last year has been allocated for Non-debt Below-the-line expenditure. The \$37.3 billion is intended to finance the second tranche of a loan to the Development Bank of Jamaica Ltd, a loan to Clarendon Alumina Production Limited, and a loan to the National Water Commission (page 70).

See also the Gully Intervention Programme on page 67, to which has been allocated \$320 million allocated to thoroughly clean all the major gullies in Kingston, and there are other examples throughout the document.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

18. Does the Executive's Budget Proposal or any supporting budget documentation present information for at least the budget year that shows how new policy proposals, as distinct from existing policies, affect revenues?

GUIDELINES:

Questions 17 and 18 ask about new policy proposals in the budget. In any given year, most of the expenditures and revenues in the budget reflect the continuation of existing policies. However, much of the attention during the budget debate is focused on new proposals – whether they call for eliminating an existing program, introducing a new one, or changing an existing program at the margins. Typically, these new proposals are accompanied by an increase, a decrease, or a shift in expenditures or revenues. Because these changes may have different impacts on people's lives, the budget proposal should present sufficient detail about new policies and their budgetary impact.

Question 17 asks about new expenditure policies, and Question 18 asks about new revenue policies. To answer "a," the Executive's Budget Proposal or supporting documentation must present both estimates of how all new policy proposals affect expenditures (for Question 17) or revenues (for Question 18)

and a narrative discussion of the impact of these new policies. To answer "b" for either question, the Executive's Budget Proposal or supporting documentation must present estimates that show the impact of all new policy proposals, but no narrative discussion is included. A "c" response applies if the presentation includes only a narrative discussion, or if it includes estimates that show the impact of only some, but not all, policy proposals (regardless of whether it also includes a narrative discussion). Answer "d" applies if no information is presented on the impact of new policy proposals.

Prior-year information constitutes an important benchmark for assessing the proposals for the upcoming budget year. Estimates of prior years should be presented in the same formats (in terms of classification) as the budget year to ensure that year-to-year comparisons are meaningful. For example, if the budget proposes shifting responsibility for a particular program from one administrative unit to another – such as shifting responsibility for the training of nurses from the health department to the education department – the prior-year figures must be adjusted before year-to-year comparisons of administrative budgets can be made.

Typically, when the budget proposal is submitted, the year prior to the budget year (BY-1), also known as the current year, has not ended, so the executive will provide estimates of the anticipated outcome for BY-1. The soundness of these estimates is directly related to the degree to which they have been updated to reflect actual expenditures to date, legislative changes that have occurred, and anticipated changes in macroeconomic, caseload, and other relevant factors for the remainder of the year.

The first year that can reflect actual outcomes, therefore, is generally two years before the budget year (BY-2). Thus the OECD recommends that data covering at least two years before the budget year (along with two years of projections beyond the budget year) are provided in order to assess fully the trends in the budget.

Answer:

c. Yes, information that shows how some but not all new policy proposals affect revenues are presented.

Source:

Opening Budget Speech

<https://mof.gov.jm/opening-budget-speeches/file/2388-hmfps-budget-presentation-2020-2021.html>

Comment:

Page 83 describes the revenue loss from the reduction of the Asset Tax for Regulated Financial Institutions in 2021.

Also on page 84, on the introduction, for the very first time in the history of Jamaica, the MSME Tax Credit that will provide a tax credit of \$375,000 to every micro, small and medium size business that files taxes, and its estimated potential revenue loss of \$1.01 billion.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

19. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 19 asks if expenditure estimates for the year prior to the budget year (BY-1) are presented by one of the three expenditure classifications – by administrative, economic, and functional classifications. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. (See Questions 1-5 above.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditure estimates for BY-1 by all three of the expenditure classifications. To answer "b," expenditure estimates for BY-1 must be presented by two of these three classifications. A "c" answer applies if expenditure estimates for BY-1 are presented by one of the three classifications. Answer "d" applies if expenditure estimates for BY-1 are not presented by any of the three classifications.

Answer:

a. Yes, expenditure estimates for BY-1 are presented by all three expenditure classifications (by administrative, economic, and functional classification).

Source:

Estimates of Expenditure FY 2020/21, Ministry of Finance and Public Service

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Fiscal Policy Paper

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:
Administrative
-Pages 3-8 of the Estimate of Expenditures

Economic
-See the Estimates of Expenditures in which each ministry, under "Analysis of Expenditure, has an economic classification

Functional
-Page 57 of the FPP shows a detailed outline of the functional classification of the expenditure for the years spanning from 2018/19-2023/24.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

20. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?

GUIDELINES:

Question 20 asks if expenditure estimates for the year before the budget year (BY-1) are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department. For example, the Ministry of Health's budget could be broken down into several subgroups, such as "primary health care," "hospitals," or "administration." These subgroups should be considered programs even if they could be, but are not, broken down into smaller, more detailed units.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all individual programs, accounting for all expenditures, for BY-1. To answer "b," the programs shown individually in the Executive's Budget Proposal or its supporting documentation must account for at least two-thirds of all expenditures for BY-1. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents programs that account for only less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program.

Answer:

a. Yes, programs accounting for all expenditures are presented for BY-1.

Source:

Estimates of Expenditure FY 2020/21, Ministry of Finance and Public Service
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Fiscal Policy Paper

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

In the FPP, there are lines for individual programs for each ministry that present program expenditures for a five-year span. (Pages 86-92)

Also, for each ministry, the Estimates of Expenditure document presents programs starting at page 307 (Head 20000 - Ministry of Finance and the Public Service) and ending at page 1012 (Head 72000C - Ministry of Local Government and Community Development)

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

21. In the Executive's Budget Proposal or any supporting budget documentation, have expenditure estimates of the year prior to the budget year (BY-1) been updated from the original enacted levels to reflect actual expenditures?

GUIDELINES:

Question 21 asks whether the expenditure estimates for the year before the budget year (BY-1) have been updated from the original enacted levels. Updates can reflect actual experience to date; revised estimates due to shifting of funds by the executive, as permitted under the law; enactment of supplemental budgets; and revised assumptions regarding macroeconomic conditions, caseload, and other relevant factors for the remainder of the year.

Answer "a" applies if the estimates have been updated; answer "b" applies if the original estimates are still being used.

Answer:

a. Yes, expenditure estimates for BY-1 have been updated from the original enacted levels.

Source:

Estimates of Expenditure FY 2020/21, Ministry of Finance and Public Service

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

The Estimates of Expenditure shows the actual, approved, revised and projected expenditures for the Ministries.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

22. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of expenditure for more than one year prior to the budget year (that is, BY-2 and prior years) by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 22 asks if expenditure estimates for more than one year prior to the budget year (BY-2 and prior years) are presented by any of the three expenditure classifications – by administrative, economic, and functional classifications. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. (See Questions 1-5 above.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditure estimates for BY-2 and prior years by all three of the expenditure classifications. To answer "b," expenditure estimates for BY-2 and prior years must be presented by two of these three classifications. A "c" answer applies if expenditure estimates for BY-2 and prior years are presented by one of the three classifications. Answer "d" applies if expenditure estimates for BY-2 and prior years are not presented by any of the three classifications

Answer:

a. Yes, expenditure estimates for BY-2 and prior years are presented by all three expenditure classifications (by administrative, economic, and functional classification).

Source:

Estimates of Expenditure FY 2020/21, Ministry of Finance and Public Service

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Fiscal Policy Paper

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Administrative

-Pages 3-8 of the Estimate of Expenditures

Economic

-See the Estimates of Expenditures in which each ministry, under "Analysis of Expenditure, has an economic classification

Functional

-Page 57 of the FPP shows a detailed outline of the functional classification of the expenditure for the years spanning from 2018/19

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

22b. Based on the response to Question 22, check the box(es) to identify which expenditure classifications have estimates for more than one year prior to the budget year in the Executive Budget Proposal:

Answer:

Administrative classification
Economic classification
Functional classification

Source:

Estimates of Expenditure FY 2020/21, Ministry of Finance and Public Service
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Fiscal Policy Paper

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Collectively, the documents present administrative, economic and functional expenditure classification for two years prior to the budget year assessed.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

23. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for individual programs for more than one year preceding the budget year (that is, BY-2 and prior years)?

GUIDELINES:

Question 23 asks if expenditure estimates for more than one year before the budget year (BY-2 and prior years) are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department. For example, the Ministry of Health's budget could be broken down into several subgroups, such as "primary health care," "hospitals," or "administration." These subgroups should be considered programs even if they could be, but are not, broken down into smaller, more detailed units.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all individual programs, accounting for all expenditures, for BY-2 and prior years. To answer "b," the programs shown individually in the Executive's Budget Proposal or its supporting documentation must account for at least two-thirds of all expenditures for BY-2 and prior years. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents programs that account for only less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program.

Answer:

a. Yes, programs accounting for all expenditures are presented for BY-2 and prior years.

Source:

Estimates of Expenditure FY 2020/21, Ministry of Finance and Public Service
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

The Estimates of Expenditure document presents individual programs for each ministry from 2018/19 which is two years prior.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

24. In the Executive's Budget Proposal or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?

GUIDELINES:

Question 24 asks for which year the actual outcomes for expenditures are shown. In most cases, the most recent year for which budget data on actual outcomes are available will be BY-2, as BY-1 is generally not yet finished when the budget proposal is drafted. So a government that has updated all its expenditure data for BY-2 to reflect what actually occurred, as opposed to estimating the outcome for that year, shows good public financial management practice.

For an "a" answer, a country must meet the good practice of having the figures for BY-2 reflect actual outcomes.

Answer:

a. Two years prior to the budget year (BY-2).

Source:

Estimates of Expenditure FY 2020/21, Ministry of Finance and Public Service
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Fiscal Policy Paper

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

The FPP page 50 shows actual expenditure for both BY2 and BY3: Table 3J: CENTRAL GOVERNMENT SUMMARY ACCOUNTS (J\$m).

The Estimates of Expenditures on reflects BY2 as "actual provisional expenditure" - see pages 3 and 4.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

25. Does the Executive's Budget Proposal or any supporting budget documentation present revenue by category (such as tax and non-tax) for the year preceding the budget year (BY-1)?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, revenue estimates for BY-1 are presented by category.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Revenue estimates are presented by category for BY-1, see page 50 of the FPP.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

26. Does the Executive's Budget Proposal or any supporting budget documentation present individual sources of revenue for the year preceding the budget year (BY-1)?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, individual sources of revenue accounting for all revenue are presented for BY-1.

Source:

Revenue Estimates 2020-2021;

<https://www.mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Comment:

Page 4 of the Revenue Estimates gives detailed account on individual sources of revenue for two years preceding the budget year.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

27. In the Executive's Budget Proposal or any supporting budget documentation, have the original estimates of revenue for the year prior to the budget year (BY-1) been updated to reflect actual revenue collections?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

b. No, revenue estimates for BY-1 have not been updated from the original enacted levels.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://www.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

The figures are not yet audited, hence they do not reflect actual revenue collection but original estimates.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

28. Does the Executive's Budget Proposal or any supporting budget documentation present revenue estimates by category (such as tax and non-tax) for more than one year prior to the budget year (that is, BY-2 and prior years)?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, revenue estimates for BY-2 and prior years are presented by category.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

The FPP page 50 shows expenditure for both BY2 and BY3: Table 3J: CENTRAL GOVERNMENT SUMMARY ACCOUNTS (J\$mn).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

29. Does the Executive's Budget Proposal or any supporting budget documentation present individual sources of revenue for more than one year prior to the budget year (that is, BY-2 and prior years)?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, individual sources of revenue accounting for all revenue are presented for BY-2 and prior years.

Source:

Revenue Estimates 2020-2021;

<https://www.mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Comment:

Page 4 of the Revenue Estimates gives detailed account on individual sources of revenue for two years preceding the budget year.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

30. In the Executive's Budget Proposal or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Two years prior to the budget year (BY-2).

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Page 50 of the Fiscal Policy Paper.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

31. "Does the Executive's Budget Proposal or any supporting budget documentation present information on government borrowing and debt, including its composition, for the year preceding the budget year (BY-1)?"

(The core information must include the total debt outstanding at the end of BY-1; the amount of net new borrowing required during BY-1; interest payments on the debt; interest rates on the debt instruments; maturity profile of the debt; and whether it is domestic or external debt.)"

GUIDELINES:

Question 31 focuses on prior-year debt information, rather than on prior-year expenditures or revenues, asking whether "core" information is provided on government borrowing and debt, including its composition, for the year preceding the budget year (BY-1).

The "core" information includes:

- *total debt outstanding at the end of BY-1;*
- *amount of net new borrowing required during BY-1;*
- *interest payments on the debt;*
- *interest rates on the debt instruments;*
- *maturity profile of the debt; and*
- *whether it is domestic or external debt.*

This core information for BY-1 is consistent with the budget year information for borrowing and debt, which is examined in Questions 13 and 14. Please note that for the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

In addition, some governments provide information beyond the core elements, such as gross new borrowing required during BY-1; currency of the debt; whether the debt carries a fixed or variable interest rate; whether it is callable; a profile of the creditors (bilateral institutions, multilateral institutions, commercial banks, Central Bank, etc.); where appropriate, what the debt is being used to finance.

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to government borrowing and debt, including its composition, for BY-1 as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to government borrowing and debt, including its composition, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on government borrowing and debt for BY-1.

Answer:

b. Yes, the core information is presented for government debt.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Medium Term Debt Management Strategy 2020/21-2023/24

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Comment:

Total debt outstanding at the end of BY-1: See Table 1 of the Medium-Term Debt Management Strategy (page 4 in the document, page 13 in the PDF)

Amount of net new borrowing required during BY-1; Page 50 of the FPP

Interest payments on the debt; Page 50 of the FPP

Interest rates on the debt instruments (See MTDMS, page 9 in the document and page 18 in the PDF - Table 2) - however, please note that this "implied annual interest cost" is only shown through December 2019, meaning the interest rates we have in the MTDMS do not cover all of BY-1. Similarly, see also the table in the Fiscal Policy Paper page 100, where interest rates through December 2019 are shown.

Maturity profile of the debt; see MTDMS (page 9 in the document and page 18 in the PDF), Table 2

Whether it is domestic or external debt. See MTDMS (page 4 of the document, page 13 in the PDF - Table 1) and page 5 of the FPP.

Its also important to note that in the MTDMS (page 4 of the document, page 13 in the PDF - Table 1) the government provided information beyond the core elements such as the profile of the creditors and currency of the debt

Since the interest rates on the debt instruments do not cover the full year of BY-1 (FY 2019/2020), but as noted there are elements beyond the core, we score this question "B"..

Peer Reviewer

Opinion: Agree

Comments: It was a hard call between A and B as all the Consultant is correct in their findings that information beyond the core elements are present. But there are missing data for the debt instruments interest rate. Hard to place where that puts Jamaica but will support the Consultants decision for B.

Government Reviewer

Opinion:

32. In the Executive's Budget Proposal or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?

GUIDELINES:

Question 32 asks for which year the actual outcome for total debt outstanding is shown. In most cases, the most recent year for which budget data on actual outcomes are available will be BY-2, as BY-1 is generally not yet finished when the budget proposal is drafted. So a government that has updated its debt data for BY-2 to reflect what actually occurred, as opposed to estimating the outcome for that year, shows good public financial management practice.

For an "a" answer, a country must meet the good practice of having the figures for BY-2 reflect actual outcomes.

It is essential that all government activities that may have an impact on the budget – in the current budget year or in future budget years – be fully disclosed to the legislature and the public in budget documents. In some countries, for instance, entities outside central government (such as public corporations) undertake fiscal activities that could affect current and future budgets. Similarly, activities that can have a significant impact on the budget, such as payment arrears and contingent liabilities, sometimes are not properly captured by the regular presentations of expenditure, revenue, and debt.

Answer:

a. Two years prior to the budget year (BY-2).

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Medium Term Debt Management Strategy 2020/21-2023/24

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2336-medium-term-debt-management-strategy-2020-21-2023-24.html>

Comment:

The most recent year presented for which the debt figures reflect actual outcomes is FY 2018/19.

This can be seen in Table 3G: Central Government Summary Accounts of the FPP and Table 1: Profile of the Public Debt Stock of the MTDMS.

Peer Reviewer

Opinion: Agree

Comments: Links are working/correct and the info verified.

Government Reviewer

Opinion:

33. "Does the Executive's Budget Proposal or any supporting budget documentation present information on extra-budgetary funds for at least the budget year?"

(The core information must include a statement of purpose or policy rationale for the extra-budgetary fund; and complete income, expenditure, and financing data on a gross basis.)"

GUIDELINES:

Question 33 focuses on extra-budgetary funds, asking whether "core" information related to these funds, which exist outside the budget, are presented. These core components include:

- a statement of purpose or policy rationale for the extra-budgetary fund (i.e., why was a particular fund set up? what is it used for?); and
- estimates of its income, expenditure, and financing. (These estimates should be presented on a gross basis so that it is possible to tell how much money flows through each extra-budgetary fund.)

In most countries, governments engage in certain budgetary activities that are not included in the central government's budget. Known as extra-budgetary funds, they can range in size and scope. For example, countries frequently set up pension and social security programs as extra-budgetary funds, where the revenues collected and the benefits paid are recorded in a separate fund outside the budget. Another example of an extra-budgetary fund can be found in countries dependent on hydrocarbon/mineral resources, where revenues from producing and selling those resources are channeled through systems outside the annual budget.

In some cases, the separation engendered by an extra-budgetary fund serves a legitimate political purpose, and the finances and activities of these funds are well documented. In other cases, however, this structure is used for obfuscation, and little or nothing is known about a fund's finances and activities.

The availability of information related to extra-budgetary funds is essential for a comprehensive understanding of the government's true fiscal position. In addition to the core information, other information about extra-budgetary funds is also desirable. Such information includes a discussion of the risks associated with the extra-budgetary fund; expenditures classified by economic, functional, or administrative unit; and the rules and procedures that govern the operations and management of the extra-budgetary fund.

For more information about extra-budgetary funds, see the Guide to Transparency in Public Finances: Looking Beyond the Core Budget (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>) and Principle 2.1.1 of the IMF's Fiscal Transparency Handbook (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to extra-budgetary funds as well as some additional information beyond the core elements. A "b" answer applies if the Executive's Budget Proposal or supporting documentation presents all of the core information. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to extra-budgetary funds is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on extra-budgetary funds.

Please provide in the comments a list of all known extra-budgetary funds.

Answer:

c. Yes, information is presented, but it excludes some core elements or some extra-budgetary funds.

Source:

Jamaica Public Bodies Estimates of Revenue and Expenditure;
<https://www.mof.gov.jm/budgets/estimates-of-revenue-expenditure/file/2335-estimates-of-revenue-and-expenditure-for-the-year-ending-march-2021.html>

Comment:

The Jamaica Public Public Bodies Estimates of Revenue and Expenditure for the year ending March 31, 2021 provides information on all extra-budgetary funds, it is publicly available and comprehensive. For each public body it reflects the estimate of its revenue, expenditure and financing and statement of purpose.

The detail in the document is fairly disaggregated and there are many details beyond the core: Figure 4 where capital expenditure of public bodies is broken into sector; number of staff and legal basis for each entity; non-financial information for entity programmes; revenue broken down into categories and expenditure into economic classification; and more.

Peer Reviewer

Opinion: Disagree

Suggested Answer:

c. Yes, information is presented, but it excludes some core elements or some extra-budgetary funds.

Comments: Link is correct but opens on and off. It can also be accessed from here <https://mof.gov.jm/budgets/estimates-of-revenue-expenditure.html> (4th down the list). The Ministry of Housing for e.g. operates as a "corporation sole" and only the Fund's administrative spend is accounted for in the Consolidated Funds) Project related funds are not. The Executive Budget Proposal - <https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html> has some expenditure information on page 154.

Government Reviewer

Opinion:

Researcher Response

Agree with the peer reviewer. Answer is revised from "A" to "C".

34. Does the Executive's Budget Proposal or any supporting budget documentation present central government finances (both budgetary and extra-budgetary) on a consolidated basis for at least the budget year?

GUIDELINES:

Question 34 asks whether the Executive's Budget Proposal or supporting documents present the finances of the central government on a consolidated basis, showing both its budgetary and extra-budgetary activities. Virtually all of the questions in the OBS questionnaire focus on budgetary central government – the activities of the ministries, departments, or agencies of central government. In addition, Question 33 asks about extra-budgetary funds, such as social security funds that are not included in the budget.

Coverage is an important aspect of fiscal reporting. Budget documents should cover the full scope of government's financial activity. In many countries, extra-budgetary activities are substantial, and can represent a sizable share of the central government's activities. To get a full picture of the central government's finances, therefore, it is necessary to examine both activities that are included in the budget and those that are extra-budgetary. This question asks whether such a consolidated presentation of central government finances is provided.

The central government is only one component of the overall public sector. The public sector also includes other levels of government, such as state and local government, and public corporations. (See Box 2.1 under Principle 1.1.1 of the IMF's Fiscal Transparency Handbook (2018):

<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>. For the purpose of answering this question, please consider only the central government level.

In order to answer "a," the Executive's Budget Proposal or supporting documentation must present central government finances (both budgetary and extra-budgetary) on a consolidated basis for at least the budget year.

Answer:

a. Yes, central government finances are presented on a consolidated basis.

Source:

Public Sector Consolidated Estimates of Expenditure;

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2334-public-sector-consolidated-estimates-of-expenditure-2020-2021.html>

Comment:

The information in the Public Sector Consolidated Estimates of Expenditure presents a detailed list of entities that are included in the portfolio of each ministry and self financing entities.

Peer Reviewer

Opinion: Disagree

Suggested Answer:

b. No, central government finances are not presented on a consolidated basis.

Comments: The MOF's website provides the list of Public Bodies here - <https://mof.gov.jm/documents/documents-publications/document-centre/file/2459.html> In this document you can identify Public Bodies whose income statements are not captured in the Public Bodies Expenditure and Revenue Estimates (PBERE) Some of the missing info pertains to :- 1. The Housing Fund (only the administrative spend is accounted for in the Consolidated Funds) 2. The Equalisation Fund is 10% of the property taxes and the Parochial Fund both of which are managed by the Ministry of Local Government and Rural Development has oversight responsibility has no income and expenditure statement accessible to the public. 3. The Constituency Development Fund of \$1.34Billion is managed within the Office of the Prime Minister. The expenditure statement can be found in the Executive Budget Proposal on page 59 but no other info available. 4. The CHASE Fund - the PBERE accounts only for the 40% of the gaming proceeds received by CHASE that goes to the Sports Development Foundation. But does not provide an income statement. The CHASE Fund is fully financed by the Consolidated Fund. 5. The Jamaica Social Investment Fund is partially funded by the Consolidated Fund. Neither revenue nor expenditure info is found in the PBERE report but expenditure info can be found in the Estimates of Expenditure on pages (72,95,96,99,102,108,111,113) 6. Tourism Enhancement Fund is fully funded from the Consolidated Fund but the PBERE does not contain any income or expenditure info. The Executive Budget Proposal - <https://mof.gov.jm/documents/documents-publications/document-centre/category/283-2020-2021.html> has some expenditure information on page 154. 7. The Road Maintenance Fund income and expenditure cannot be detected in the Estimates of Expenditure or the PBERE.

Government Reviewer

Opinion:

IBP Comment

Many thanks to the peer reviewer for this additional information. Since, on page 2 of the Public Sector Consolidated Estimates of Expenditure, central government finances (both budgetary and extra-budgetary) are shown in aggregate, answer "A" is maintained.

35. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of intergovernmental transfers for at least the budget year?

GUIDELINES:

Question 35 asks about intergovernmental transfers. In many cases, the central government supports the provision of a good or service by a lower level of government through an intergovernmental transfer of funds. This is necessary because, independent from the level of administrative decentralization that exists in a given country, the capacity for revenue collection of a local government is unlikely to be sufficient to pay for all its expenses. However, because the activity is not being undertaken by an administrative unit of the central government, it is unlikely to receive the same level of review in the budget. Thus it is important to include in the budget proposal a statement that explicitly indicates the amount and purposes of these transfers.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all intergovernmental transfers and a narrative discussing these transfers. If a narrative discussion is not included, but estimates for all intergovernmental transfers are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, intergovernmental transfers (regardless of whether it also includes a narrative discussion). Answer "d" applies if no estimates of intergovernmental transfers are presented.

Answer:

c. Yes, estimates of some but not all intergovernmental transfers are presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Page 42, of the Government of Jamaica Fiscal Policy Paper shows Table 3H: Public Bodies (Selected and Other) Summary of Estimated Outturn for FY 2019/20 which reflects the public bodies transfer but not necessarily intergovernmental transfers.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

36. Does the Executive's Budget Proposal or any supporting budget documentation present alternative displays of expenditures (such as by gender, by age, by income, or by region) to illustrate the financial impact of policies on different groups of citizens, for at least the budget year?

GUIDELINES:

Question 36 asks about "alternative displays" of expenditures that highlight the financial impact of policies on different groups of citizens. As discussed above, expenditures are typically presented by at least one of three classifications – administrative, functional, and economic classifications (see Questions 1-5) – and by individual program (Question 6). In addition, governments can provide alternative displays to emphasize different aspects of expenditure policies and to show who benefits from these expenditures.

For the purpose of answering this question, the alternative presentation must differ from the presentations (such as administrative, functional, or economic classifications or presentation by program) used to answer other questions. The alternative display can cover all expenditures or only a portion of expenditures. For instance, it can show how all expenditures are distributed according to geographic region or it can show how selected expenditures (such as the health budget or the agriculture budget) are distributed to different regions. But such a geographic display must be something different than the presentation of intergovernmental transfers used to answer question 35. One exception is when a country includes a special presentation of all policies intended to benefit the most impoverished populations (and is used to answer Question 52) then that can be considered an alternative display for purposes of answering this question as well. Finally, brief fact sheets showing how proposals in the budget benefit particular groups would be insufficient; only more detailed presentations would be considered.

The IBP Budget Brief, "How Transparent are Governments When it Comes to Their Budget's Impact on Poverty and Inequality?"

(<https://www.internationalbudget.org/wp-content/uploads/government-transparency-of-budgets-impact-on-poverty-inequality-ibp-2019.pdf>) includes a discussion of the importance of alternative displays of budget information and provides a number of examples. For instance,

- *Bangladesh in its 2017-18 Budget included a detailed supplementary Gender Budgeting Report, which presents the spending dedicated to advancing women across various departments. (<https://mof.portal.gov.bd/site/page/3bb14732-b5b1-44df-9921-efedf1496295>).*
- *The UK's 2017 budget included a supplementary analysis that provided a distributional analysis of the budget by households in different income groups (see https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/661465/distributional_analysis_autumn_budget_2017.pdf)*
- *South Africa's 2017 Budget Review goes beyond the standard presentation of intergovernmental transfers, discussing the redistribution that results*

from national revenue flowing to the provinces and municipalities and presenting the allocations on a per capita basis (see chapter 6, <http://www.treasury.gov.za/documents/national%20budget/2017/review/FullBR.pdf>).

To answer "a," the Executive's Budget Proposal or supporting documentation must include at least three different presentations that illustrate the financial impact of policies on different groups of citizens for at least the budget year. To answer "b," the Executive's Budget Proposal or supporting documentation must include at least two different alternative displays of expenditures. A "c" applies if only one type of alternative display of expenditure is presented. Answer "d" applies if no alternative display of expenditure is presented.

Answer:

d. No, alternative displays of expenditures are not presented to illustrate the financial impact of policies on different groups of citizens.

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

The EBP or any supporting documents does not present alternative display of expenditures.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

36b. Based on the response to Question 36, select the box(es) below to identify which types of alternative displays are included in the Executive's Budget Proposal:

Answer:

None of the above

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

None of the alternative types are displayed in the EBP.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

37. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of transfers to public corporations for at least the budget year?

GUIDELINES:

Question 37 asks about transfers to public corporations. It is often the case that governments have a stake in enterprises that manage resources that are particularly relevant for the public good (such as electricity, water, and oil). While these public corporations can operate independently, in some cases the government will provide direct support by making transfers to these corporations, including to subsidize capital investment and operating expenses.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all transfers to

public corporations and a narrative discussing the purposes of these transfers. If a narrative discussion is not included, but estimates for all transfers to public corporations are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, transfers to public corporations (regardless of whether it also includes a narrative discussion). Answer "c" also applies if estimates of transfers to public corporations are presented as a single line item. Answer "d" applies if no estimates of transfers to public corporations are presented.

Please provide in the comments a list of all known public corporations.

Answer:

b. Yes, estimates of all transfers to public corporations are presented, but a narrative discussion is not included.

Source:

Jamaica Public Bodies Estimates of Revenue and Expenditure;
<https://www.mof.gov.jm/budgets/estimates-of-revenue-expenditure/file/2335-estimates-of-revenue-and-expenditure-for-the-year-ending-march-2021.html>

Comment:

Last round, the "Jamaica Public Bodies Estimates of Revenue and Expenditure" document was published too late to be used, but this round, it can provide evidence. There is some narrative discussion on the public bodies that receive government transfers in this document ("government subvention", noting when a public body has a deficit).

Peer Reviewer

Opinion: I choose not to review this question

Comments: The Ministry of Finance provides an updated list of Public Bodies (there is a rationalisation process underway for the last year that has reduced the number considerably). The list can be located here - <https://www.mof.gov.jm/documents/documents-publications/document-centre/file/2459-list-of-active-public-bodies-2020.html> Last update Sept 30, 2020. This list categorises the Bodies in terms of the level of financing they receive from the Consolidated Fund, namely - Full financing, Partial financing and self-financing. The Reviewer is not in a position to confidently state if ALL the transfers are presented and would prefer not to confirm any of the options above.

Government Reviewer

Opinion:

Researcher Response

The Researcher would like to review this question to note that there is not certainty that estimates of ALL transfers to the public corporations are presented, along with a narrative discussion. However, we do note that some transfers have been presented in the budget document.

IBP Comment

Many thanks to the peer reviewer for the comments. Given the detail in the stated documents - but alongside the lack of certainty whether all transfers are presented in these documents - for cross country consistency the answer is revised from "A" to "B".

38. Does the Executive's Budget Proposal or any supporting budget documentation present information on quasi-fiscal activities for at least the budget year?

(The core information must include a statement of purpose or policy rationale for the quasi-fiscal activity and the intended beneficiaries.)

GUIDELINES:

Question 38 focuses on quasi-fiscal activities, asking whether "core" information related to such activities is presented. These core components include:

- A statement of purpose or policy rationale for the quasi-fiscal activity (i.e., what is the reason for engaging in this activity?);
- The identification of intended beneficiaries of the quasi-fiscal activity.

The term "quasi-fiscal activities" refers to a broad range of activities that are fiscal in character and could be carried out through the regular budget process but are not. For example, a quasi-fiscal activity could take place if, instead of providing a direct subsidy through the budget for a particular activity, a public financial institution provides an indirect subsidy by offering loans at below-market rates for that activity. Similarly, it is a quasi-fiscal activity when an enterprise provides goods or services at prices below commercial rates to certain individuals or groups to support the government's policy goals.

The above examples are policy choices that may be approved by the government and legislature. However, quasi-fiscal activities can also involve activities that violate or circumvent a country's budget process laws or are not subject to the regular legislative approval process for expenditures. For example, the executive may issue an informal order to a government entity, such as a public commercial enterprise, to provide the executive with goods and services that normally would have to be purchased with funding authorized by the legislature. All quasi-fiscal activities should be disclosed to the public and subject to public scrutiny.

Beyond the core information, some governments may also provide other information about quasi-fiscal activities, including for example: the anticipated duration of the quasi-fiscal activity; a quantification of the activity and the assumptions that support these estimates; and a discussion of the fiscal significance and potential risks associated with the activity, including the impact on the entity carrying out the activity. Principle 3.3.2 of the IMF's Fiscal Transparency Handbook (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>) provides examples of quasi-fiscal activities that can be consulted as needed. And more details on quasi-fiscal activities can be found in the Guide to

Transparency in Public Finances: Looking Beyond the Core Budget (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to all quasi-fiscal activities for at least the budget year as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to quasi-fiscal activities is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on quasi-fiscal activities.

If quasi-fiscal activities do not represent a significant problem in your country, please mark "e." However, please exercise caution in answering this question.

Answer:

c. Yes, information is presented, but it excludes some core elements or some quasi-fiscal activities.

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

Throughout the document, it is seen where grants, subsidies and contributions are made to different ministries for different reasons. It is observed that head 68000 - Ministry of Transport and Mining, 19, has a statement of purpose for the quasi-fiscal activity, which states "This activity supports the allocation which represents a subsidy to offset the operating expenses of the Jamaica Urban Transit Company Limited (JUTC)".

The identification of intended beneficiaries of the quasi-fiscal activity is not stated.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

39. Does the Executive's Budget Proposal or any supporting budget documentation present information on financial assets held by the government for at least the budget year?

(The core information must include a listing of the assets, and an estimate of their value.)

GUIDELINES:

Question 39 focuses on financial assets held by the government, asking whether "core" information related to these assets is presented. These core components include:

- A listing of the financial assets; and
- An estimate of their value.

Governments own financial assets such as cash, bonds, or equities. Unlike private sector businesses, however, few governments maintain balance sheets that show the value of their assets and liabilities.

Beyond the core information, some governments may also provide other information about financial assets, including for example: a discussion of their purpose; historical information on defaults; differences between reported values and market values; and a summary of financial assets as part of the government's balance sheet.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year all of the core information related to all financial assets held by the government as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to financial assets is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on financial assets held by the government.

Answer:

d. No, information related to financial assets is not presented.

Source:

Revenue Estimates;

<https://mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

Page 21 in the Fiscal Policy Paper shows Table 2E which has some information on the acquisition of financial assets for the previous budget year.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

40. Does the Executive's Budget Proposal or any supporting budget documentation present information on nonfinancial assets held by the government for at least the budget year?

(The core information must include a listing of the assets by category.)

GUIDELINES:

Question 40 focuses on nonfinancial assets held by the government, asking whether "core" information related to these assets is presented. The core information is a listing of nonfinancial assets, grouped by the type (or category) of asset.

Nonfinancial assets are things of value that the government owns or controls (excluding financial assets) such as land, buildings, and machinery. The valuation of public nonfinancial assets can be problematic, particularly in cases where the asset is not typically available on the open market (such as a government monument). In these cases, it is considered acceptable to provide summary information in budget documents from a country's register of assets. But, in some cases, governments are able to value their nonfinancial assets; some present a summary of nonfinancial assets as part of their balance sheets. For an example of how nonfinancial assets are presented in one of the many supporting documents to the New Zealand Executive's Budget Proposal, see the Forecast Financial Statement 2011, Notes to the Financial Statements (Continued), Note 14, accessible here: <https://treasury.govt.nz/sites/default/files/2011-05/befu11-pt6of8.pdf>.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year a listing by category of all nonfinancial assets held by the government as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to nonfinancial assets is presented, but some nonfinancial assets are not included. Answer "d" applies if no information is presented on nonfinancial assets held by the government.

Answer:

d. No, information related to nonfinancial assets is not presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

Information on financial and non-financial assets are presented in a Balance Sheet, however, the Government of Jamaica does not produce a balance sheet.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

41. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of expenditure arrears for at least the budget year?

GUIDELINES:

Question 41 asks about estimates of expenditure arrears, which arise when government has entered into a commitment to spend funds but has not made the

payment when it is due. (For more information see sections 3.49-3.50 of the IMF's GFS Manual 2001, <http://www.imf.org/external/pubs/ft/gfs/manual/pdf/all.pdf> (page 29)). Though equivalent to borrowing, this liability is often not recorded in the budget, making it difficult to assess fully a government's financial position. Moreover, the obligation to repay this debt affects the government's ability to pay for other activities.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all expenditure arrears and a narrative discussing the arrears. If a narrative discussion is not included, but estimates for all expenditure arrears are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, expenditure arrears (regardless of whether it also includes a narrative discussion). Answer "d" applies if no estimates of expenditure arrears are presented. Answer "d" also applies if information is only available for the changes in arrears, and not the stock or balance of arrears.

If expenditure arrears do not represent a significant problem in your country, please mark "e." However, please exercise caution in answering this question. Public expenditure management laws and regulations often will allow for reasonable delays, perhaps 30 or 60 days, in the routine payment of invoices due. Expenditure arrears impacting a small percentage of expenditure that are due to contractual disputes should not be considered a significant problem for the purpose of answering this question.

Answer:

d. No, estimates of expenditure arrears are not presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;
<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

The Government of Jamaica Fiscal Policy Paper has Table 3E.2 (page 37) which presents a comparative table for FY 19/20 and 18/19 on the budget expenditure. The narrative below the table explains the expenditure arrears. This information however is very miniscule and it focuses on the previous budget year, so we are scoring this question "D".

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

42. Does the Executive's Budget Proposal or any supporting budget documentation present information on contingent liabilities, such as government loan guarantees or insurance programs, for at least the budget year?

(The core information must include a statement of purpose or policy rationale for each contingent liability; the new guarantees or insurance commitments proposed for the budget year; and the total amount of outstanding guarantees or insurance commitments (the gross exposure) at the end of the budget year.)

GUIDELINES:

Question 42 focuses on contingent liabilities, asking whether "core" information related to these liabilities is presented. These core components include:

- a statement of purpose or policy rationale for each contingent liability;
- the new contingent liabilities for the budget year, such as new guarantees or insurance commitments proposed for the budget year; and
- the total amount of outstanding guarantees or insurance commitments at the end of the budget year. This reflects the gross exposure of the government in the case that all guarantees or commitments come due (even though that may be unlikely to occur).

Contingent liabilities are recognized under a cash accounting method only when the contingent event occurs and the payment is made. An example of such liabilities is the case of loans guaranteed by the central government, which can include loans to state-owned banks and other state-owned commercial enterprises, subnational governments, or private enterprises. Under such guarantees, government will only make a payment if the borrower defaults. Thus a key issue for making quantitative estimates of these liabilities is assessing the likelihood of the contingency occurring.

In the budget, according to the OECD, "[w]here feasible, the total amount of contingent liabilities should be disclosed and classified by major category reflecting their nature; historical information on defaults for each category should be disclosed where available. In cases where contingent liabilities cannot be quantified, they should be listed and described."

Beyond the core information, some governments may also provide other information about contingent liabilities, including for example: historical default rates for each program, and likely default rates in the future; the maximum guarantee that is authorized by law; any special financing associated with the guarantee (e.g., whether fees are charged, whether a reserve fund exists for the purpose of paying off guarantees, etc.); the duration of each guarantee; and an estimate of the fiscal significance and potential risks associated with the guarantees.

For more details on contingent liabilities, see Guide to Transparency in Public Finances: Looking Beyond the Core Budget (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>) and page 59 (Box 11) and Principle 3.2.3 of the IMF's Fiscal Transparency Handbook (2018)

(<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year all of the core information related to contingent liabilities as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to contingent liabilities is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on contingent liabilities.

Answer:

c. Yes, information is presented, but it excludes some core elements or some contingent liabilities.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

A definition of contingent liabilities: Page 94 and page 104 of the FPP.

The new contingent liabilities for the budget year, such as new guarantees or insurance commitments proposed for the budget year; Table 3L: Summary of Financial Forecast for FY 2019/20 (Selected & Other) Public Bodies (J\$mn) (page 54 of the FPP) shows projected new guarantee loans for FY 20/21.

The total amount of outstanding guarantees or insurance commitments at the end of the budget year. Table 3H page 42 of the FPP. The MTDS also mentions guaranteed loans and contingent liabilities however the projection stops at December 2019, see page 13.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

43. Does the Executive's Budget Proposal or any supporting budget documentation present projections that assess the government's future liabilities and the sustainability of its finances over the longer term?

(The core information must cover a period of at least 10 years and include the macroeconomic and demographic assumptions used and a discussion of the fiscal implications and risks highlighted by the projections.)

GUIDELINES:

Question 43 focuses on government's future liabilities and the sustainability of its finances over the longer-term, asking whether "core" information related to these issues is presented. These core components must include:

- Projections that cover a period of at least 10 years.
- The macroeconomic and demographic assumptions used in making the projections.
- A discussion of the fiscal implications and risks highlighted by the projections. Good public financial management calls for budgets to include fiscal sustainability analyses.

The IMF's Fiscal Transparency Handbook (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>) recommends that governments regularly publish the projected evolution of the public finances over the longer term (see Principle 3.1.3). Future liabilities are a particularly important element when assessing the sustainability of public finances over the long term. Future liabilities are the result of government commitments that, unlike contingent liabilities, are virtually certain to occur at some future point and result in an expenditure. A typical example consists of government obligations to pay pension benefits or cover health care costs of future retirees. Under a cash accounting system, only current payments associated with such obligations are recognized in the budget. To capture the future impact on the budget of these liabilities, a separate statement is required.

Beyond the core information, some governments may also provide other information about the sustainability of their finances, including for example: projections that cover 20 or 30 years; multiple scenarios with different sets of assumptions; assumptions about other factors (such as the depletion of natural resources) that go beyond just the core macroeconomic and demographic data; and a detailed presentation of particular programs that have long time horizons, such as civil service pensions.

For more details on future liabilities, see Guide to Transparency in Public Finances: Looking Beyond the Core Budget (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to future liabilities and the

sustainability of government finances over the longer term as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to future liabilities is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on future liabilities and the sustainability of government's finances

Answer:

d. No, information related to future liabilities and the sustainability of finances over the longer term is not presented.

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

Budget 1 - Recurrent Head 20019 - Pensions, Covers a projection period of 6 years, a discussion of the fiscal implications and risks associated with this projection is not present. The table however was very specific as to the groups that would benefit.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

44. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of the sources of donor assistance, both financial and in-kind, for at least the budget year?

GUIDELINES:

Question 44 asks about estimates of donor assistance, both financial and in-kind assistance. Such assistance is considered non-tax revenue, and the sources of this assistance should be explicitly identified. In terms of in-kind assistance, the concern is primarily with the provision of goods (particularly those for which there is a market that would allow goods received as in-kind aid to be sold, thereby converting them into cash) rather than with in-kind aid like advisors from a donor country providing technical assistance.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all donor assistance and a narrative discussing the assistance. If a narrative discussion is not included, but estimates for all donor assistance are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, donor assistance (regardless of whether it also includes a narrative discussion). Answer "c" also applies if the sources of donor assistance are not presented, but the total amount of donor assistance is presented as a single line item. Answer "d" applies if no estimates of donor assistance are presented. Select answer "e" if your country does not receive donor assistance.

Answer:

a. Yes, estimates of all sources of donor assistance are presented, along with a narrative discussion.

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

The Estimates of expenditures presents information on donor assistance and a narrative is also present. This is seen in the project summary, What this entail are; Financial plan (both external and local) , cumulative expenditure, initial and revised cost, donors, purpose of funds. An example of this can be seen at Head 19000C - Ministry of Economic Growth and Job Creation.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

45. Does the Executive's Budget Proposal or any supporting budget documentation present information on tax expenditures for at least the budget year?

(The core information must include a statement of purpose or policy rationale for each tax expenditure, the intended beneficiaries, and an estimate of the revenue foregone.)

GUIDELINES:

Question 45 focuses on tax expenditures, asking whether "core" information related to these tax preferences is presented. These core components must include for both new and existing tax expenditures:

- a statement of purpose or policy rationale;
- a listing of the intended beneficiaries; and
- an estimate of the revenue foregone.

Tax expenditures arise as a result of exceptions or other preferences in the tax code provided for specified entities, individuals, or activities. Tax expenditures often have the same impact on public policy and budgets as providing direct subsidies, benefits, or goods and services. For example, encouraging a company to engage in more research through a special tax break can have the same effect as subsidizing it directly through the expenditure side of the budget, as it still constitutes a cost in terms of foregone revenues. However, expenditure items that require annual authorization are likely to receive more scrutiny than tax breaks that are a permanent feature of the tax code.

Beyond the core information, some governments may also provide other information about tax expenditures, including for example: the intended beneficiaries by sector and income class (distributional impact); a statement of the estimating assumptions, including the definition of the benchmark against which the foregone revenue is measured; and a discussion of tax expenditures as part of a general discussion of expenditures for those program areas that receive both types of government support (in order to better inform policy choices). For more details on tax expenditures, see *Guide to Transparency in Public Finances: Looking Beyond the Core Budget* (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>) and Principle 1.1.4 of the IMF's *Fiscal Transparency Handbook* (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present, for at least the budget year, all of the core information related to tax expenditures as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to tax expenditures is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on tax expenditures.

Answer:

d. No, information related to tax expenditures is not presented.

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

The EBP or the supporting documents does not presents information on tax expenditures.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

46. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of earmarked revenues for at least the budget year?

GUIDELINES:

Question 46 asks about estimates of earmarked revenues, which are revenues that may only be used for a specific purpose (for example, revenues from a tax on fuel that can only be used for building roads). This information is important in determining which revenues are available to fund the government's general expenses, and which revenues are reserved for particular purposes.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all earmarked revenues and a narrative discussing the earmarks. If a narrative discussion is not included, but estimates for all earmarked revenues are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, earmarked revenues (regardless of whether it also includes a narrative discussion). Answer "d" applies if no estimates of earmarked revenues are presented. An "e" response applies if revenue is not earmarked or the practice is disallowed by law or regulation.

Answer:

c. Yes, estimates of some but not all earmarked revenues are presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

In the FPP there are potential earmarks on page 82. For example, where it notes that earmarks to infrastructure projects during the last fiscal year (2019/2020) will be wrapping up this budget year.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

47. Does the Executive's Budget Proposal or any supporting budget documentation present information on how the proposed budget (both new proposals and existing policies) is linked to government's policy goals for the budget year?

GUIDELINES:

Questions 47 and 48 ask about information that shows how the budget (both new proposals and existing policies) is linked to the government's policy goals. The budget is the executive's main policy document, the culmination of the executive's planning and budgeting processes. Therefore, it should include a clear description of the link between policy goals and the budget – that is, an explicit explanation of how the government's policy goals are reflected in its budget choices. For an example of a discussion of a government's policy goals in the budget, see pages 13-18 of New Zealand's 2011 Statement of Intent (<http://www.treasury.govt.nz/publications/abouttreasury/soi/2011-16>), one of the many documents supporting its budget.

In some countries the government prepares strategic/development plans. These plans include all the policies the government is planning to implement for the budget year and very often cover a multi-year perspective. In some cases, these plans do not match the budget documentation, and it is possible that they are completely disconnected from the Executive's Budget Proposal. So the question is examining whether government policy plans are "translated" into revenue and expenditure figures in the actual budget documents.

Question 47 asks about the information covering the budget year, and Question 48 asks about the period at least two years beyond the budget year. To answer "a," the Executive's Budget Proposal or supporting documentation must present both estimates of how the budget is linked to government's policy goals for the budget year (for Question 47) or for a multi-year period beyond the budget year (for Question 48) and a narrative discussion of how these policy goals are reflected in the budget. To answer "b" for either question, the Executive's Budget Proposal or supporting documentation must present estimates that show how the budget is linked to government's policy goals, but no narrative discussion is included. A "c" response applies if the presentation includes only a narrative discussion, or if it includes estimates that show how the budget is linked to some, but not all, of the government's policy goals (regardless of whether it also includes a narrative discussion). Answer "d" applies if no information is presented on how the budget is linked to government's policy goals.

Answer:

c. Yes, information that shows how the proposed budget is linked to some but not all of the government's policy goals for the budget year is presented.

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Opening Budget Speech

<https://mof.gov.jm/opening-budget-speeches/file/2388-hmfps-budget-presentation-2020-2021.html>

Comment:

The Estimates of Expenditures, Head 20000C - Ministry of Finance and the Public Service, show how the government's budget for the FY will be financed as it relates to their Public Sector Transformation program/ Policy. The purpose of the Public Sector Transformation initiative is to improve the delivery of public services in Jamaica through enhancing: (i) quality of transactional services; and (ii) efficiency in public spending.

The correlation can be made from linking the progress tracked in the Opening Budget Speech page 46 and the continuation plans seen in the estimate expenditures, 20000C - 28 .

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

48. Does the Executive's Budget Proposal or any supporting budget documentation present information on how the proposed budget (both new proposals and existing policies) is linked to government's policy goals for a multi-year period (for at least two years beyond the budget year)?

GUIDELINES:

Questions 47 and 48 ask about information that shows how the budget (both new proposals and existing policies) is linked to the government's policy goals. The budget is the executive's main policy document, the culmination of the executive's planning and budgeting processes. Therefore, it should include a clear description of the link between policy goals and the budget – that is, an explicit explanation of how the government's policy goals are reflected in its budget choices. For an example of a discussion of a government's policy goals in the budget, see pages 13-18 of New Zealand's 2011 Statement of Intent (<http://www.treasury.govt.nz/publications/abouttreasury/soi/2011-16>), one of the many documents supporting its budget.

In some countries the government prepares strategic/development plans. These plans include all the policies the government is planning to implement for the budget year and very often cover a multi-year perspective. In some cases, these plans do not match the budget documentation, and it is possible that they are completely disconnected from the Executive's Budget Proposal. So the question is examining whether government policy plans are "translated" into revenue and expenditure figures in the actual budget documents.

Question 47 asks about the information covering the budget year, and Question 48 asks about the period at least two years beyond the budget year. To answer "a," the Executive's Budget Proposal or supporting documentation must present both estimates of how the budget is linked to government's policy goals for the budget year (for Question 47) or for a multi-year period beyond the budget year (for Question 48) and a narrative discussion of how these policy goals are reflected in the budget. To answer "b" for either question, the Executive's Budget Proposal or supporting documentation must present estimates that show how the budget is linked to government's policy goals, but no narrative discussion is included. A "c" response applies if the presentation includes only a narrative discussion, or if it includes estimates that show how the budget is linked to some, but not all, of the government's policy goals (regardless of whether it also includes a narrative discussion). Answer "d" applies if no information is presented on how the budget is linked to government's policy goals.

Answer:

c. Yes, information that shows how the proposed budget is linked to some but not all of the government's policy goals for a multi-year period is presented.

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,
<https://mof.govt.nz/documents/publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

The Estimates of Expenditures shows how the proposed budget is linked to some but not all of the government's policy goals for a multi-year period.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

49. Does the Executive's Budget Proposal or any supporting budget documentation present nonfinancial data on inputs to be acquired for at least the budget year?

GUIDELINES:

Question 49 asks about the availability of nonfinancial data on inputs for the budget year. (Nonfinancial data on outputs and outcomes are addressed in Question 50.)

The budget should disclose not only the amount of money that is being allocated on a program but also any information needed to analyze that expenditure. Nonfinancial data and performance targets associated with budget proposals are used to assess the success of a given policy. For example, even when allocated funds are spent according to plan, there remains the question of whether the policy delivered the results that it aimed to achieve.

Nonfinancial data can include information on:

Inputs - These are the resources assigned to achieve results. For example, in regards to education, nonfinancial data on inputs could include the number of books to be provided to each school or the materials to be used to build or refurbish a school.

Outputs - These are products and services delivered as a result of inputs. For example, the number of pupils taught every year; the number of children that received vaccines; or the number of beneficiaries of a social security program.

Outcomes - These are the intended impact or policy goals achieved. For example, an increase in literacy rates among children under 10, or a reduction in rates of maternal mortality.

In addition, governments that set performance targets must use nonfinancial data for outputs and outcomes to determine if these targets have been met.

To answer "a," the Executive's Budget Proposal or supporting documentation must present, for at least the budget year, nonfinancial data on inputs for each individual program within all administrative units (ministries, departments, and agencies). It is also acceptable if nonfinancial data on inputs for each individual program is organized by functions. To answer "b," the Executive's Budget Proposal or supporting documentation must present nonfinancial data on inputs for all administrative units or all functions, but not for each individual program (or even for any programs) within those administrative units or functions. A "c" response applies if nonfinancial data on inputs are presented only for some programs and/or some administrative units or some functions. Answer "d" applies if no nonfinancial data on inputs is presented.

Answer:

d. No, nonfinancial data on inputs are not presented.

Source:

Estimates of Expenditures FY 2020/21, Ministry of Finance and Public Service,
<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

Based on the information seen in the Estimates of Expenditures, nonfinancial data on inputs are not presented.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

50. Does the Executive's Budget Proposal or any supporting budget documentation present nonfinancial data on results (in terms of outputs or outcomes) for at least the budget year?

GUIDELINES:

Question 50 asks about the availability of nonfinancial data on results for the budget year. Nonfinancial data on results can include data on both outputs and outcomes, but not on inputs (which are addressed in Question 49).

To answer "a," the Executive's Budget Proposal or supporting documentation must present, for at least the budget year, nonfinancial data on results for each individual program within all administrative units (ministries, departments, and agencies). It is also acceptable if nonfinancial data on results for each individual program is organized by functional classification. To answer "b," the Executive's Budget Proposal or supporting documentation must present nonfinancial data on results for all administrative units or all functional classifications, but not for each individual program (or even for any programs) within those administrative units or functions. A "c" response applies if nonfinancial data on results are presented only for some programs and/or some administrative units or some functions. Answer "d" applies if no nonfinancial data on results is presented.

Answer:

c. Yes, nonfinancial data on results are presented for some programs and/or some administrative units (or functions).

Source:

Opening Budget Speech
<https://mof.gov.jm/opening-budget-speeches/file/2388-hmfps-budget-presentation-2020-2021.html>

Comment:

Page 58 of the Opening Budget Speech spoke on the deliverables for Phase 1 of the Redevelopment and Modernization of the University Hospital or the West Indies, such as 58 additional beds and 7 major operating theatres.

Or see page 78 on the PATH programme: (i) cash grants to approximately 284,000 registered beneficiaries every two months; (ii) 1,700 students with post-secondary grants and (iii) case management for approximately 1,000 families in addition to providing grants where needed. The programme will continue to facilitate the provision of on-the-job training and job placement opportunities for 600 persons, skill training for 800 new clients and continuing education for 350 clients.

Peer Reviewer

Opinion: Disagree

Suggested Answer:

Comments: The Consultant has shared two samples of what can be found. But finding non-financial data on outputs or outcomes takes some digging, it can be unearthed, if one is persistent across the spectrum of budget documents. In the absence of a more structured provision of the info, the Reviewer is not of the view that this is correctly captured by Answer by C but moreso by D.

Government Reviewer

Opinion:

Researcher Response

The researcher duly notes the reviewer's comments. However, given that some nonfinancial information on outputs is published on the website of various ministries, albeit minimal and requiring some level of research, it should also be noted.

51. Are performance targets assigned to nonfinancial data on results in the Executive's Budget Proposal or any supporting budget documentation?

GUIDELINES:

Question 51 asks about performance targets assigned to nonfinancial data on results for the budget year. The question applies to those nonfinancial results shown in the budget, and that were identified for purposes of Question 50.

To answer "a," the Executive's Budget Proposal or supporting documentation must assign performance targets to all nonfinancial data on results shown in the budget for at least the budget year. To answer "b," the Executive's Budget Proposal or supporting documentation must assign performance targets to a majority (but not all) of the nonfinancial data on results shown in the budget. A "c" response applies performance targets are assigned only to less than half of the nonfinancial data on results. Answer "d" applies if no performance targets are assigned to nonfinancial data on results shown in the budget, or the budget does not present nonfinancial results.

Answer:

c. Yes, performance targets are assigned to some nonfinancial data on results.

Source:

Estimates of Expenditure FY 2020/21

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

Performance targets are assigned to nonfinancial data in the Estimates of Expenditure. Each project or program has its own physical target outlined as seen on page 15000C - 5. The Youth Employment in Digital and Animation Industries program has a nonfinancial data such as "Prepare 200 persons to participate in the National Innovation Awards" and "Train 250 youths how to access global work on-line" etc.

Peer Reviewer

Opinion: Agree

Comments: The Estimates of Expenditure provides Project Summaries which include Physical Achievements up to Dec 2019 and then provides info on "Anticipated Physical Targets for various projects across several Ministries and Departments.

Government Reviewer

Opinion:

52. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of policies (both new proposals and existing policies) that are intended to benefit directly the country's most impoverished populations in at least the budget year?

GUIDELINES:

Question 52 asks whether the budget highlight policies, both new and existing, that benefit the poorest segments of society. This question is intended to assess only those programs that directly address the immediate needs of the poor, such as through cash assistance programs or the provision of housing, rather than indirectly, such as through a stronger national defense. This information is of particular interest to those seeking to bolster government's commitment to anti-poverty efforts. For purposes of answering this question, a departmental budget (such for the Department of Social Welfare) would not be considered acceptable. In general, this question is asking whether the EBP includes a special presentation that pulls together estimates of all the relevant policies in one place. However, if the country uses "program budgeting," where programs are presented as expenditure categories with specific and identified objectives, and it identifies anti-poverty programs within each administrative unit, then that is also acceptable for this question.

The IBP Budget Brief, "How Transparent are Governments When it Comes to Their Budget's Impact on Poverty and Inequality?"

(<https://www.internationalbudget.org/wp-content/uploads/government-transparency-of-budgets-impact-on-poverty-inequality-ibp-2019.pdf>) includes a discussion of countries that have provided information on how its policies affect the poor.

For instance, Pakistan provides a detailed breakdown of pro-poor expenditure as part of its 2017-18 budget proposal. In one document, the government sets out policy priorities, expected outputs, and estimates of past and future spending for several programs aimed at poverty alleviation. Another supporting document provides a comprehensive overview of ongoing policies, including a chapter on social safety nets, covering both financial and performance information of poverty alleviation schemes over a period of eight years. (http://www.finance.gov.pk/budget/mtbf_2018_21.pdf and http://www.finance.gov.pk/survey_1718.html).

To answer "a," the Executive's Budget Proposal or supporting documentation must for at least the budget year both present estimates covering all policies that

are intended to benefit the most impoverished populations and include a narrative discussion that specifically addresses these policies. (For countries using program budgeting that breaks out individual anti-poverty programs, there should be a separate narrative associated with each such program.) Answer "b" if a narrative discussion is not included, but estimates for all policies that are intended to benefit the most impoverished populations are presented. Answer "c" if the presentation includes estimates covering only some, but not all, policies that are intended to benefit the most impoverished populations (regardless of whether it also includes a narrative discussion). Answer "d" if no estimates of policies that are intended to benefit the most impoverished populations are presented.

Answer:

a. Yes, estimates of all policies that are intended to benefit directly the country's most impoverished populations are presented, along with a narrative discussion.

Source:

Estimates of Expenditure FY 2020/21

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

Located in the Estimates of Expenditure is the programs along with their narrative of poor relief strategies. The specific group is highlighted and data is presented to say whether they will receive grants, subsidies or other contribution. For example, Programme 325 - Social Welfare Services 40000 - 22 Head 40000 - Ministry of Labour and Social Security, it highlights the target group, (persons with disabilities) and what they will be doing to support that particular group.

See also section 6.0 SOCIAL PROTECTION in the Opening Budget Speech (<https://mof.gov.jm/opening-budget-speeches/file/2388-hmfps-budget-presentation-2020-2021.html>)

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

53. Does the executive release to the public its timetable for formulating the Executive's Budget Proposal (that is, a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the Ministry of Finance or whatever central government agency is in charge of coordinating the budget's formulation)?

GUIDELINES:

Question 53 asks about the budget timetable. An internal timetable is particularly important for the executive's management of the budget preparation process, in order to ensure that the executive accounts for the views of the different departments and agencies in the proposed budget. The timetable would, for instance, set deadlines for submissions from other government entities, such as line ministries or subnational government, to the Ministry of Finance or whatever central government agency is in charge of coordinating the budget's formulation. So that civil society is aware of the various steps in the budget formulation process, and when opportunities may exist to engage the executive, it is essential that this timetable be made available to the public.

To answer "a," the executive must prepare a detailed budget timetable and release it to the public. A "b" answer applies if the timetable is made public, but some details are not included. A "c" response applies if the timetable is made public, but many important details are excluded, reducing its value for those outside government. Answer "d" applies if no timetable is made available to the public. As long as a timetable for formulating the Executive's Budget Proposal is released, answer "a," "b," or "c" may be selected, even if the Executive's Budget Proposal is not made publicly available.

Answer:

a. Yes, a detailed timetable is released to the public.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021;

<https://.mof.gov.jm/budgets/fiscal-policy-papers/file/2340-fiscal-policy-paper-2020-21.html>

Comment:

It is not published online but the Budget Calendar can be made available to citizens who request it.

Peer Reviewer

Opinion: Disagree

Suggested Answer:

b. Yes, a timetable is released, but some details are excluded.

Comments: The Budget Calendar can be accessed here - <https://www.mof.gov.jm/documents/documents-publications/document-centre/file/882-2015-2016-budget-calendar.html> It outlines all the main activities with a description, responsibilities, stages and the calendar timelines associated

with same.

Government Reviewer
Opinion:

Researcher Response

Upon review of the Reviewer's comment, and the link provided, the researcher agrees that the answer should be changed from d to b. The calendar, while dated 2015/2016, is a permanent binding calendar. However, some details are excluded.

IBP Comment

Many thanks to the peer reviewer and researcher for their comments. After further review, IBP is revising this answer upwards from "B" to "A". Although a few details are excluded (the calendar, for example, is not specific to the current fiscal year), in comparing this calendar with others from across the survey, the level of detail is sufficient to score this an "A".

54. Does the Pre-Budget Statement present information on the macroeconomic forecast upon which the budget projections are based?

(The core information must include a discussion of the economic outlook with estimates of nominal GDP level, inflation rate, real GDP growth, and interest rates.)

GUIDELINES:

Question 54 focuses on the macroeconomic forecast that underlies the Pre-Budget Statement, asking whether "core" information related to the economic assumptions is presented. These core components include a discussion of the economic outlook as well as estimates of the following:

- *nominal GDP level;*
- *inflation rate;*
- *real GDP growth; and*
- *interest rates.*

Beyond these core elements, some governments also provide additional information related to the economic outlook, including for instance: short- and long-term interest rates; the rate of employment and unemployment; GDP deflator; price of oil and other commodities; current account; exchange rate; and composition of GDP growth.

To answer "a," the Pre-Budget Statement must present all of the core information related to the macroeconomic forecast as well as some additional information beyond the core elements. To answer "b," the Pre-Budget Statement must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the macroeconomic forecast is presented, but some of the core pieces of information are not included. Answer "d" applies if no information on the macroeconomic forecast is presented.

Answer:

d. No, information related to the macroeconomic forecast is not presented.

Source:

Comment:

The PBS is not publicly available.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

55. Does the Pre-Budget Statement present information on the government's expenditure policies and priorities that will guide the development of detailed estimates for the upcoming budget?

(The core information must include a discussion of expenditure policies and priorities and an estimate of total expenditures.)

GUIDELINES:

Question 55 focuses on the government's expenditure policies and priorities in the Pre-Budget Statement, asking whether "core" information related to these

policies is presented. These core components include:

- a discussion of expenditure policies and priorities; and
- an estimate of total expenditures.

Although a Pre-Budget Statement is unlikely to include detailed programmatic proposals (such detailed information is typically only presented in the budget itself), it should include a discussion of broad policy priorities and a projection of at least total expenditures associated with these policies for the budget year. The Pre-Budget Statement can include some detail, for instance, estimates provided by any of the three expenditure classifications – by administrative, economic, and functional classifications.

To answer “a,” the Pre-Budget Statement must present for the upcoming budget year all of the core information related to the government’s expenditure policies and priorities as well as some additional information beyond the core elements. To answer “b,” the Pre-Budget Statement must present all of the core components noted above for the upcoming budget year. Answer “b” is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A “c” answer applies if some information related to the government’s expenditure policies and priorities is presented, but some of the core pieces of information are not included. Answer “d” applies if no information on the government’s expenditure policies and priorities is presented.

Answer:

d. No, information related to the government’s expenditure policies and priorities is not presented.

Source:

Comment:

The PBS is not publicly available.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

56. Does the Pre-Budget Statement present information on the government’s revenue policies and priorities that will guide the development of detailed estimates for the upcoming budget?

(The core information must include a discussion of revenue policies and priorities and an estimate of total revenues.)

GUIDELINES:

Question 56 focuses on the government’s revenue policies and priorities in the Pre-Budget Statement, asking whether “core” information related to these policies is presented. These core components include:

- a discussion of revenue policies and priorities; and
- an estimate of total revenue.

Although a Pre-Budget Statement is unlikely to include detailed revenue proposals, it should include a discussion of broad policy priorities and a projection of at least the total revenue associated with these policies for the budget year. The Pre-Budget Statement can also include more detail, for instance, with estimates provided by revenue category – tax and non-tax – or some of the major individual sources of revenue, such as the Value Added Tax or the income tax.

To answer “a,” the Pre-Budget Statement must present for the upcoming budget year all of the core information related to the government’s revenue policies and priorities as well as some additional information beyond the core elements. To answer “b,” the Pre-Budget Statement must present all of the core components noted above for the upcoming budget year. Answer “b” is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A “c” answer applies if some information related to the government’s revenue policies and priorities is presented, but some of the core pieces of information are not included. Answer “d” applies if no information on the government’s revenue policies and priorities is presented.

Answer:

d. No, information related to the government’s revenue policies and priorities is not presented.

Source:

Comment:

The PBS is not publicly available.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

57. Does Pre-Budget Statement present three estimates related to government borrowing and debt: the amount of net new borrowing required during the budget year; the total debt outstanding at the end of the budget year; and interest payments on the debt for the budget year?

GUIDELINES:

Question 57 asks whether the Pre-Budget Statement includes three key estimates related to borrowing and debt:

- *the amount of net new borrowing needed in the upcoming budget year;*
- *the central government's total debt burden at the end of the upcoming budget year; and*
- *the interest payments on the outstanding debt for the upcoming budget year.*

Debt is the accumulated amount of money that the government borrows. The government can borrow from its citizens, banks, and businesses within the country (domestic debt) or from creditors outside the country (external debt). External debt is typically owed to private commercial banks, other governments, or international financial institutions such as the World Bank and the International Monetary Fund.

Net new borrowing is the additional amount of new borrowing that is required for the budget year to finance expenditures in the budget that exceed available revenues. Net new borrowing adds to the accumulated debt. It is distinct from gross borrowing, which also includes borrowing needed to repay existing debt that matured during the budget year; debt that is replaced (or rolled over) does not add to the total of accumulated debt. For the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

Interest payments on the debt (or debt service costs) are typically made at regular intervals, and these payments must be made on a timely basis in order to avoid defaulting on the debt obligation. Interest payments are separate from the repayment of principal, which occurs only when the loan has matured and must be paid back in full.

To answer "a," the Pre-Budget Statement must present all three estimates of borrowing and debt for at least the upcoming budget year. For a "b" answer, the Pre-Budget Statement must present two of those three estimates. For a "c" answer, the PBS must present one of the three estimates. Answer "d" applies if no information on borrowing and debt is presented in the PBS.

Answer:

d. No, none of the three estimates related to government borrowing and debt are not presented.

Source:

Comment:

The PBS is not publicly available.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

58. Does the Pre-Budget Statement present estimates of total expenditures for a multi-year period (at least two-years beyond the budget year)?

GUIDELINES:

Question 58 asks about multi-year expenditure estimates in the Pre-Budget Statement.

To answer "a," expenditure estimates for at least two years beyond the upcoming budget year must be presented. The estimates must be for at least total expenditures, but could include more detail than just the aggregate total.

Answer:

b. No, multi-year expenditure estimates are not presented.

Source:

Comment:

The PBS is not publicly available.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

59. Does the Enacted Budget present expenditure estimates by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 59 asks if expenditure estimates in the Enacted Budget are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. Unlike classification by administrative unit, which tends to be unique to each country, functional and economic classifications for government budgeting have been developed and standardized by international institutions. Cross-country comparisons are facilitated by adherence to these international classification standards.

To answer “a,” the Enacted Budget must present expenditure estimates by all three of the expenditure classifications. To answer “b,” expenditure estimates must be presented by two of the three classifications. A “c” answer applies if expenditure estimates are presented by one of the three classifications. Answer “d” applies if expenditure estimates are not presented by any of the three classifications.

Answer:

c. Yes, the Enacted Budget presents expenditure estimates by only one of the three expenditure classifications.

Source:

The Appropriation Act, 2020, <https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:

In the Appropriation Act, expenditures are presented by administrative classification only.

Peer Reviewer

Opinion: Agree

Comments: By definition the OBS describes the Enacted Budget a document (a budget or appropriation) that is typically approved by the legislature, after debating the executive's proposed budget. This would then be what is called the Appropriation Act in Jamaica. The other expenditure classifications can be found in other budget document but in the Appropriation Act, the Consultant is correct in the selection of C.

Government Reviewer

Opinion:

59b. Based on the response to Question 59, check the box(es) to identify which expenditure classifications are included in the Enacted Budget:

Answer:

Administrative classification

Source:

The Appropriation Act, 2020, <https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:
The Appropriations Act only presents Administrative Classification.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

60. Does the Enacted Budget present expenditure estimates for individual programs?

GUIDELINES:

Question 60 asks if expenditure estimates in the Enacted Budget are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Enacted Budget must present all programs, which account for all expenditures, in the budget year. To answer "b," the Enacted Budget must present expenditures for individual programs that when combined account for at least two-thirds of expenditures, but not all expenditures. A "c" answer applies if the Enacted Budget presents programs that account for less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program in the Enacted Budget.

Answer:
d. No, the Enacted Budget does not present expenditure estimates by program.

Source:
The Appropriation Act, 2020, <https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:
No individual programs are presented in the Appropriation Act 2020.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

61. Does the Enacted Budget present revenue estimates by category (such as tax and non-tax)?

GUIDELINES:

Question 61 asks whether revenue estimates in the Enacted Budget are presented by "category"— that is, whether tax and non-tax sources of revenue are shown separately.

To answer "a," the Enacted Budget must present revenue estimates classified by category.

Answer:
b. No, the Enacted Budget does not present revenue estimates by category.

Source:
The Appropriation Act, 2020, <https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:

The Appropriation Act 2020, only presents expenditure estimates.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

62. Does the Enacted Budget present individual sources of revenue?

GUIDELINES:

Question 62 asks whether revenue estimates for individual sources of revenue are presented in the Enacted Budget. The question applies to both tax and non-tax revenue.

To answer "a," the Enacted Budget must present all individual sources of revenue, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. To answer "b," the Enacted Budget must present individual sources of revenue that when combined account for at least two-thirds of all revenue, but not all revenue. A "c" answer applies if the Enacted Budget presents individual sources of revenue that account for less than two-thirds of revenues. Answer "d" applies if individual sources of revenue are not presented.

Answer:

d. No, the Enacted Budget does not present individual sources of revenue.

Source:

The Appropriation Act, 2020, <https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:

The Appropriation Act 2020, only presents expenditure estimates.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

63. Does the Enacted Budget present three estimates related to government borrowing and debt: the amount of net new borrowing required during the budget year; the total debt outstanding at the end of the budget year; and interest payments on the debt for the budget year?

GUIDELINES:

Question 63 asks about three key estimates related to borrowing and debt:

- *the amount of net new borrowing required during the budget year;*
- *the total debt outstanding at the end of the budget year;*
- *the interest payments on the outstanding debt for the budget year.*

Debt is the accumulated amount of money that the government borrows. The government can borrow from its citizens, banks, and businesses within the country (domestic debt) or from creditors outside the country (external debt). External debt is typically owed to private commercial banks, other governments, or international financial institutions such as the World Bank and the International Monetary Fund.

Net new borrowing is the additional amount of new borrowing that is required for the budget year to finance expenditures in the budget that exceed available revenues. Net new borrowing adds to the accumulated debt. It is distinct from gross borrowing, which also includes borrowing needed to repay existing debt that matured during the budget year; debt that is replaced (or rolled over) does not add to the total of accumulated debt. For the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

Interest payments on the debt (or debt service costs) are typically made at regular intervals, and these payments must be made on a timely basis in order to

avoid defaulting on the debt obligation. Interest payments are separate from the repayment of principal, which occurs only when the loan has matured and must be paid back in full.

To answer "a," the Enacted Budget must present all three estimates of borrowing and debt. For a "b" answer, the Enacted Budget must present two of those three estimates. For a "c" answer, the Enacted Budget must present one of the three estimates. Answer "d" applies if no information on borrowing and debt is presented in the Enacted Budget.

Answer:

d. No, none of the three estimates related to government borrowing and debt are not presented.

Source:

The Appropriation Act, 2020, <https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

Comment:

No information on government's borrowing or debt is presented in the Appropriation Act 2020

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

64. What information is provided in the Citizens Budget?

(The core information must include expenditure and revenue totals, the main policy initiatives in the budget, the macroeconomic forecast upon which the budget is based, and contact information for follow-up by citizens.)

GUIDELINES:

Question 64 focuses on the content of the Citizens Budget, asking whether "core" information is presented. These core components include:

- *expenditure and revenue totals;*
- *the main policy initiatives in the budget;*
- *the macroeconomic forecast upon which the budget is based; and*
- *contact information for follow-up by citizens.*

To answer "a," the Citizens Budget or supporting documentation must present all of the above core information as well as some additional information beyond the core elements. To answer "b," the Citizens Budget must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if the Citizens Budget includes some of the core components above, but other core pieces of information are not included. Answer "d" applies if a Citizens Budget is not published.

Answer:

a. The Citizens Budget provides information beyond the core elements.

Source:

The Citizen's Guide to the Budget 2020-2021

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

The guide to the citizen's budget contains information on the core elements as well as other pertinent information regarding the budget process. It has expenditure and revenue totals (page 6), main policy initiatives of the budget (pages 11-14), the macroeconomic forecast upon which the budget is based as well as a brief discussion on interest rates and exchange rates, although these rates are not forecast for the budget year (page 5 for real GDP and inflation forecasts for FY 2020/21). Missing from the previous financial year's citizens' guide (2019/2020) was contact information for citizens to follow-up. However, it has since been included and can be found on page 16.

Additional information beyond the core includes a description of the purpose of a citizen's budget (page 3), an overview of FY 2019/20 (page 4), the disaggregation of expenditure and revenue totals (pages 7-10), and the budget cycle and who is responsible (page 15).

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer
Opinion:

65. How is the Citizens Budget disseminated to the public?

GUIDELINES:

Question 65 asks how the Citizens Budget is disseminated to the public. Citizens Budgets should be made available to a variety of audiences. Therefore paper versions and an Internet posting of a document might not be sufficient.

To answer "a," the executive must use three or more different types of creative media tools to reach the largest possible share of the population, including those who otherwise would not normally have access to budget documents or information. Dissemination would also be pursued at the very local level, so that the coverage is targeted both by geographic area and population group (e.g., women, elderly, low income, urban, rural, etc.). Option "b" applies if significant dissemination efforts are made through a combination of two means of communications, for instance, both posting the Citizens Budget on the executive's official website and distributing printed copies of it. Option "c" applies if the Citizens Budget is disseminated through only posting on the executive's official website. Option "d" applies when the executive does not publish a Citizens Budget.

Answer:

a. A Citizens Budget is disseminated widely through a combination of at least three different appropriate tools and media (such as the Internet, billboards, radio programs, newspapers, etc.).

Source:

The Citizen's Guide to the Budget 2020-2021

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

The Citizens Budget is disseminated through the Ministry's website

(Ministry of Finance - <https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>)

Also on Various Social media platforms such as twitter (<https://twitter.com/MOFJamaica/status/1231972070403301377>)
(<https://twitter.com/drnigelclarkeja/status/1230853854247505922>)

The Citizens Budget is also printed and published in the Jamaica Gleaner newspaper and is readily available to the public.

The Budget is also discussed over the radio on programmes regularly listened to by Jamaicans such as Beyond the Headlines with Host, Dionne Jackson Miller and Nationwide News Network.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

66. Has the executive established mechanisms to identify the public's requirements for budget information prior to publishing the Citizens Budget?

GUIDELINES:

Question 66 asks whether the executive has established mechanisms to identify the public's requirements for budget information before publishing a Citizens Budget. What the public wants to know about the budget might differ from the information the executive includes in technical documents that comprise the Executive's Budget Proposal or the Enacted Budget; similarly, different perspectives might exist on how the budget should be presented, and this may vary depending on the context. For this reason the executive should consult with the public on the content and presentation of the Citizens Budget.

To answer "a," the executive must have established mechanisms to consult with the public, and these mechanisms for consultation are both accessible and widely used by the public. Such mechanisms can include focus groups, social networks, surveys, hotlines, and meetings/events in universities or other locations where people gather to discuss public issues. In countries where Citizens Budgets are consistently produced and released, it may be sufficient for the government to provide the public with contact information and feedback opportunities, and subsequently use the feedback to improve its management of public resources.

Option "b" applies if the executive has established mechanisms for consultation that are accessible to the public, but that the public nonetheless does not use frequently. That is, the public does not typically engage with the executive on the content of the Citizens Budget, even though the executive has created

opportunities for such consultation. Option "c" applies if the executive has established mechanism for consultation with the public, but they are poorly designed and thus not accessible to the public. Option "d" applies if the executive has not created any mechanisms to seek feedback from the public on the content of the Citizens Budget.

Answer:

d. No, the executive has not established any mechanisms to identify the public's requirements for budget information in the Citizen's Budget.

Source:

Comment:

No, the executive currently does not have any mechanisms to identify the public's requirements for budget information in the Citizen's Budget.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

67. Are "citizens" versions of budget documents published throughout the budget process?

GUIDELINES:

Question 67 asks if "citizens" versions of budget documents are published throughout the budget process. While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle.

To answer "a," a citizens version of at least one budget document is published for each of the four stages of the budget process (budget formulation, enactment, execution, and audit) – for a total of at least four citizens budget documents throughout the process. Option "b" applies if a citizens version of a budget document is published for at least two of the four stages of the budget process. Option "c" applies if a citizens version of a budget document is published for at least one of the four stages of the budget process. Select option "d" if no "citizens" version of budget documents is published.

Answer:

c. A citizens version of budget documents is published for at least one stage of the budget process.

Source:

The Citizen's Guide to the Budget 2020-2021

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

The citizen's guide is published for the formulation stage of the budget.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

68. Do the In-Year Reports present actual expenditures by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 68 asks if expenditure estimates in In-Year Reports are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above.

Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. Unlike classification by administrative unit, which tends to be unique to

each country, functional and economic classifications for government budgeting have been developed and standardized by international institutions. Cross-country comparisons are facilitated by adherence to these international classification standards.

To answer "a," In-Year Reports must present actual expenditures by all three of the expenditure classifications. To answer "b," actual expenditures must be presented by two of these three classifications. A "c" answer applies if actual expenditures are presented by one of the three classifications. Answer "d" applies if actual expenditures are not presented by any of the three classifications in In-Year Reports.

Answer:

c. Yes, the In-Year Reports present actual expenditures by only one of the three expenditure classifications.

Source:

Central Government Operations Table - December 2019 (Revised)

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/245-cgo-2019.html>

Central Government Operations Table, 2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

The link provided for Central Government Operations Table - December 2019 (Revised) is specific to that month, which shows that expenditure is presented by economic classification. The Central Government Operations Table, 2020 link on the other hand comprises of links for the each of the months for years 2020.

Peer Reviewer

Opinion: Agree

Comments: Yes, Central Govt Operations focus on WHAT the money is to be spent on (very lumped sum) rather than who is spending and for what purpose.

Government Reviewer

Opinion:

68b. Based on the response to Question 68, check the box(es) to identify which expenditure classifications are included in the In-Year Reports:

Answer:

Economic classification

Source:

Central Government Operations Table - December 2019 (Revised)

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/245-cgo-2019.html>

Central Government Operations Table, 2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

Page one of each document reveals the economic classifications.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

69. Do the In-Year Reports present actual expenditures for individual programs?

GUIDELINES:

Question 69 asks if expenditure estimates in In-Year Reports are presented by program. There is no standard definition for the term "program," and the

meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," In-Year Reports must present actual expenditures for all individual programs, accounting for all expenditures. To answer "b," In-Year Reports must present actual expenditures for individual programs that when combined account for at least two-thirds of expenditures, but not all expenditures. A "c" answer applies if In-Year Reports present actual expenditures for programs that account for less than two-thirds of expenditures. Answer "d" applies if actual expenditures are not presented by program in In-Year Reports.

Answer:

d. No, the In-Year Reports do not present actual expenditures by program.

Source:

Central Government Operations Table, 2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

The in-year reports do not present actual expenditures for individual programs,

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

70. Do the In-Year Reports compare actual year-to-date expenditures with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

GUIDELINES:

Question 70 asks whether In-Year Reports compare actual expenditures to-date with either the enacted levels or actual expenditures for the same period in the previous year.

The OECD recommends that the reports contain the total year-to-date expenditures in a format that allows for a comparison with the budget's forecast expenditures (based on enacted levels) for the same period.

To answer "a," comparisons must be made for expenditures presented in the In-Year Reports

Answer:

a. Yes, comparisons are made for expenditures presented in the In-Year Reports.

Source:

Central Government Operations Table, 2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

The Tables show what was budgeted for, then gives the accumulated actual expenditure for the year-to-date. This is said with an exception of April, which focused on only April's actual expenditure and its budgeted expenditure for the month, as it is the first month of the fiscal year.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

71. Do In-Year Reports present actual revenue by category (such as tax and non-tax)?

GUIDELINES:

Questions 71 asks whether In-Year Reports present actual revenues by "category"— that is, whether tax and non-tax sources of revenue are shown separately.

To answer "a," In-Year Reports must present revenue estimates classified by category.

Answer:

a. Yes, In-Year Reports present actual revenue by category.

Source:

Central Government Operations Table, 2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

Revenues are categorized on page 1 and 2 of each document. It is broken down into, tax revenues, non- tax revenues, Bauxite levy, capital revenues and grants.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

72. Do In-Year Reports present the individual sources of revenue for actual revenues collected?

GUIDELINES:

Question 72 asks whether In-Year Reports present actual collections of individual sources of revenue (such as income taxes, VAT, etc.). The question applies to both tax and non-tax revenue.

To answer "a," In-Year Reports must present actual collections for all individual sources of revenue, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. To answer "b," In-Year Reports must present actual collections for individual sources of revenue that when combined account for at least two-thirds of all revenue collected, but not all revenue. A "c" answer applies if In-Year Reports present individual sources of actual revenue that account for less than two-thirds of all revenue collected. Answer "d" applies if individual sources of actual revenue are not presented.

Answer:

b. Yes, In-Year Reports present individual sources of actual revenue accounting for at least two-thirds of, but not all, revenue.

Source:

Central Government Operations Table, 2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

Based on the various tables provided, it can be seen that tax revenue - which is broken down into individual sources - accounts for over 85% of the revenues collected. This can be seen on page 2 of each of the In Year Report.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

73. Do the In-Year Reports compare actual year-to-date revenues with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

GUIDELINES:

Question 73 asks whether In-Year Reports compare actual revenues to-date with either the enacted levels or actual revenues for the same period in the previous year.

The OECD recommends that the reports contain the total year-to-date revenues in a format that allows for a comparison with the budget's forecast revenues (based on enacted levels) for the same period.

To answer "a," comparisons must be made for revenues presented in the In-Year Reports.

Answer:

a. Yes, comparisons are made for revenues presented in the In-Year Reports.

Source:

Central Government Operations Table,2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

For the month of April - the first month in the fiscal year - it gives actual and budget levels of revenues. For the other months it compares what was budgeted for the year-to-date and the actual revenues for the year-to-date. For example, April to December or April to July. See pages 1 and 2 of each IYR.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

74. Do In-Year Reports present three estimates related to actual government borrowing and debt: the amount of net new borrowing; the total debt outstanding; and interest payments?

GUIDELINES:

Question 74 asks about three key estimates related to borrowing and debt:

- the amount of net new borrowing so far during the year;
- the central government's total debt burden at that point in the year; and
- the interest payments to-date on the outstanding debt.

Debt is the accumulated amount of money that the government borrows. The government can borrow from its citizens and banks and businesses within the country (domestic debt) or from creditors outside the country (external debt). External debt is typically owed to private commercial banks, other governments, or international financial institutions such as the World Bank and the International Monetary Fund.

Net new borrowing is the additional amount of new borrowing that is required for the budget year to finance expenditures in the budget that exceed available revenues. Net new borrowing adds to the accumulated debt. It is distinct from gross borrowing, which also includes borrowing needed to repay existing debt that matured during the budget year; debt that is replaced (or rolled over) does not add to the total of accumulated debt. For the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

Interest payments on the debt (or debt service costs) are typically made at regular intervals, and these payments must be made on a timely basis in order to avoid defaulting on the debt obligation. Interest payments are separate from the repayment of principal, which occurs only when the loan has matured and must be paid back in full.

To answer "a," In-Year Reports must present all three estimates of borrowing and debt. For a "b" answer, In-Year Reports must present two of those three estimates. For a "c" answer, IYRs must present one of the three estimates. Answer "d" applies if no information on borrowing and debt is presented in In-Year Reports.

Answer:

b. Yes, two of the three estimates related to government borrowing and debt are presented.

Source:

Central Government Operations Table,2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

The October table shows new borrowings for the following month under the heading loan receipts. Under expenditure we see interests payments for each month both domestic and external.

Peer Reviewer

Opinion: Agree

Comments: Correct Link is - <https://mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html> January - March 6, 2020 February - March 21, 2020 March - April 30, 2020 April - June 17, 2020 May - June 30, 2020 June - August 10, 2020 July - August 31, 2020 August - October 2, 2020 September - October 30, 2020 October - November 30, 2020 November - December 31, 2020 December - February 1, 2021

Government Reviewer

Opinion:

75. Do In-Year Reports present information related to the composition of the total actual debt outstanding?

(The core information must include interest rates on the debt instruments; maturity profile of the debt; and whether it is domestic or external debt.)

GUIDELINES:

Question 75 focuses on the composition of government debt, asking whether "core" information related to its composition is presented. These core components include:

- *interest rates on the debt;*
- *maturity profile of the debt; and*
- *whether the debt is domestic or external.*

The interest rates affect the amount of interest that must be paid to creditors. The maturity profile indicates the final payment date of the loan, at which point the principal (and all remaining interest) is due to be paid; government borrowing typically includes a mix of short-term and long-term debt. As discussed in Question 74, domestic debt is held by a country's citizens and banks and businesses, while external debt is held by foreigners. These factors related to the composition of the debt give an indication of the potential vulnerability of the country's debt position, and ultimately whether the cost of servicing the accumulated debt is affordable.

Beyond these core elements, a government may also provide additional information related to the composition of its debt, including for instance: whether interest rates are fixed or variable; whether debt is callable; the currency of the debt; a profile of the creditors (bilateral institutions, multilateral institutions, commercial banks, Central Bank, etc.); an analysis of the risk associated with the debt; and where appropriate, what the debt is being used to finance.

To answer "a," In-Year Reports must present all of the core information related to the composition of government debt to-date as well as some additional information beyond the core elements. To answer "b," In-Year Reports must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the composition of government debt is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on the composition of the debt outstanding in In-Year Reports.

Answer:

d. No, information related to composition of total actual debt outstanding is not presented.

Source:

Central Government Operations Table, 2020

<https://www.mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Comment:

The actual outstanding debt is not present. What is present however is the loan receipts which are classified as domestic or external. See page 1 of each IYR.

Peer Reviewer

Opinion: Agree

Comments: None of the three required components were found If that link does not work use - <https://mof.gov.jm/documents/documents-publications/document-centre/category/285-2020.html>

Government Reviewer

Opinion:

76. Does the Mid-Year Review of the budget include an updated macroeconomic forecast for the budget year underway?

GUIDELINES:

Question 76 asks whether the Mid-Year Review includes an updated macroeconomic forecast for the budget year underway, and provides an explanation of the update.

Refer to Question 15 for the components of the macroeconomic forecast presented in the Executive's Budget Proposal.

To answer "a," the Mid-Year Review must include an updated macroeconomic forecast and explain all of the differences between the initial forecast presented in the Executive's Budget Proposal and the updated forecast. The explanation must include at least estimates of all differences; a narrative discussion is desirable but not required if estimates of all the differences are provided. To answer "b," the macroeconomic forecast must be updated, but only some of the differences between the initial and updated forecasts are explained. The explanation would be more limited, such as only a narrative discussion of the differences or estimates covering only some of the differences. A "c" response applies if the Mid-Year Review includes an updated macroeconomic forecast, but does not provide an explanation for the revisions. A "d" response applies if the macroeconomic forecast has not been updated.

Answer:

b. Yes, the estimates for macroeconomic forecast have been updated, and an explanation of some of the differences between the original and updated forecasts is presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Part 2 of the document (page 8-13) looks at Jamaica's macroeconomic forecast for the budget year underway, and provides an explanation of the update. Table 2C on page 14 looks at the Medium Term Macroeconomic Profile which has a 4 year forecast.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

77. Does the Mid-Year Review of the budget include updated expenditure estimates for the budget year underway?

GUIDELINES:

Question 77 asks whether the Mid-Year Review includes updated estimates of expenditure for the budget year underway, and provides an explanation of the update. Please note that year-to-date expenditures as assessed in Question 70 do not qualify as updated estimates of expenditure for the purposes of this indicator.

To answer "a," the Mid-Year Review must include updated expenditure estimates and explain all of the differences between the initial levels presented in the Executive's Budget Proposal (or the Enacted Budget) and the updated estimates. The explanation must include at least estimates of all differences; a narrative discussion is desirable but not required if estimates of all the differences are provided. The expenditure estimates must be updated, but only some of the differences between the initial and updated estimates are explained. The explanation would be more limited, such as only a narrative discussion of the differences or estimates covering only some of the differences. A "c" response applies if the Mid-Year Review includes updated expenditure estimates, but does not provide an explanation for the revisions. A "d" response applies if the expenditure estimates have not been updated.

Answer:

b. Yes, expenditure estimates have been updated, and an explanation of some of the differences between the original and updated expenditure estimates is presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The fiscal outlook is presented on pages (28-31). Pages 29 -30 speaks on the supplementary budget and public debt which can account for the changes in expenditure estimates. Table A1: Central Government Summary Accounts provide details on the original estimates (April to July) and the actual expenditure for that period. The difference there is also highlighted.

Also Table A4 on page 35 shows the updated expenditure estimates for the FULL budget year (April 2020 - March 2021) .

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

78. Does the Mid-Year Review of the budget present updated expenditure estimates for the budget year underway by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 78 asks if expenditure estimates for the budget year underway in the Mid-Year Review are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above. Please note that year-to-date expenditures as assessed in Question 70 do not qualify as updated estimates of expenditure for the purposes of this indicator.

Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. Unlike classification by administrative unit, which tends to be unique to each country, functional and economic classifications for government budgeting have been developed and standardized by international institutions. Cross-country comparisons are facilitated by adherence to these international classification standards.

To answer "a," the Mid-Year Review must present expenditure estimates by all three of the expenditure classifications. To answer "b," expenditure estimates must be presented by two of these three classifications. A "c" answer applies if expenditure estimates are presented by one of the three classifications. Answer "d" applies if expenditure estimates are not presented by any of the three classifications in the Mid-Year Review.

Answer:

c. Yes, the Mid-Year Review presents expenditure estimates by only one of the three expenditure classifications.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The Mid-Year Review presents expenditure by economical classification as can be seen on page 35 which has a break down on what exactly the funds are spent on.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

78b. Based on the response to Question 78, check the box(es) to identify which expenditure classifications are included in the Mid-Year Review:

Answer:

Economic classification

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Only one classification is present.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

79. Does the Mid-Year Review of the budget present updated expenditure estimates for the budget year underway for individual programs?

GUIDELINES:

Question 79 asks if expenditure estimates in the Mid-Year Review are presented by program for the budget year underway. Please note that year-to-date expenditures as assessed in Question 70 do not qualify as updated estimates of expenditure for the purposes of this indicator.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Mid-Year Review must present expenditures for all individual programs, accounting for all expenditures. To answer "b," the Mid-Year Review must present expenditures for individual programs that when combined account for at least two-thirds of expenditures, but not all expenditures. A "c" answer applies if the Mid-Year Review presents programs that account for less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program in the Mid-Year Review.

Answer:

d. No, the Mid-Year Review does not present expenditure estimates by program.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The FPP interim does not presents expenditure estimates for individual programs.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

80. Does the Mid-Year Review of the budget include updated revenue estimates for the budget year underway?

GUIDELINES:

Question 80 asks whether the Mid-Year Review includes updated estimates of revenue for the budget year underway, and provides an explanation of the update. Please note that year-to-date revenues as assessed in Question 73 do not qualify as updated estimates of revenue for the purposes of this indicator.

To answer "a," the Mid-Year Review must include updated revenue estimates and explain all of the differences between the initial levels presented in the Executive's Budget Proposal (or the Enacted Budget) and the updated estimates. The explanation must include at least estimates of all differences; a narrative discussion is desirable but not required if estimates of all the differences are provided. To answer "b," the revenue estimates must be updated, but only some of the differences between the initial and updated estimates are explained. The explanation would be more limited, such as only a narrative discussion of the differences or estimates covering only some of the differences. A "c" response applies if the Mid-Year Review includes updated revenue estimates, but no explanation for the revisions is provided. A "d" response applies if the revenue estimates have not been updated.

Answer:

b. Yes, revenue estimates have been updated, and an explanation of some of the differences between the original and updated revenue estimates is presented.

Source:
Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:
Table A4 on page 35 which shows the original and updated revenue estimates for the FULL fiscal year (April 2020 - March 2021).

Also, see page 5, and pages 19-22 for the explanation of some of the differences.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer

Opinion:

81. Does the Mid-Year Review of the budget present updated revenue estimates for the budget year underway by category (such as tax and non-tax)?

GUIDELINES:

Question 81 asks whether revenue estimates for the budget year underway in the Mid-Year Review are presented by "category"— that is, whether tax and non-tax sources of revenue are shown separately. Please note that year-to-date revenues as assessed in Question 73 do not qualify as updated estimates of revenue for the purposes of this indicator.

To answer "a," the Mid-Year Review must present revenue estimates classified by category.

Answer:

a. Yes, the Mid-Year Review presents revenue estimates by category.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Table A1, A2, A3 and A4 on pages 32-35.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer

Opinion:

82. Does the Mid-Year Review of the budget present updated individual sources of revenue for the budget year underway?

GUIDELINES:

Question 82 asks whether revenue estimates for individual sources of revenue for the budget year underway are presented in the Mid-Year Review. Please note that year-to-date revenues as assessed in Question 73 do not qualify as updated estimates of revenue for the purposes of this indicator.

To answer "a," the Mid-Year Review must present all sources of revenue individually, accounting for all revenues, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. To answer "b," the Mid-Year Review must present individual sources of revenue that when combined account for at least two-thirds of all revenue, but not all revenue. A "c" answer applies if the Mid-Year Review presents estimates of individual revenue sources that account for less than two-thirds of revenue. Answer "d" applies if individual sources of revenue are not presented in the Mid-Year Review.

Answer:

d. No, the Mid-Year Review does not present individual sources of revenue.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Page 33 of the FPP Interim shows that only the individual sources of tax revenue were accounted for for the period April-July. (This tax revenue accounts for over 80% of total revenue).

However, the revenue estimates for the FULL fiscal year, as seen on Table A4 on page 35, do not present individual sources of tax revenue. Since the individual sources are not presented for the full fiscal year but only the period April-July, our answer is "D" here.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer

Opinion:

83. Does the Mid-Year Review of the budget include updated estimates of government borrowing and debt, including its composition, for the budget year underway?

GUIDELINES:

Question 83 asks whether the Mid-Year Review includes updated estimates of borrowing and debt, including its composition, for the budget year underway, and provides an explanation of the update.

Refer to Question 13 for details on estimates in the Executive's Budget Proposal of borrowing and debt. Key estimates related to borrowing and debt include:

- *The amount of net new borrowing required during the budget year;*
- *The central government's total debt burden at the end of the budget year; and*
- *The interest payments on the outstanding debt for the budget year.*

Refer to Question 14 for details on estimates in the Executive's Budget Proposal related to the composition of the debt. Core information related to the composition of government debt include:

- *interest rates on the debt;*
- *maturity profile of the debt; and*
- *whether the debt is domestic or external.*

To answer "a," the Mid-Year Review must include an updated estimates of borrowing and debt, including its composition, and explain all of the differences between the initial estimates presented in the Executive's Budget Proposal (or Enacted Budget) and the updated estimates. The explanation must include at least estimates of all differences; a narrative discussion is desirable but not required if estimates of all the differences are provided. To answer "b," the estimates of borrowing and debt must be updated, but only some of the differences between the initial and updated estimates are explained. The explanation would be more limited, such as only a narrative discussion of the differences or estimates covering only some of the differences. A "c" response applies if the Mid-Year Review includes updated estimates, but no explanation for the revisions is provided. A "d" response applies if the estimates of borrowing and debt have not been updated.

Answer:

b. Yes, estimates of government borrowing and debt have been updated, and information on some of the differences between the original and updated estimates is presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Table 1A on page 4 which shows the updated debt stock for the FULL fiscal year; and Table A4 on page 35 which shows the updated interest payments, both domestic and external, for the full fiscal year, as well as the updated loan receipts (net new borrowing), both domestic and external, for the full fiscal year.

See also page 30-32 for an explanation on the changes in figures for the public debt service; a note on page 39 on the impact of the exchange rate

on the debt stock; and a note on interest rates on page 40.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

84. Does the Year-End Report present the differences between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?

GUIDELINES:

Question 84 asks whether the Year-End Report includes estimates of the differences between the enacted levels and actual expenditures for the year, and whether these estimates are accompanied by a narrative discussion.

To answer "a," the Year-End Report must present estimates of the differences between the enacted levels and the actual outcome for all expenditures, along with a narrative discussion. Answer "b" if estimates of the differences for all expenditures are presented, but a narrative discussion is not included. Answer "c" if estimates of the differences are presented for some, but not all expenditures, regardless of whether a narrative discussion is included. Answer "d" if no estimates of the differences are presented in the Year-End Report

Answer:

a. Yes, estimates of the differences between the enacted levels and the actual outcome for all expenditures are presented, along with a narrative discussion.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

In the FPPI, page 16, table 3A shows the categories of expenditure and a comparison between the enacted budget and the actual out-turn for FY 2019/20. Also found on the same page, and on page 18, is a narrative discussion of the differences between the enacted and actual expenditure.

Peer Reviewer
Opinion: Agree
Comments: Checked and verified

Government Reviewer
Opinion:

85. Does the Year-End Report present expenditure estimates by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 85 asks if expenditure estimates in the Year-End Report are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. Unlike classification by administrative unit, which tends to be unique to each country, functional and economic classifications for government budgeting have been developed and standardized by international institutions. Cross-country comparisons are facilitated by adherence to these international classification standards.

To answer "a," the Year-End Report must present expenditure estimates by all three of the expenditure classifications. Answer "b" if expenditure estimates are presented by two of these three classifications. Answer "c" if expenditure estimates are presented by one of the three classifications. Answer "d" if expenditure estimates are not presented by any of the three classifications in the Year-End Report.

Answer:

c. Yes, the Year-End Report presents expenditure estimates by only one of the three expenditure classifications.

Source:
Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:
Table A4 on page 35 presents expenditure estimates by only one of the three expenditure classification which is economic.

Peer Reviewer
Opinion: Agree
Comments: Checked and verified

Government Reviewer
Opinion:

85b. Based on the response to Question 85, check the box(es) to identify which expenditure classifications are included in the Year-End Report:

Answer:
Economic classification

Source:
Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:
Table A4 on page 35 presents expenditure estimates by only one of the three expenditure classification which is economic.

Peer Reviewer
Opinion: Agree
Comments: Checked and verified

Government Reviewer
Opinion:

86. Does the Year-End Report present expenditure estimates for individual programs?

GUIDELINES:

Question 86 asks if expenditure estimates in the Year-End Report are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaille. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Year-End Report must present expenditure estimates for all individual programs, accounting for all expenditures. Answer "b" if the Year-End Report presents expenditures for individual programs that when combined account for at least two-thirds of expenditures, but not all expenditures. Answer "c" if the Year-End Report presents programs that account for only less than two-thirds of expenditures. Answer "d" if expenditures are not presented by program in the Year-End Report.

Answer:
d. No, the Year-End Report does not present expenditure estimates by program.

Source:
Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;

<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The IFPP does not present the expenditure estimates by programme for FY 2019/20.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

87. Does the Year-End Report present the differences between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?

GUIDELINES:

Question 87 asks whether the Year-End Report includes estimates of the differences between the enacted levels and actual revenues for the year, and whether these estimates are accompanied by a narrative discussion.

To answer "a," the Year-End Report must present estimates of the differences between the enacted levels and the actual outcome for all revenues, along with a narrative discussion. Answer "b" if estimates of the differences for all revenues are presented, but a narrative discussion is not included. Answer "c" if estimates of the differences are presented for some, but not all revenues, regardless of whether a narrative discussion is included. Answer "d" if no estimates of the differences are presented in the Year-End Report.

Answer:

a. Yes, estimates of the differences between the enacted levels and the actual outcome for all revenues are presented, along with a narrative discussion.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Table 3A of the IFPP also illustrates revenues and grants, comparing enacted and actual levels for the 2019/20 FY. A narrative discussion regarding the change in these levels begins on page 16 and continues on page 18.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer

Opinion:

88. Does the Year-End Report present revenue estimates by category (such as tax and non-tax)?

GUIDELINES:

Question 88 asks whether revenue estimates in the Year-End Report are presented by "category" – that is, whether tax and non-tax sources of revenue are shown separately.

To answer "a," the Year-End Report must present revenue estimates classified by category.

Answer:

a. Yes, the Year-End Report presents revenue estimates by category.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Yes it does. In the Appendix, Tables A1, A2, A3 and A4 illustrate the revenue estimates by tax and non-tax sources for FY 2019/20.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer

Opinion:

89. Does the Year-End Report present individual sources of revenue?

GUIDELINES:

Question 89 asks whether revenue estimates for individual sources of revenue are presented in the Year-End Report. The question applies to both tax and non-tax revenue.

To answer "a," the Year-End Report must present all sources of revenue individually, accounting for all revenue, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. Answer "b" if the Year-End Report presents individual sources of revenue that when combined account for at least two-thirds of all revenue, but not all revenue. Answer "c" if the Year-End Report presents estimates of individual revenue sources that account for less than two-thirds of revenue. Answer "d" if individual sources of revenue are not presented in the Year-End Report.

Answer:

d. No, the Year-End Report does not present individual sources of revenue.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The IFPP provides individual sources of tax revenue for the period April - July in FY 2019/20 in Table A2, but since individual sources of tax or other revenue are not listed for the full fiscal year of FY 2019/20 (see Table A4, for example), we choose "D" here.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer

Opinion:

90. Does the Year-End Report present the differences between the original estimates of government borrowing and debt, including its composition, for the fiscal year and the actual outcome for that year?

GUIDELINES:

Question 90 asks whether the Year-End Report includes estimates of the differences between the original estimates and the actual outcome for the fiscal year for borrowing and debt, including its composition, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 13 for details on estimates in the Executive's Budget Proposal of borrowing and debt. Key estimates related to borrowing and debt include:

- *the amount of net new borrowing required during the budget year;*
- *the central government's total debt burden at the end of the budget year; and*
- *the interest payments on the outstanding debt for the budget year.*

Refer to Question 14 for details on estimates in the Executive's Budget Proposal related to the composition of the debt. Core information related to the composition of government debt include:

- *interest rates on the debt;*

- maturity profile of the debt; and
- whether the debt is domestic or external.

To answer "a," the Year-End Report must include estimates of the differences between all of the original estimates of borrowing and debt, including its composition, for the fiscal year and the actual outcome for that year, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original estimates of borrowing and debt for the fiscal year and the actual outcome for that year, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original estimates of borrowing and debt for the fiscal year and the actual outcome for that year are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

c. Yes, estimates of the differences between some but not all of the original estimates of government borrowing and debt for the fiscal year and the actual outcome for that year are presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

On page 16, Table 3A shows the difference between the budgeted debt service/ interest payments for the full fiscal year 2019/20 and the actual debt service/ interest payment.

See also Table A4 located on page 35, where you can see the actual loan receipts for the whole of FY 2019/20, but there is missing information: we do not have the budgeted loan receipts for that same fiscal year.

In Table 1A, you can see the actual debt stock for the whole of FY 2019/20, but there is also missing information: we do not have the original estimates of debt stock for that year.

Peer Reviewer

Opinion: Agree

Comments: Additionally on page 32 of the Interim Fiscal Policy Paper we find Table A3 in the Appendix: Central Govt Summary Accounts - Fiscal Monitoring Table. Here we can find the original estimates as well as the actual spend and the differences between Amortization and Interest Payments; Amortization; Loan Receipts broken out into domestic and foreign is also included. This however is limited to a few months. The info also provides a comparison with the previous FY. The reviewer could not find information on the maturity profile.

Government Reviewer

Opinion:

90b. Based on the response to Question 90, check the box(es) to identify which estimates of government borrowing and debt, including its composition, have the differences between the original forecast and the actual outcome for the year presented in the Year-End Report:

Answer:

The interest payments on outstanding debt for the budget year

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Page 16 Table 3A shows the differences between the original estimates of the interest payments on outstanding debt for the budget year and the actual outcome.

Peer Reviewer

Opinion: Agree

Comments: But would add that on Page 32 Page Central Government Summary Accounts – Fiscal Monitoring Table A1 speaks to a distinction between domestic and external debt providing a comparison with FY 2019/20 but with limited info provided.

Government Reviewer

Opinion:

91. Does the Year-End Report present the differences between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?

GUIDELINES:

Question 91 asks whether the Year-End Report includes estimates of the differences between the original macroeconomic forecast for the fiscal year and the actual outcome for that year, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 15 for the components of the macroeconomic forecast in the Executive's Budget Proposal. Core components include estimates of the nominal GDP level, inflation rate, real GDP growth, and interest rates, although the importance of other macroeconomic assumptions, such as the price of oil, can vary from country to country.

To answer "a," the Year-End Report must include estimates of the differences between all of the original macroeconomic assumptions for the fiscal year and the actual outcome for that year, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original macroeconomic assumptions for the fiscal year and the actual outcome for that year, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original macroeconomic assumptions for the fiscal year and the actual outcome for that year are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the original macroeconomic forecast for the fiscal year and the actual outcome for that year is not presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

Presented in the IFPP, page 4, is a brief narrative of the deviations from original estimates of macroeconomic forecasts for the 2019/20 FY. However, Table 1, on which the narrative is based, only illustrates the actual change and not a comparison between the actual and original estimates.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

91b. Based on the response to Question 91, check the box(es) to identify which elements of the macroeconomic forecast have the differences between the original forecast and the outcome for the year presented in the Year-End Report:

Answer:

None of the above

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The difference between the original forecast and the outcome for the year is not highlighted.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

92. Does the Year-End Report present the differences between the original estimates of nonfinancial data on inputs and the actual outcome?

GUIDELINES:

Question 92 asks whether the Year-End Report includes estimates of the differences between the original estimates of nonfinancial data on inputs and the actual outcome for the year, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 49 for the nonfinancial data on inputs included in the Executive's Budget Proposal.

To answer "a," the Year-End Report must include estimates of the differences between all of the original estimates of nonfinancial data on inputs and the actual outcome, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original estimates of nonfinancial data on inputs and the actual outcome, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original estimates of nonfinancial data on inputs and the actual outcome are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the original estimates of nonfinancial data on inputs and the actual outcome are not presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The difference for the non financial data is not present within the IFPP.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer

Opinion:

93. Does the Year-End Report present the differences between the original estimates of nonfinancial data on results and the actual outcome?

GUIDELINES:

Question 93 asks whether the Year-End Report includes estimates of the differences between the original estimates of nonfinancial data on results and the actual outcome for the year, and whether these estimates are accompanied by a narrative discussion. Nonfinancial data on results can include data on both outputs and outcomes, but not on inputs (which are addressed in Question 92).

Refer to Question 50 for the nonfinancial data on results included in the Executive's Budget Proposal.

To answer "a," the Year-End Report must include estimates of the differences between all of the original estimates of nonfinancial data on results and the actual outcome, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original estimates of nonfinancial data on results and the actual outcome, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original estimates of nonfinancial data on results and the actual outcome are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the original estimates of nonfinancial data on results and the actual outcome are not presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The differences between the original estimates and actual outcome for nonfinancial data on results is not present in the IFPP.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer
Opinion:

94. Does the Year-End Report present the differences between the enacted level of funds for policies (both new proposals and existing policies) that are intended to benefit directly the country's most impoverished populations and the actual outcome?

GUIDELINES:

Question 94 asks whether the Year-End Report includes estimates of the differences between the enacted level of funds for policies that are intended to benefit directly the country's most impoverished populations and the actual outcome for the year, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 52 for assistance to the most impoverished populations in the Executive's Budget Proposal.

To answer "a," the Year-End Report must present estimates of the differences between the enacted level for all policies that are intended to benefit the country's most impoverished populations and the actual outcome, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between the enacted level for all policies that are intended to benefit the country's most impoverished populations and the actual outcome, but does not include a narrative discussion. Answer "c" if estimates of the differences between the enacted level for some but not all of the policies that are intended to benefit the country's most impoverished populations and the actual outcome are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the enacted level for policies that are intended to benefit directly the country's most impoverished populations and the actual outcome are not presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The differences between the enacted level for policies and actual outcome for FY 2019/20 is not present in the IFPP.

Peer Reviewer
Opinion: Agree
Comments: Checked and verified

Government Reviewer
Opinion:

95. Does the Year-End Report present the differences between the original estimates of extra-budgetary funds and the actual outcome?

GUIDELINES:

Question 95 asks whether the Year-End Report presents estimates of the differences between the original estimates of extra-budgetary funds and the actual outcome for the year, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 33 for estimates of extra-budgetary funds in the Executive's Budget Proposal.

To answer "a," the Year-End Report must include estimates of the differences between all of the original estimates of extra-budgetary funds and the actual outcome, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original estimates of extra-budgetary funds and the actual outcome, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original estimates of extra-budgetary funds and the actual outcome are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the original estimates of extra-budgetary funds and the actual outcome is not presented.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The document does not present the information required in the question.

Peer Reviewer

Opinion: Agree

Comments: Checked and verified

Government Reviewer

Opinion:

96. Is a financial statement included as part of the Year-End Report or released as a separate report?

GUIDELINES:

Question 96 asks whether a financial statement is included as part of the Year-End Report, or whether it is released as a separate report. The financial statement can include some or all of the following elements: a cash flow statement, an operating statement, a balance sheet, and notes on accounting. For purposes of responding to this question, the financial statement in question does not need to be audited. For an example of a financial statement, see the document "Financial Statements of the Government of New Zealand 2013" (<https://treasury.govt.nz/sites/default/files/2013-10/fsgnz-year-jun13.pdf>)

To answer "a," a financial statement must either be included in the Year-End Report or must be released as a separate report. Answer "a" applies if a financial statement is released as a separate report, even if the Year-End Report is not publicly available. Answer "b" applies if no financial statement is released either as part of the Year-End Report or as a separate report.

Answer:

b. No, a financial statement is neither part of the Year-End Report nor released as a separate report.

Source:

Government of Jamaica Fiscal Policy Paper 2020-2021 Interim Report;
<https://mof.gov.jm/downloads/fiscalpolicy/fiscal-policy-paper-2020-21-interim-211020.pdf>

Comment:

The information required is unavailable.

Peer Reviewer

Opinion: Agree

Comments: The Reviewer is not able to locate the financial statements in the YER and was not able to obtain on the Ministry of Finance website or the Accountant General's Department any separate report that provides this information.

Government Reviewer

Opinion:

97. What type of audits (compliance, financial, or performance) has the Supreme Audit Institution (SAI) conducted and made available to the public?

GUIDELINES:

Question 97 asks about the types of audits conducted by the Supreme Audit Institution (SAI). There are three basic types of audits:

- *Financial audits are intended to determine if an entity's financial information is accurate (free from errors or fraud) and presented in accordance with the applicable financial reporting and regulatory framework. See ISSAI 200 (<http://www.issai.org/issai-framework/3-fundamental-auditing-principles.htm>) for more detail.*
- *Compliance audits look at the extent to which the relevant regulations and procedures have been followed. See ISSAI 400 (<https://www.issai.org/pronouncements/issai-400-compliance-audit-principles/>) for more details.*
- *Performance audits assess whether activities are adhering to the principles of economy, efficiency, and effectiveness. See ISSAI 300 (<https://www.issai.org/pronouncements/issai-300-performance-audit-principles/>) for more details.*

Financial and compliance audits are more common than performance audits, which usually occur only once a performance framework has been agreed upon. In some countries, the SAI's mandate limits the type of audit it can conduct.

To answer "a," the SAI must have conducted all three types of audit – financial, compliance, and performance – and made all of them available to the public. A "b" response applies if the SAI has conducted two of the three audit types, and a "c" applies if it has conducted only one type of audit. Answers "b" and "c" may be selected even if the Audit Report is not publicly available, as long as the SAI has conducted compliance or performance audits and made them available to the public. A "d" response applies if the SAI has not conducted any of the three types of audits, or has not made them available to the public.

Answer:

a. The SAI has conducted all three types of audits (compliance, financial, or performance) and made them available to the public.

Source:

Auditor General's Department Annual Audit Report for the Financial Year 2018/2019
https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Comment:

See page 16

Peer Reviewer

Opinion: Agree

Comments: Samples of all three can be found on the AGD's website as discrete reports for various Ministries Departments and Agencies and not just in the annual report

Government Reviewer

Opinion:

98. What percentage of expenditures within the mandate of the Supreme Audit Institution (SAI) has been audited?

GUIDELINES:

Question 98 focuses on the coverage of audits by the Supreme Audit Institution (SAI), asking what percentage of expenditures within the SAI's mandate has been audited.

The SAI's mandate is typically defined in statute. Only expenditures related to budgetary central government (ministries, departments, and agencies) that are within the SAI's mandate should be considered for this question. (Question 99 addresses audits of extra-budgetary funds.) Further, the question does not apply to "secret programs" (for example, security-related expenditures that are confidential). Further, if the mandate gives the SAI the authority to outsource some audits, then those audits count for purposes of this question.

Only the Audit Report identified in Section 1 should be used to answer this question. Financial audits and compliance audits, or a hybrid of the two, can be taken into account to answer this question. Performance audits should not be considered for this question.

To answer "a," all expenditures within the SAI's mandate must be audited. A "b" response applies if at least two-thirds, but not all, expenditures within the SAI's mandate have been audited. A "c" response is appropriate when less than two-thirds of expenditures within the SAI's mandate have been audited. A "d" response applies when no expenditures have been audited.

Answer:

c. Expenditures representing less than two-thirds of expenditures within the SAI's mandate have been audited.

Source:

Annual Audit Report for the Financial Year 2018/19
https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Comment:

Page 42 in Section 2 addresses the audit coverage of expenditures and the level of completion.

Peer Reviewer

Opinion: Disagree

Suggested Answer:

c. Expenditures representing less than two-thirds of expenditures within the SAI's mandate have been audited.

Comments: The Reviewer notes that the Page 42 referenced by the Consultant speaks of the Audit Plan and what the SAI audited in relation to their plan. The question pertains to all auditees within their mandate. Page 14 of the Annual report provides the "Audit Universe" which "includes all entities that may be subject to an audit by the Auditor General". There are 12 categories totalling 344 audits of which 117 were completed for the year indicating that less than . It suggests that less than two thirds were achieved. This was also verified in checks made with Deputy Directors of the Supreme Audit Institution Mrs. Gail Lue Lim and Mr. Marlon McAdam on Friday August 20, 2021

Government Reviewer

Opinion:

Researcher Response
Agree with the peer reviewer.

IBP Comment
Thank you to the researcher and peer reviewer. Answer has been revised from "B" to "C".

99. What percentage of extra-budgetary funds within the mandate of the Supreme Audit Institution (SAI) has been audited?

GUIDELINES:

Question 99 focuses on audits of extra-budgetary funds, asking what percentage of extra-budgetary funds within the mandate of the Supreme Audit Institution (SAI) has been audited. These funds, although technically outside the budget, are governmental in nature and thus should be subject to the same audit requirement as other government programs.

The SAI's mandate is typically defined in statute. Only expenditures related to extra-budgetary funds within the SAI's mandate should be considered for this question. (Question 98 addresses audits of budgetary central government.) Further, if the mandate gives the SAI the authority to outsource some audits, then those audits count for purposes of this question.

To answer "a," all extra-budgetary funds within the SAI's mandate must be audited. A "b" response applies if extra-budgetary funds accounting for at least two-thirds of, but not all, expenditures associated with extra-budgetary funds within the SAI's mandate have been audited. A "c" response applies if extra-budgetary funds accounting for less than two-thirds of expenditures associated with extra-budgetary funds within the SAI's mandate have been audited. A "d" response applies if extra-budgetary funds have not been audited.

Answer:

c. Extra-budgetary funds accounting for less than two-thirds of expenditures associated with extra-budgetary funds within the SAI's mandate have been audited.

Source:

Auditor General's Department Annual Audit Report for the Financial Year 2018/2019
https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Jamaica Public Bodies Estimates of Revenue and Expenditure;

<https://www.mof.gov.jm/budgets/revenue-estimates/file/2338-revenue-estimates-financial-statements-2020-2021.html>

Comment:

See page 35 - the timeliness of AG reports continued to be hampered by the highly manual nature of record keeping at many public bodies

Peer Reviewer

Opinion: Agree

Comments: The Reviewer is not of the view that there is sufficient information on Page 35 to guide this question. According to Page 14 of the Annual Report - the "Audit Universe" of the SAI tallies 7 Funds of which three were done. On that basis, C would still be the correct answer. Interviews with Deputy Auditor Generals Marlon MdAdam and Gail LueLim on August 20, 2021 confirmed the Reviewers response.

Government Reviewer

Opinion:

100. Does the annual Audit Report(s) prepared by the Supreme Audit Institution (SAI) include an executive summary?

GUIDELINES:

Question 100 asks whether the annual Audit Report includes an executive summary. Only the Audit Report identified in Section 1 should be used to answer this question. The Audit Report can be a fairly technical document, and an executive summary of the report's findings can help make it more accessible to the media and the public.

To answer "a," the Audit Report must include at least one executive summary summarizing the report's content. Answer "b" applies if the Audit Report does not include an executive summary, or the Audit Report is not made publicly available.

Answer:

a. Yes, the annual Audit Report(s) includes one or more executive summaries summarizing the report's content.

Source:

Auditor General's Department Annual Audit Report for the Financial Year 2018/19
https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Comment:

Page 9 of the auditor General's Department Annual Audit Report presents a review from the auditor general but not necessarily an executive summary.

Peer Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, the annual Audit Report(s) includes one or more executive summaries summarizing the report's content.

Comments: The Guide states that we are to ascertain if the report "includes AT LEAST ONE executive summary summarizing the report's content." The Reviewer is of the view that there are summaries of findings of the SAI provided for each report category. See page 29 for Performance Audits, Page 36 for Economic Audits, Page 41 for Special Audits, Page 42 for Assurance Audits, Page 44 for Compliance audits and Page 45 for IT Audits. These summaries speak to a Year in Review, their Achievements and Challenges. The details of the findings are found on Pages 54 to 88. Though typical to find the Executive Summary at the beginning of a report, from a content perspective, the Reviewer is of the view that the SAI has provided more than one summary.

Government Reviewer

Opinion:

Researcher Response

Upon review of the Reviewer's comment, the Researcher agrees with the response, and a change from "b" to "a".

101. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?

GUIDELINES:

Question 101 asks whether the executive reports to the public on the steps it has taken to address audit recommendations made by the Supreme Audit Institution (SAI). The ultimate purpose of audits is to verify that the budget was executed in a manner consistent with existing law, and to hold the government accountable for this execution and its future improvement. The extent to which audits achieve the latter depends on whether there is adequate and timely follow-up on the recommendations provided in the SAI's audit reports.

To answer "a," the executive must report publicly on the steps it has taken to address all audit findings. A "b" response applies if the executive reports publicly on the steps it has taken to address most, but not all, audit findings. A "c" response applies if the executive reports publicly on the steps it has taken to address only some audit findings. As long as the executive reports publicly on the steps it has taken to address audit finding, answer "a," "b," or "c" may be selected, even if the Audit Report is not made publicly available. A "d" response applies if the executive does not report at all on its steps to address audit findings.

Answer:

d. No, the executive does not report on steps it has taken to address audit findings.

Source:

Auditor General's Department Annual Audit Report for the Financial Year 2018/19
https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Comment:

Currently, there is no evidence of a executive report.

Peer Reviewer

Opinion: Agree

Comments: The Reviewer is familiar with the Parliament's and the Executive's treatment of its reports and can confirm that the above is a fair statement. There are no reports generated systematically by the Executive to treat with audit findings. It sometimes provides a report on steps it has taken to deal with some matters but not reliably so, rarely so.

Government Reviewer

Opinion:

102. Does either the Supreme Audit Institution (SAI) or legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?

GUIDELINES:

Question 102 asks whether the Supreme Audit Institution (SAI) or the legislature track actions by the executive to address audit recommendations. After audit results and recommendations are discussed and validated by the legislature, the executive is normally asked to take certain actions to address the audit findings. For accountability purposes, the public needs to be informed about the status of those actions, and steps the executive has taken to address audit recommendations. In addition to the executive reporting on its actions (see Question 101), the SAI and legislature – as the key oversight institutions – have a responsibility to keep the public informed by tracking the executive's progress in addressing audit recommendations.

To answer "a," the SAI or legislature must report publicly on what steps the executive has taken to address all audit findings. A "b" response applies if the SAI or legislature reports publicly on what steps the executive has taken to address most, but not all, audit findings. A "c" response applies if the SAI or legislature reports publicly on what steps the executive has taken to address only some audit findings. As long as the SAI or legislature reports publicly on the steps the executive has taken, answer "a," "b," or "c" may be selected, even if the Audit Report is not made publicly available. A "d" response applies if neither the SAI nor the legislature reports on the executive's steps to address audit findings.

Answer:

c. Yes, the SAI or legislature reports publicly on some audit recommendations.

Source:

Auditor General's Department Annual Audit Report for the Financial Year 2018/19
https://auditorgeneral.gov.jm/wp-content/uploads/2020/01/AuGD_AnnualReport_2019.pdf

Audit of the COVID-19 Allocation of Resources for Employees (CARE) Programme

<https://auditorgeneral.gov.jm/wp-content/uploads/2020/05/Audit-of-COVID-19-resource-allocation.pdf>

Comment:

There is no evidence to confirm that the executive has taken steps to address audit recommendations from FY 2018/19.

However, please note that the executive has taken steps in response to the AG's real-time COVID-19 audits, published in 2020:
https://auditorgeneral.gov.jm/reports/?_sf_s=covid&_sft_category=completed. Hence answer "C" is chosen.

Peer Reviewer

Opinion: Agree

Comments: The Guide above states "...the SAI and legislature – as the key oversight institutions – have a responsibility to keep the public informed by tracking the executive's progress in addressing audit recommendations". In addition to the comments above, the SAI does do so for various auditees in the following year's reports. The Guide does not stipulate when the info is to be provided it only speaks to the need for same as such the Reviewer believes that the SAI's updates should also be noted.

Government Reviewer

Opinion:

103. Is there an Independent Fiscal Institution (IFI) that conducts budget analyses for the budget formulation and/or approval process?

GUIDELINES:

Question 103 examines whether an Independent Fiscal Institution (IFI) exists that contributes budget analyses to the budget formulation and/or approval process. According to the Principles for Independent Fiscal Institutions, adopted by the OECD Council in 2014, "independent fiscal institutions are publicly funded, independent bodies under the statutory authority of the executive or the legislature which provide non-partisan oversight and analysis of, and in some cases advice on, fiscal policy and performance", and with "a forward-looking ex ante diagnostic task". In practice, they come in two main forms:

- Parliamentary budget offices (also known as PBOs) such as the Congressional Budget Office in the United States (<https://www.cbo.gov/>), the Parliamentary Budget Office in South Africa (<https://www.parliament.gov.za/parliamentary-budget-office>), and the Center for Public Finance Studies in Mexico (Centro de Estudios de las Finanzas Públicas, <http://www.cefp.gob.mx/>); or
- Fiscal councils such as the Office for Budget Responsibility in the United Kingdom (<https://obr.uk/>) and the High Council for Public Finances in France (Haut Conseil des finances publiques, <https://www.hcfp.fr/>).

For more information, see von Trapp et al. 'Principles for Independent Fiscal Institutions and Case Studies', OECD Journal on Budgeting 15:2 (special issue, 2016), <https://doi.org/10.1787/budget-15-5jm2795tv625>.

To answer "a," there must be an IFI, and its independence must be set in law. In addition, it must have sufficient staffing and resources, including funding, to carry out its tasks. Answer "b" applies if an IFI exists, but either its independence is not set in law or its staffing and resources are insufficient to carry out its

tasks. Answer "c" applies if an IFI exists, but its independence is not set in law and it lacks sufficient staffing and resources. Answer "d" applies if no IFI exists.

If the answer is "a," "b," or "c," please specify in the comments the name and type of IFI that exists (e.g., parliamentary budget office or fiscal council). If the answer is "a" or "b," identify the law that guarantees its independence, and provide evidence in support of the assessment of the adequacy of its staffing and resources. This can include the IFI's total budget allocation over recent years, any press reports that discuss perceived funding shortfalls, assessments by international organizations, and/or information from interviews with staff of the IFI.

Answer:

d. No, there is no IFI.

Source:

<https://www.japarliament.gov.jm/attachments/article/339/The%20Independent%20Fiscal%20Commission%20Act,%202020.pdf>

<https://jis.gov.jm/senate-passes-legislation-to-establish-independent-fiscal-commission/>

Comment:

On February 12, 2021, the Jamaican senate passed the "The Independent Fiscal Commission 2020" to establish the Independent Fiscal Commission. This body will serve to strengthen Jamaica's fiscal responsibility framework; and promote sound fiscal policy and fiscal management in an effort to sustain fiscal discipline, and macro-economic stability. However, the body has not yet been assembled, nor has the Act been in effect (gazetted).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

104. Does the Independent Fiscal Institution (IFI) publish macroeconomic and/or fiscal forecasts?

GUIDELINES:

Question 104 assesses whether an Independent Fiscal Institution (IFI) has a role in producing the macroeconomic forecast (e.g., GDP growth, inflation, interest rates, etc.) and/or the fiscal forecast (revenues, expenditure, deficits, and debt), and if so, what kind of role it has. Macroeconomic and/or fiscal forecasting is a typical core function across IFIs, but their role in forecasting takes several forms (von Trapp et al. 2016, p. 17 and Table 2). Some IFIs produce just a macroeconomic forecast, while others produce a complete fiscal forecast (which also typically requires an underlying macroeconomic forecast). In some cases, the fiscal forecast reflects continuation of current budget policies; such forecasts can be used by the legislature, the media, or the public to assess the projections in the executive's budget reflecting the government's policy proposals.

Some IFIs produce the official macroeconomic and fiscal forecasts used in the executive's budget. In other cases, IFIs do not prepare their own independent forecasts, but rather produce an assessment of the official estimates, or provide an opinion on, or endorsement of, the government's forecasts. Some others have no role at all in forecasting.

To answer "a", there must be an IFI that publishes both its own macroeconomic AND fiscal forecasts. Answer "b" applies if an IFI publishes its own macroeconomic OR fiscal forecast (but not both). Answer "c" applies if the IFI does not publish a macroeconomic or fiscal forecast, but rather publishes an assessment of the official forecasts produced by the executive and used in the budget. Choose option "d" if there is no IFI; or if there is an IFI that neither publishes its own macroeconomic and/or fiscal forecasts, nor a commentary on the official forecasts for the budget.

Macroeconomic forecasts may include indicators relating to economic output and economic growth, inflation, and the labor market, amongst others. Fiscal forecasts may include estimates of revenues, expenditures, the budget balance, and debt. If the answer is "a" or "b," please specify which indicators and estimates are included in the forecasts and whether the forecast is used by government as the official forecast. If the answer is "c," please describe the nature and depth of the assessment (e.g., the length of the commentary, or whether it covers both economic and fiscal issues).

Answer:

d. No, there is no IFI; or the IFI neither publishes its own macroeconomic and/or fiscal forecasts, nor a commentary on the official forecasts produced by the executive.

Source:

<https://jis.gov.jm/senate-passes-legislation-to-establish-independent-fiscal-commission/>

Comment:

Currently Jamaica has no IFI. The Senate on Friday (February 12), approved legislation that will establish the Independent Fiscal Commission.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

105. Does the Independent Fiscal Institution (IFI) publish its own costings of new policy proposals, to assess their impact on the budget?

GUIDELINES:

Question 105 assesses whether an Independent Fiscal Institution (IFI) has a costing function that involves assessing the budgetary implications of new policy proposals for both revenues and expenditures, and if so, what kind of role it has. Many IFIs have a costing role, but with substantial diversity in the nature and extent of this work (von Trapp et al 2016, pp. 17-18 and Table 2). Some assess virtually all new policy proposals, while others cost only a selection of new policy proposals. Others only publish opinions on, or scrutinize the costings of, budget measures produced by the executive.

To answer "a," the IFI must publish its own costings of all (or virtually all) new policy proposals. Answer "b" applies if the IFI publishes its own costings, but only for major new policy proposals – for instance, only those proposals that cost or save above a certain amount. Answer "c" applies if the IFI publishes its own costings, but only on a limited number of proposals. This could occur, for instance, if the IFI lacked the capacity to assess proposals dealing with certain sectors. Instead of producing a cost estimate, it can also publish an assessment of the estimates produced by the executive. Answer "d" applies if there is no IFI; or if the IFI does not publish its own costings of new policy proposals or provide an assessment of the official costings of new policy proposals.

Answer:

d. No, there is no IFI; or the IFI does not publish its own costings of new policy proposals.

Source:

<https://jis.gov.jm/senate-passes-legislation-to-establish-independent-fiscal-commission/>

Comment:

The Independent Fiscal Institution has yet to be established.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

106. In the past 12 months, how frequently did the head or a senior staff member of the Independent Fiscal Institution (IFI) take part and testify in hearings of a committee of the legislature?

GUIDELINES:

Question 106 concerns the interaction between two important oversight actors and assesses how frequently the Independent Fiscal Institution (IFI) made high-level inputs to the work of legislative committees. Almost all IFIs interact with the legislature in some form (von Trapp et al 2016, p. 18), but the intensity of the interaction varies. This question assesses this aspect by asking, with reference to the past 12 months, how frequently the head or a senior staff member of the IFI took part and testified in hearings of a committee of the legislature. The intent is to assess the extent to which the IFI staff member in question was not only present at a meeting of a legislative committee, but was an active participant (as opposed to a passive observer, serving only as a resource when called upon). As evidence to support your answer, you can refer to official records of legislative committees, websites and annual reports of the IFI, press releases and media coverage, for example. Choose answer "a" if this occurred five times or more; "b" for three times or more, but less than five times; and "c" for once or twice. Answer "d" should be selected if the head or a senior staff member of the IFI never took part and testified in hearings of a committee of the legislature, or if there is no IFI.

Answer:

d. Never, or there is no IFI.

Source:

<https://jis.gov.jm/senate-passes-legislation-to-establish-independent-fiscal-commission/>

Comment:

No IFI has been established. It is however in the making.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

107. Does the full legislature and/or a legislative committee debate budget policy prior to the tabling of the Executive's Budget Proposal?

GUIDELINES:

Question 107 asks whether the legislature debated budget policies prior to the tabling of the Executive's Budget Proposal for the most recent budget year before the research cut-off date. In general, prior to discussing the Executive's Budget Proposal for the coming year, the legislature should have an opportunity to review the government's broad budget priorities and fiscal parameters. Often times this information is laid out in a Pre-Budget Statement, which the executive presents to the legislature for debate. (See Questions 54-58.)

A number of countries conduct a pre-budget debate in the legislature around six months before the start of the budget year. In some cases, they adopt laws that guide the upcoming budget, for example the Budget Guidelines Law in Brazil and the Spring Fiscal Policy Bill in Sweden. A pre-budget debate can serve two main purposes: 1) to allow the executive to inform the legislature of its fiscal policy intentions by presenting updated reports on its annual and medium-term budget strategy and policy priorities; and 2) to establish "hard" multi-year fiscal targets or spending ceilings, which the government must adhere to when preparing its detailed spending estimates for the upcoming budget year.

To answer "a," the full legislature must debate budget policy prior to the tabling of the Executive's Budget Proposal and approve recommendations for the upcoming budget.

Answer "b" applies if a legislative committee (but not the full legislature) debates budget policy prior to the tabling of the Executive's Budget Proposal, and approves recommendations for the budget. Option "b" also applies if, in addition to the action by the committee, the full legislature also debates budget policy in advance of the budget, but does not approve recommendations.

Answer "c" applies if the full legislature and/or a legislative committee debates budget policy prior to the tabling of the Executive's Budget Proposal, but does not approve recommendations for the budget. Answer "d" applies if neither the full legislature nor any legislative committee debate budget policy prior to the tabling of the Executive's Budget Proposal.

In your comment, please indicate the dates of the budget debate, and if both the full legislature and a legislative committee held a debate. Note that a debate does not need to be open to the public, but a public record of the meeting or a public notice that the meeting occurred is required. In addition, please indicate whether the budget debate was focused on a Pre-Budget Statement published by the Executive. If the Executive did not publish a Pre-Budget Statement, then please indicate what served as the focus of the legislature's debate (for instance, a report released by an IFI or some other institution).

Answer:

d. No, neither the full legislature nor any legislative committee debate budget policy prior to the tabling of the Executive's Budget Proposal.

Source:

On February 11, 2020, the Minister tabled the estimates of expenditure. <https://jis.gov.jm/government-tables-852-7-billion-budget-for-2020-2021/>

The debate for the 2020/21 FY was held on March 10, 2020. <https://jis.gov.jm/speeches/opening-of-the-budget-debate-for-the-year-2020-2021-by-dr-the-hon-minister-nigel-clarke>

Comment:

The tabling of the EBP is typically done before the budget debates. Revenue and expenditure estimates are presented approximately three weeks before the debates occur, and awaits approval by the Standing Finance Committee. After this committee has submitted their findings or made recommendations for amendments, the budget debate is held.

For the 2020/2021 budget year, the Minister of Finance, Dr. the Hon. Nigel Clarke tables the estimates of expenditure in the House of Representative.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

108. How far in advance of the start of the budget year does the legislature receive the Executive's Budget Proposal?

GUIDELINES:

Question 108 examines how far in advance of the start of the most recent budget year the legislature receives the Executive's Budget Proposal. International good practice recommends that the Executive's Budget Proposal should be submitted to the legislature far enough in advance to allow the legislature time to review it properly, or at least three months prior to the start of the fiscal year. (See, for instance, Principle 2.2.2 of the IMF's Fiscal Transparency Handbook (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>)).

For the purposes of responding to this question, if – and only if – the most recent budget submission occurred later than usual as a result of a particular event, such as an election, please use a more normal year as the basis for the response. If, however, delays have been observed for more than one budget year, and the legislature has not received the Executive's Budget Proposal in a timely manner on more than one occasion in the last three years, then "d" will be the appropriate answer.

To answer "a," the legislature must receive the Executive's Budget Proposal at least three months in advance of the start of the budget year. Answer "b" applies if the legislature receives the Executive's Budget Proposal at least two months, but less than three months, before the start of the budget year. Answer "c" applies if the legislature receives the Executive's Budget Proposal at least one month, but less than two months, before the start of the budget year. Answer "d" applies if the legislature does not receive the Executive's Budget Proposal at least one month prior to the start of the budget year, or does not receive it at all.

Answer:

c. The legislature receives the Executive's Budget Proposal at least one month, but less than two months, before the start of the budget year.

Source:

On February 11, 2020, the Minister tabled the estimates of expenditure. <https://jis.gov.jm/government-tables-852-7-billion-budget-for-2020-2021/>

Comment:

Given that the Minister tabled the estimates of expenditure on February 11, 2020, and the start of Jamaica's budget year is April 1, 2020, it signifies that Parliament would have received the estimates at least one month (but less than two) before the start of the new financial year.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

109. When does the legislature approve the Executive's Budget Proposal?

GUIDELINES:

Question 109 examines when the legislature approves the Executive's Budget Proposal. International good practice recommends that the Executive's Budget Proposal should be approved by the legislature before the start of the fiscal year the budget proposal refers to. This gives the executive time to implement the budget in its entirety, particularly new programs and policies.

In some countries, the expenditure and revenue estimates of the Executive's Budget Proposal are approved separately; for purposes of this question, at least the expenditure estimates must be approved. Further, approval of the budget implies approval of the full-year budget, not just a short-term continuation of spending and revenue authority.

To answer "a," the legislature must approve the Executive's Budget Proposal at least one month before the start of the budget year. Answer "b" applies if the legislature approves the Executive's Budget Proposal less than one month in advance of the start of the budget year, but at least by the start of the budget year. Answer "c" applies if the legislature approves the Executive's Budget Proposal less than one month after the start of the budget year. Answer "d" applies if the legislature approves the Executive's Budget Proposal more than one month after the start of the budget year, or does not approve the budget.

Answer:

b. The legislature approves the budget less than one month in advance of the start of the budget year, but at least by the start of the budget year.

Source:

<https://jis.gov.jm/senate-approves-appropriation-bill-2/>

Comment:

The budget is approved by legislature in the month of March. For the budget year 2020/2021, the House of Representatives approved the budget on March 24, and the Senate approved it on the 27th of March. It was assented by the Governor General on the 31st of March. As such, the budget was approved before the start of the new financial year.

Peer Reviewer
Opinion: Agree
Comments: Checked and verified

Government Reviewer
Opinion:

110. Does the legislature have the authority in law to amend the Executive's Budget Proposal?

GUIDELINES:

Question 110 examines the legislature's power to amend—as opposed to simply accept or reject—the budget proposal presented by the executive. This question is about legal authority rather than actions the legislature takes in practice. The legislature's powers to amend the budget can vary substantially across countries.

The "a" response is appropriate only if there are no restrictions on the right of the legislature to modify the Executive's Budget Proposal, including its right to change the size of the proposed deficit or surplus. The "b" response would be appropriate if, for instance, the legislature is restricted from changing the deficit or surplus, but it still has the power to increase or decrease funding and revenue levels. The more limited "c" response would apply if, for instance, the legislature can only re-allocate spending within the totals set in the Executive's Budget Proposal or can only decrease funding levels or increase revenues. Finally, response "d" would apply if the legislature may not make any changes (or only small technical changes), or if amendments must first be approved by the executive. In these cases, the legislature is essentially only able to approve or reject the budget as a whole. If the answer is "b" or "c", please indicate the nature of the amendment powers available to the Parliament and how they are limited.

Answer:

b. Yes, the legislature has authority in law to amend the Executive's Budget Proposal, with some limitations.

Source:

<https://www.japarliament.gov.jm/images/pdf/STANDING-ORDERS-OF-THE-HOUSE.pdf>

Comment:

The standing Orders of the House of Representatives Section 65 gives the Members of the House of Representatives the legal authority make changes to the EBP but with limitations. The limitations include: (i) An amendment to increase or decrease the sum allotted to a Ministry, Department or Agency (MDA) can only be moved by a member who is a Minister of Government (ii) An amendment to increase the budget of an MDA takes precedence over an amendment to reduce the budget; (iii) An amendment to exclude the budget of an MDA will not be in order.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

111. During the most recent budget approval process, did the legislature use its authority in law to amend the Executive's Budget Proposal?

GUIDELINES:

Question 111 assesses whether any formal authority of the legislature to amend the Executive's Budget Proposal is used in practice. The responses to this question should be determined based on action by the legislature related to the Enacted Budget used in the OBS. Choose answer "a" if the legislature used its authority in law to amend the Executive's Budget Proposal during the most recent budget approval process, and amendments were adopted (all, or at least some of them). Answer "a" also applies if the legislature used its authority in law to amend the Executive's Budget Proposal, but the amendments were rejected by executive veto. Answer "b" applies if the legislature used its authority in law to propose amendments to the Executive's Budget Proposal, but none of these amendments were adopted. Answer "c" applies if the legislature has the authority in law to amend the budget, but no amendments were proposed during its consideration. Answer "d" applies when the legislature does not have any authority to amend the budget (that is, Question 110 is answered "d").

If the answer is "a" or "b", please specify in the comments the number of amendments introduced by the legislature (and in the case of an "a" response, the number adopted, or if applicable, information about an executive veto) and describe their nature. For example, did the amendments result in an increase or decrease of the deficit? What were the most significant amendments to revenues and to expenditures in terms of the sums involved? How did amendments affect the composition of expenditures? If the answer is "a," please specify which amendments were adopted, and provide evidence for it.

Answer:

a. Yes, the legislature used its authority in law to amend the Executive's Budget Proposal, and (at least some of) its amendments were adopted.

Source:

<https://japarliament.gov.jm/attachments/article/339/The%20Appropriations%20Act,%202020%20No.%203.pdf>

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2337-estimates-of-expenditure-2020-2021.html>

Comment:

Upon comparing both the estimates of expenditure for 2020/2021 and the Appropriations Act 2020, there were evident discrepancies. The total gross expenditure that was to be voted on was \$567,557,608.0 (page 9 of the estimates of expenditure). However, as outlined in the enacted budget, this sum was reduced to \$536,743,533 (page 7 of the Appropriations Act).

No difference was noted for the sum allocated to appropriations in-aid.

Based on this finding, the researcher has concluded that the legislature has used its authority.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

112. During the last budget approval process, did a specialized budget or finance committee in the legislature examine the Executive's Budget Proposal?

GUIDELINES:

Question 112 assesses the role of a specialized budget or finance committee during the budget approval stage. Effective committee involvement is an essential condition for legislative influence in the budget process. Specialized committees provide opportunities for individual legislators to gain relevant expertise, and to examine budgets and policy in depth. Yet, the involvement of committees differs across legislatures. Some legislatures have separate committees to examine spending and tax proposals, while others have a single finance committee. Not all legislatures have a specialized budget or finance committee to examine the budget. In addition, there can be differences in the time available for the committee's analysis of the budget.

A report with the committee's findings and recommendations is intended to inform the debate in the full legislature, therefore it must be published before the legislature has adopted the budget.

Response "a" requires that, in the last budget approval process, a specialized budget or finance committee had one month or more to examine the Executive's Budget Proposal, and it published a report with findings and recommendations prior to the budget being adopted. Response "b" applies where such a committee examined the draft budget and published a report, but within a shorter timeframe of less than one month. Response "c" applies if a committee examined the budget (without regard to the time period), but did not publish a report prior to the adoption of the budget. Response "d" applies where a specialized budget or finance committee did not examine the Executive's Budget Proposal.

Please specify in your comment the name of the committee and the number of days it had available to examine the budget. For bicameral legislatures where one house or chamber has greater constitutional authority in budgetary matters, the question applies to the house or chamber (usually the upper or second one) that is decisive. For bicameral legislatures with co-equal houses or chambers, the question should be answered with reference to the one that achieves the higher score for this question. In the case of bicameral legislatures, please note the relevant arrangements in each house or chamber. If applicable, provide a copy of the report. Please note also if a report is published, but only after the budget has been adopted.

Answer:

c. Yes, a specialized budget or finance committee examined the Executive's Budget Proposal, but it did not publish a report with findings and recommendations prior to the budget being adopted.

Source:

<https://jis.gov.jm/senate-passes-legislation-to-establish-independent-fiscal-commission/>

https://www.jamaicaobserver.com/latestnews/house_committee_starts_budget_review_today

Comment:

Although not a specialized budget or finance committee, by law, the Auditor General is given two weeks to review one of the supporting documents to the EBP, the Fiscal Policy Paper, and submit a report of the findings and recommendations to the House of Representatives.

In addition to the Auditor general, the Standing Finance Committee of the House of Representatives examined the 2020/2021 Executive's Budget Proposal.

When the independent fiscal commission has been established, they will be required to review all budget documents.

The Independent Fiscal Commission's mandate, is to provide the public with an informed and independent opinion on the soundness and sustainability of Jamaica's fiscal policies and positions in keeping with Jamaica's fiscal responsibility framework

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

113. During the last approval process, did legislative committees, responsible for particular sectors (e.g., health, education, defense, etc.), examine spending in the Executive's Budget Proposal related to the sector for which they are responsible?

GUIDELINES:

Question 113 assesses the role of committees of the legislature that are responsible for particular sectors (e.g., health, education, defense, etc.) during the budget approval stage. The role of sectoral committees differs across legislatures. Some legislatures do not involve them in the budget approval process, while others do. In addition, the time available for committee analysis differs.

A report with the committee's findings and recommendations is intended to inform the debate in the full legislature, so therefore must be published before the legislature has adopted the budget. Response "a" requires that sector committees had one month or more to examine the Executive's Budget Proposal, and published a report with findings and recommendations prior the budget being adopted. Response "b" applies where such committees examined the draft budget and published a report, but within a shorter timeframe of less than one month. Response "c" applies if sectoral committees examined the budget (without regard to the time period), but did not publish a report prior to the adoption of the budget. Response "d" applies where sectoral committees did not examine the Executive's Budget Proposal.

Please note that the examination of sectoral budgets by a specialized budget or finance committee is assessed in Question 112 and should not be considered for this question.

Please provide in the comments a brief overview of the committee structure and specify the number of days that sectoral committees had available to examine the budget and to publish their reports. For bicameral legislatures where one house or chamber has greater constitutional authority in budgetary matters, the question applies to the house or chamber (usually the upper or second one) that is decisive. For bicameral legislatures with co-equal houses or chambers, the question should be answered with reference to the one that achieves the higher score for this question. In the case of bicameral legislatures, please note the relevant arrangements in each house or chamber. If applicable, provide a sample copy of at least one of the reports. Please note if a report is published, but only after the budget has been adopted.

For purposes of responding to this question, use those sectoral committees that are best performing – that is, the ones that examine the budget the longest and that publish reports.

Answer:

d. No, sector committees did not examine the Executive's Budget Proposal.

Source:

<https://jjs.gov.jm/government/budget-watch/about-the-budget-debate/>

Comment:

No sector committee reviews the budget. However, sectoral ministers comprise the House of Representative before whom the tabling of the estimates is done. These ministers also engage in the budget debate, during which they report on the work done in government departments under their portfolios, and outline plans for the coming financial year.

Peer Reviewer
Opinion: Agree

Comments: The only Parliamentary Committee that provides a review of the Executive Budget Proposal is the Standing Finance Committee but it is not a Sectoral Committee.

Government Reviewer
Opinion:

114. In the past 12 months, did a committee of the legislature examine in-year implementation of the Enacted Budget during the relevant budget execution period?

GUIDELINES:

Question 114 is about legislative oversight of budget execution. It assesses whether and how often a committee examined the implementation of the budget during the budget execution period (i.e., financial year) for which it was approved, and whether this resulted in an official report with findings and recommendations. This question does not apply to the ex post review of implementation following the end of the budget year as part of the audit stage, which is assessed separately. Nor does it apply to the legislature's review of the budget that it may undertake as part of the process of considering a supplemental

budget during the year. In-year monitoring by the legislature will be affected by the frequency that the executive publishes In-Year Reports.

To answer "a," a committee must have examined in-year implementation of the Enacted Budget at least three times during the course of the relevant budget year and published reports with findings and recommendations. Answer "b" applies where this occurred only once or twice during the year.

Exception: If a legislature is in session only twice during the year, and it examines the implementation of the budget during both sessions, then it would be eligible for an "a" response.

Choose "c" if a committee examined in-year implementation (without regard to frequency), but did not publish any report with findings and recommendations. Answer "d" applies where no committee examined in-year implementation.

If the answer is "a" or "b," please specify the name of the committee and when it reviewed budget implementation, and provide a copy of its report(s). If the answer is "c," please specify the name of the committee and when it reviewed budget implementation.

For purposes of responding to this question, if more than one committee holds in-year reviews of the budget, use the committee that is best performing – that is, the one that examines in-year implementation the most times and that publishes a report.

Answer:

b. Yes, a committee examined in-year implementation on one or more occasion (but less than three times), and it published a report with findings and recommendations.

Source:

<https://www.youtube.com/watch?v=adCMqhjyjk>

Comment:

The recording of the hearing is live streamed on youtube. The Public Administration and Appropriation Committee examined the in year enacted budget during the execution period. The link below is the live stream that was done on the 29 of July 2020.

<https://www.youtube.com/watch?v=adCMqhjyjk>

Peer Reviewer

Opinion: Agree

Comments: The report published would be the annual report of the Public Administration and Appropriation Committee which is tabled each year in the House of Representatives. That tabling provides media and citizens with access to findings. Those however, are not published on a website but can be obtained at the Parliament's library or request via Access to Information Act for a soft copy.

Government Reviewer

Opinion:

115. Does the executive seek approval from the legislature prior to shifting funds between administrative units that receive explicit funding in the Enacted Budget, and is it legally required to do so?

GUIDELINES:

Question 115 examines whether the executive seeks approval from the legislature prior to shifting funds between administrative units, and whether it is legally required to do so.

In some countries, the executive has the power in law to adjust funding levels for specific appropriations during the execution of the budget. This question examines rules around shifting funds between administrative units (ministries, departments, or agencies) or whatever funding unit (or "vote") is specified in the Enacted Budget.

The conditions under which the executive may exercise its discretion to shift funds should be clearly defined in publicly available regulations or law. In addition, the amount of funds that the executive is allowed to transfer between administrative units should not be so excessive as to undermine the accountability of the executive to the legislature.

To answer "a," the executive is required by law or regulation to obtain prior legislative approval before shifting funds between administrative units, and it does so in practice. Answer "b" applies if the executive obtains legislative approval before shifting funds between administrative units, but is not legally required to do so. Answer "c" applies if the executive is legally required to receive legislative approval before shifting funds, but does not do so in practice. Answer "d" applies if legislative approval is not legally required for the executive to shift funds between administrative units and the executive does not obtain legislative approval in practice. Answer "d" also applies if the executive is authorized to shift an amount considered so excessive as to undermine accountability (roughly equal to 3 percent of total budgeted expenditures). A "d" response applies if the legislature only approves the shifting of funds after it has already occurred.

In the comments, please indicate any law or regulation that provides the executive with standing authority to shift funds between administrative units and, if so, describe that authority. Similarly, legislative approval for shifting funds between administrative units typically occurs with the adoption of legislation such as a supplemental budget. But if other formal procedures for gaining approval from the legislature exist, then please provide information about that approval process.

Answer:

a. The executive is required by law or regulation to obtain approval from the legislature prior to shifting funds between administrative units, and it does so in practice.

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/1571-c11-2003-1.html>

Comment:

The Procedure for virement stipulates that no virement between heads of estimates of expenditure or financial patterns is allowed. The Procedure for virement was published on November 13, 2003 and updated on the ministry's website on December 12, 2017. In practice, the Ministry of Finance abides by this procedure by only shifting funds under Supplementary Estimates that receive prior approval by parliament (see condition 2 in the Procedure for Virement).

<https://mof.gov.jm/documents/documents-publications/document-centre/file/1571-c11-2003-1.html>

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

116. Does the executive seek approval from the legislature prior to spending excess revenue (that is, amounts higher than originally anticipated) that may become available during the budget execution period, and is it legally required to do so?

GUIDELINES:

Question 116 examines whether the executive receives approval from the legislature prior to spending excess revenue, and whether it is legally required to do so. Good practice requires the legislature to approve changes in revenue or expenditure relative to the Enacted Budget. For example, if additional revenue is collected unexpectedly during the year, which often happens in oil/mineral-dependent countries, and it was not accounted for in the Enacted Budget, there should be a procedure in place to ensure that the legislature approves any proposed use of these "new" funds. If such requirements are not in place, the executive might deliberately underestimate revenue in the budget proposal it submits to the legislature, in order to have additional resources to spend at the executive's discretion, with no legislative control.

To answer "a," the executive is required by law or regulation to obtain prior legislative approval before spending any funds resulting from higher-than-expected revenues, and it does so in practice. Answer "b" applies if the executive obtains legislative approval before spending excess revenue, but is not legally required to do so. Answer "c" applies if the executive is legally required to receive legislative approval before spending excess revenue, but does not do so in practice. Answer "d" applies if prior legislative approval is not legally required for the executive to spend excess revenue and the executive does not obtain legislative approval in practice. A "d" response applies if the legislature only approves the additional spending after it has already occurred.

Typically, legislative approval of additional spending beyond what was reflected in the Enacted Budget would occur with the adoption of a supplemental budget. But other formal procedures for getting approval from the legislature in advance of it adopting the supplemental budget may exist. If that is the case, then please provide information about that approval process.

Answer:

a The executive is required by law or regulation to obtain approval from the legislature prior to spending excess revenues, and it does so in practice.

Source:

<https://mof.gov.jm/documents/documents-publications/document-centre/file/1571-c11-2003-1.html>

Comment:

The Virement Policy outlines that the executive has to report to the Public Administration and Appropriations Committee (PAAC). The PAAC is the legislative committee that is responsible for budgetary expenditure. In addition to the The Virement Policy, section 116 of the constitution stipulates " statements of excess or, as the case may be, supplementary estimates shall be prepared by the Minister responsible for finance and shall be laid before and voted on by the House of Representatives; " https://www.constituteproject.org/constitution/Jamaica_2015.pdf?lang=en

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

117. Does the executive seek approval from the legislature prior to reducing spending below the levels in the Enacted Budget in response to revenue shortfalls (that is, revenues lower than originally anticipated) or other reasons during the budget execution period, and is it legally required to do so?

GUIDELINES:

Question 117 examines whether the executive receives approval from the legislature prior to cutting spending below the levels in the Enacted Budget in response to revenue shortfalls or for any other reason, and whether it is legally required to do so. Good practice requires the legislature to approve changes in revenue or expenditure relative to the Enacted Budget. For example, if less revenue is collected unexpectedly during the year, the legislature should approve or reject any proposed reductions in expenditures that are implemented as a result. If such requirements are not in place, the executive might substantially change the composition of the budget at the executive's discretion, with no legislative control.

Typically, legislative approval of proposals to reduce spending below the levels reflected in the Enacted Budget would occur as part of the supplemental budget. But other formal procedures for getting approval from the legislature in advance of it adopting the supplemental budget may exist. If that is the case, then please provide information about that approval process.

To answer "a," the executive is required by law or regulation to obtain prior legislative approval before implementing spending cuts in response to revenue shortfalls or for other reasons, and it does so in practice. Answer "b" applies if the executive received legislative approval before implementing such cuts, but is not legally required to do so. Answer "c" applies if the executive is legally required to obtain legislative approval before implementing such cuts, but does not do so in practice. Answer "d" applies if legislative approval is not legally required for the executive to implement such cuts and the executive does not obtain such approval in practice. A "d" response applies if the legislature only approves the spending cuts after they have already occurred.

Answer:

d. There is no law or regulation requiring the executive to obtain approval from the legislature prior to reducing spending below enacted levels, and in practice the executive implements these spending cuts before seeking prior approval from the legislature.

Source:

Comment:

The legislative approval is not legally required for the executive to implement such cuts and the executive does not obtain such approval in practice.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

118. Did a committee of the legislature examine the Audit Report on the annual budget produced by the Supreme Audit Institution (SAI)?

GUIDELINES:

Question 118 is about ex post oversight following the implementation of the budget. It probes whether a committee examined the Audit Report on the annual budget produced by the Supreme Audit Institution (SAI), and whether this resulted in an official report with findings and recommendations. A key issue is how soon after the SAI releases the report does it legislature review it. This question does not apply to the legislative scrutiny of in-year implementation of the Enacted Budget during the relevant budget execution period, which is assessed separately. Also, the question is asking specifically about the SAI's annual report on the execution of the budget, not about other audit reports that the SAI may produce. (This is the Audit Report used for responding to Question 98.)

To answer "a," a legislative committee must have examined the annual Audit Report within three months of it being released by the SAI, and then published a report (or reports) with findings and recommendations. (Note that the three-month period should only take into account time when the legislature is in session.)

Answer "b" applies when the committee examines it within six months of it being released (but more than three months), and then published a report with its findings and recommendations. Choose "c" if a committee examined the annual Audit Report more than six months after it became available or it did not publish any report with findings and recommendations. Answer "d" applies where no committee examined the annual Audit Report.

If the answer is "a" or "b," please specify the name of the committee and when it reviewed the Audit Report, and provide a copy of its report(s). If the answer is "c," please specify the name of the committee and when it reviewed budget implementation. Answers "a," "b," or "c" may be selected if the Audit Report is produced by the SAI but not made publicly available.

Answer:

c. Yes, a committee examined the Audit Report on the annual budget, but it did so after the report had been available for more than six months or it did not publish any report with findings and recommendations.

Source:

Comment:

In keeping with section 25 of the FAA Act, the public account Committee, the public, as well as other internal assessment examine the audit report on the annual budget produced. The Public Account Committee reviews reports that are produced and submitted to Parliament by the Auditor General's Departments.

On February 5, 2020, a review of Auditor General's 2016/17 and 2017/18 Annual Reports was done by the Public Accounts Committee.
<https://www.youtube.com/watch?v=6MxKEagTV8>

Parliament has not reviewed the 2018/2019 Annual Audit Report, which was due for review in 2020. With the dissolution of the parliament in August 2020, all previous matters were dissolved with it. Other audit reports of various MDAs were done previously.

Public Accounts Committee started examining the annual audit for the FY 19/20 in early 2021 where as it was produced December 2020, this falls within the three months time frame, recommendations and findings were also reported in Section 3 of the audit report for the various sectors and Ministry (though these were published too late to be considered for the purposes of this survey).

<https://auditorgeneral.gov.jm/wp-content/uploads/2021/01/FINAL-AR-Dec-28-2020-2.pdf>

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

119. Was the process of appointing (or re-appointing) the current head of the SAI carried out in a way that ensures his or her independence?

GUIDELINES:

Question 119 concerns the appointment process of the current head of the Supreme Audit Institution (SAI). Appointment procedures vary greatly across countries, as well as across different types of SAIs. Moreover, conventions and informal practices can greatly affect the de facto independence of the head of the SAI. While these factors make it difficult to devise a single metric against which all SAIs can be assessed with regard to this particular aspect, this question focuses on whether the legislature or judiciary must appoint or approve the appointment of the head of the SAI as a way to ensure the SAI's independence from the executive. However, if the appointment is carried out in another way that nonetheless ensures the independence of the SAI head, then that approach could be also considered.

To answer "a," the legislature or judiciary must appoint (or re-appoint) the head of the SAI, or approve the recommendation of the executive, as a way that ensure his or her independence from the executive. (As noted above, alternative approaches may also be acceptable.) Choose "b" if the appointment process does not ensure the independence of the head of the SAI, e.g. the executive may appoint the head of the SAI without the final consent of the legislature or judiciary.

Irrespective of which answer you selected, provide a description of how the head of the SAI is appointed.

Answer:

b. No, the executive may appoint the head of the SAI without the final consent of the legislature or judiciary.

Source:

<https://auditorgeneral.gov.jm/mandate-and-legislative-framework/>

<https://auditorgeneral.gov.jm/wp-content/uploads/2016/07/Ja-Constitution-Order-in-Council-1962-1.pdf>

Comment:

The Auditor General is appointed by the executive only. See the Jamaica constitution, 120 (1): There shall be in and for Jamaica an Auditor General who shall be appointed by the Governor-General by instrument under the Broad Seal.

<https://auditorgeneral.gov.jm/wp-content/uploads/2016/07/Ja-Constitution-Order-in-Council-1962-1.pdf>

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

120. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?

GUIDELINES:

Question 120 covers the manner in which the head or senior members of the SAI may be removed from office. This question draws on best practices identified in the Lima Declaration of Guidelines on Auditing Precepts (<http://internationalbudget.org/wp-content/uploads/LimaDeclaration.pdf>), including measures intended to guarantee the office's independence from the executive.

To answer "a," the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before the head of the SAI is removed. For example, the legislature or judiciary may give final consent following a certain external process, such as a criminal proceeding. So while the executive may initiate a criminal proceeding, the final consent of a member of the judiciary – or a judge – is necessary to render a verdict of wrongdoing that may lead to the removal from office of the head of the SAI. Answer "b" applies if the executive may remove the head of the SAI without the final consent of the judiciary or legislature.

Answer:

b. No, the executive may remove the head of the SAI without the final consent of the judiciary or legislature.

Source:

<https://auditorgeneral.gov.jm/mandate-and-legislative-framework/>

Comment:

The Legislative framework stipulates that "The Auditor General may be removed from office only for inability to discharge the functions thereof or for misbehavior. This may be done by the Governor General acting on the recommendation of a specially established judicial tribunal." In addition to that, section 122 of the constitution solidifies what was mention above and it also provides some form of protection from the removal from office for the Audit General.

<https://moj.gov.jm/laws/jamaica-constitution-order-council-1962>

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

121. Who determines the budget of the Supreme Audit Institution (SAI)?

GUIDELINES:

Question 121 asks who determines the budget of the Supreme Audit Institution (SAI). To ensure objective audits of government budgets, another important component of the SAI's independence from the executive is the extent to which the SAI's budget is determined by a body other than the executive, and whether the SAI has adequate resources to fulfill its mandate.

Answer "a" applies if the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate, AND either the SAI determines its own budget and then submits it to the executive (which accepts it with little or no change) or directly to the legislature, or the budget of the SAI is determined directly by the legislature or judiciary (or some independent body). Answer "b" applies if the SAI's budget is determined by the executive (absent a recommendation from the SAI), and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate. Answer "c" applies if the legislature or judiciary (or some independent body) determines the SAI's budget, but the funding level is not consistent with the resources the SAI needs to fulfill its mandate. Answer "d" applies if the executive determines the SAI's budget, and the funding level is not consistent with the resources the SAI needs to fulfill its mandate. Please provide evidence in support of the assessment that the funding level is or is not broadly consistent with the resources the SAI needs to fulfill its mandate.

Answer:

b. The budget of the SAI is determined by the executive, and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.

Source:

<https://mof.gov.jm/about/overview/what-we-do.html>

Comment:

The executives, more specifically the Ministry of Finance and the Public Service determines the budget of the SAI. It is their responsibility to prepare and manage budgets.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

122. Does the Supreme Audit Institution (SAI) have the discretion in law to undertake those audits it may wish to?

GUIDELINES:

Question 122 explores the scope of the investigative powers of the Supreme Audit Institution (SAI) as prescribed in law.

Question 97 asks which of the three types of audits – financial, compliance, and performance – the SAI conducts. This question asks if the SAI is constrained by law (rather than by a lack of capacity or an inadequate budget) from undertaking any form of audit or investigating irregularities in any program or activity.

There are numerous examples of limitations. For instance, some SAIs are not permitted by their legal mandate to audit joint ventures or other public-private arrangements. Others are only allowed to undertake financial audits, precluded from conducting performance or value-for-money audits. The SAIs in some countries do not have the legal mandate to review arrangements involving oil or stabilization funds, or other types of special or extra-budgetary funds. The SAI may also not have the ability to audit commercial projects involving the public and private sector.

To answer “a,” the SAI must have full discretion in law to decide which audits to undertake. Answer “b” applies if some limitations exist, but the SAI enjoys significant discretion to undertake those audits it wishes to. Answer “c” applies if the SAI has some discretion, but significant legal limitations exist. Answer “d” applies if the SAI has no power at all to choose which audits to undertake

Consulting the Lima Declaration of Guidelines on Auditing Precepts (<http://internationalbudget.org/wp-content/uploads/LimaDeclaration.pdf>) may be useful in answering this question as its provisions serve to define the appropriate scope of a SAI’s legal mandate and jurisdiction.

Answer:

a. The SAI has full discretion to decide which audits it wishes to undertake.

Source:

<https://www.ilo.org/dyn/natlex/docs/ELECTRONIC/31426/104059/F-848609962/JAM31426.pdf>

Comment:

According to Section 122 (3) of the constitution the Audit General in the exercise of his functions under the provisions of sub-sections (1) and (2) of this section, the Auditor General shall not be subject to the direction or control of any other person or authority.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion:

123. Are the audit processes of the Supreme Audit Institution (SAI) reviewed by an independent agency?

GUIDELINES:

Question 123 assesses whether and to what extent the audit processes of the Supreme Audit Institution (SAI) are subject to review by an independent agency. The latter could be a peer SAI, an international organization, an academic institution with relevant expertise, or an independent domestic agency with quality assurance functions in the area of financial reporting.

To answer “a,” an independent agency must conduct and publish a review of the audit processes of the SAI on an annual basis. Answer “b” applies if a review was carried out within the past five years, and published, but it is not conducted annually, but. Choose answer “c” if the SAI has an internal unit that reviews the audit processes of the SAI on a regular basis, but an independent agency does not conduct such a review. Answer “d” applies if the audit processes of the SAI are reviewed neither by an independent agency nor by a unit within the SAI.

If the answer is either “a” or “b,” please specify the name of the independent agency and when last it conducted such a review, and provide a copy of the published report. If the answer is “c,” please specify the name of the unit within the SAI that is tasked with conducting such reviews.

Answer:

b. Yes, an independent agency conducts and publishes a review of the audit processes of the SAI at least once in the past five years, but not annually.

Source:

<https://auditorgeneral.gov.jm/resource/jamaica-sai-pmf-assessment-2017/>

Comment:

The audit is undertaken by an external review. The report is done by a consultant engaged by the Inter-Development Bank. A link to this report is provided below. (<https://auditorgeneral.gov.jm/resource/jamaica-sai-pmf-assessment-2017/>). The assessment is not required annually but has been done in the last five years.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

124. In the past 12 months, how frequently did the head or a senior staff member of the Supreme Audit Institution (SAI) take part and testify in hearings of a committee of the legislature?

GUIDELINES:

Question 124 concerns the interaction between two important oversight actors and assesses how frequently the Supreme Audit Institution (SAI) made high-level inputs to the work of legislative committees. Many SAIs interact with the legislature in some form, but the nature and intensity of the interaction varies. This question probes this aspect by asking, with reference to the past 12 months, how frequently the head or a senior staff member of the SAI took part and testified in hearings of a committee of the legislature. The intent is to assess the extent to which the SAI representative in question was not only present at a meeting of a legislative committee, but was an active participant (as opposed to a passive observer, serving only as a resource when called upon). You can refer to official records of legislative committees, websites and annual reports of the SAI, press releases and media coverage, for example. Choose answer "a" if this occurred five times or more; "b" for three times or more, but less than five times; "c" for once or twice, and "d" for never.

Answer:

a. Frequently (i.e., five times or more).

Source:

<https://www.youtube.com/channel/UC8X0kkF7HNdWUxTMjAagJxw>

Comment:

The Auditor General's Department has always provide accountability and support to the Public Accounts Committee. The Public Broadcasting Corporation hosts multiple live reports, where representatives for the Ministry and other Committees testify these hearings. Example of this is linked down below:

<https://www.youtube.com/watch?v=aRPjfQPCvLA>

<https://projectcalls.com/auditor-general-maintains-rada-breached-procurement-rules/>

Peer Reviewer

Opinion: Agree

Comments: The Auditor General (in person) or her designate (if she is off island) is always present to provide support and testify at the legislative hearings of the Public Accounts Committee. A representative of the Ministry of Finance is also always present.

Government Reviewer

Opinion:

125. Does the executive use participation mechanisms through which the public can provide input during the formulation of the annual budget (prior to the budget being tabled in parliament)?

GUIDELINES:

This question reflects the GIFT principles on "Inclusiveness" and "Timeliness" and assesses the extent to which the participation mechanism(s) used by the executive are truly interactive and involve a two-way conversation between citizens and the executive.

The drafting of this question and its answers are partially drawn from the IAP2 Spectrum of Public Participation, in particular with regards to the concepts of "involvement" (option "a" in the responses) and "consultation" (option "b"). See: https://cdn.ymaws.com/www.iap2.org/resource/resmgr/foundations_course/IAP2_P2_Spectrum_FINAL.pdf.

Please consider only participation mechanisms that the Ministry of Finance, lead budget agency, or central coordinating agency designated by the government to implement participation mechanisms ("the executive") is currently using to allow the public to participate in the formulation of the annual budget, including annual pre-budget discussions. Participation mechanisms used only by line ministries should not be used to answer this question. If there is more than one mechanism used by the executive, please select the deepest or most interactive mechanism that reflects the government's efforts to incorporate citizens' input into the formulation of the annual budget. The participation mechanisms can involve a range of different issues, such as spending and tax policy, funding and revenue levels, and macro-fiscal planning.

To answer "a," the executive must use open participation mechanisms that involve the public in the formulation of the annual budget. This means that a public process is in place whereby CSOs and/or individual members of the public and government officials interact, and have the opportunity to express their opinions to each other in what can be considered a public dialogue between them (i.e., in-person and online discussion forums). Additionally, the mechanism should be open to any CSO and/or individual members of the public who wish to participate. By selecting this answer, the researcher must present evidence to support the presence of a public dialogue among citizens and government officials. Examples include public meetings and online deliberative exchanges.

Answer "b" applies if an open consultation mechanism is in place whereby members of the public (i.e., individuals and/or CSOs as well as academics, independent experts, policy think tanks, and business organizations) can provide their input in the formulation of the annual budget. This answer applies if the government is using a mechanism that is structured and well established, and not ad-hoc. The researcher must present evidence to support the presence of consultative processes through which the executive seeks out inputs from citizens. Examples include surveys, focus groups, report cards, published policy consultation exercises, and online platforms that government officials actively manage to solicit inputs.

Answer "c" applies if the executive has established a mechanism or mechanisms to allow citizens to participate in the budget formulation phase, but:

1) The mechanisms are not structured and happen only on ad-hoc basis, or not regularly.

and/or

2) The executive consults with and/or interacts with, citizens, but there is discretion in who is allowed to participate, and the executive determines fully or partially such selection process by inviting specific groups (for example by making an open call but just to experts from a particular sector, or naming specific organizations). While it is not possible for all citizens and/or CSOs to participate in this or other phases of the budget process, options "a" and "b" apply if the government does not exercise any discretion in determining who is allowed to participate. While there is likely going to be self-selection, it is important that the selection is not made by the executive.

In cases where there is discretion in who is allowed to participate, to select answer choice "c", there should be some sort of public record (held in public, minutes of meetings released to public) so that the all CSOs and individual members of the public can have knowledge of the meeting, who participated, and what was discussed.

Examples of mechanisms that might qualify as a "c" response include hotlines, Facebook announcements, and one-off meetings with NGOs in which there is a public record.

The researcher must present evidence to support selection of a "c" response.

Answer "d" applies if the requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget formulation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Citizen Budget

<https://mof.gov.jm/documents/documents-publications/document-centre/file/2356-the-citizen-s-guide-to-the-budget-2020-2021.html>

Comment:

Currently, there are no public participation mechanisms in place the facilitate citizens input throughout the budget process. The government provides however a citizen's Guide to the budget that explains to the public what goes in the preparation of the budget, the extensiveness of the budget, where the money comes from and go and the process of the budget.

Peer Reviewer

Opinion: Agree

Comments: Jamaica is making progress with the formulation of a National Plan for greater openness, under the Open Government Partnership agreement. It is anticipated that the needle will move on this indicator in approaching years.

Government Reviewer

Opinion:

126. With regard to the mechanism identified in question 125, does the executive take concrete steps to include vulnerable and under-represented parts of the population in the formulation of the annual budget?

GUIDELINES:

This question reflects the GIFT principle of "Inclusiveness", and examines the executive's effort to actively reach out to citizens who are from socially vulnerable groups and/or underrepresented in national processes. The emphasis here is on the executive's efforts to seek out the views of members of the public from socially vulnerable groups and/or who are underrepresented in the process.

To answer "a," the executive must actively seek out individuals from at least one vulnerable and underrepresented community and/or civil society organization representing vulnerable and underrepresented individuals and communities. The researcher must provide evidence to show the government's efforts and actions. The researcher must speak with the relevant government official(s), and subsequently double check with an alternative source, such as representatives of vulnerable/underrepresented groups.

Answer "b" applies if the executive does not take concrete steps to incorporate vulnerable/underrepresented individuals, or organizations representing them, into participation mechanisms or if the executive does not use public participation mechanisms during the budget formulation stage.

Answer:

b. The requirements for an "a" response are not met.

Source:

Comment:

There are no public participation mechanisms during the formulation stage in the budget process.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

127. During the budget formulation stage, which of the following key topics does the executive's engagement with citizens cover?

For the purpose of this question, key topics are considered to be:

1. Macroeconomic issues
2. Revenue forecasts, policies, and administration
3. Social spending policies
4. Deficit and debt levels
5. Public investment projects
6. Public services

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Timeliness". Please consider all of the mechanisms currently used by the executive to promote public participation during the formulation of the annual budget.

Please note that while the public engagement can/may cover other topics -- and for this reason the other questions assessing the executive's engagement with the public during budget formulation can be answered on the basis of engagement on topics other than the six listed above -- for the purpose of answering this question, "key topics" are considered to be only the ones listed above. If the executive's engagement with the public covers topics other than the six listed above, please specify these topics in the comments.

Note also that this question assesses only the coverage of public engagement (i.e., "what issues is the public invited to engage on?") and issues related to the depth of engagement or selectivity of engaged are not dealt with by this question.

If written materials about the public engagement, such as an invitation, do not specify the coverage of the public engagement, but the researcher has personally participated in the engagement, s/he may respond to this question based on firsthand experience of the coverage of the public engagement.

Answer "d" applies if requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget formulation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

There are no public participation mechanisms in the budget formulation stage.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

128. Does the executive use participation mechanisms through which the public can provide input in monitoring the implementation of the annual budget?

GUIDELINES:

This question reflects the GIFT principles on "Inclusiveness" and "Timeliness" and assesses the extent to which the participation mechanism(s) used by the executive are truly interactive and involve a two-way conversation between citizens and the executive.

The drafting of this question and its answers are partially drawn from the IAP2 Spectrum of Public Participation, in particular with regards to the concepts of "involvement" (option "a" in the responses) and "consultation" (option "b"). See:

https://cdn.ymaws.com/www.iap2.org/resource/resmgr/foundations_course/IAP2_P2_Spectrum_FINAL.pdf

Please consider only participation mechanisms that the Ministry of Finance, lead budget agency, or central coordinating agency designated by the government to implement participation mechanisms ("the executive") is currently using to allow the public to participate in monitoring the implementation of the annual budget. If the executive has designated a central coordinating agency to implement participation mechanisms throughout the national budget process, researchers may consider these mechanisms. Participation mechanisms used only by line ministries should not be used to answer this question. If there is more than one mechanism used by the executive, please select the deepest or most interactive mechanism that reflects the government's efforts to incorporate citizens' input into the implementation of the annual budget. The participation mechanisms can involve a range of different issues, such as revenue administration, public service delivery, public investment project implementation, including procurement, and the administration of social transfer schemes.

To answer "a," the executive must use open participation mechanisms that involve the public in the implementation of the annual budget. This means that a public process is in place whereby CSOs and/or individual members of the public and government officials interact, and have the opportunity to express their opinions to each other in what can be considered a public dialogue between them (i.e., in-person and online discussion forums). Additionally, the mechanism should be open to any CSO and/or individual members of the public who wish to participate. By selecting this answer, the researcher must present evidence to support the presence of a public dialogue among citizens and government official. Examples include public meetings, online, deliberative exchanges, procurement complaint mechanisms, and social monitoring and dialogue.

Answer "b" applies if an open consultation mechanism is in place whereby members of the public (i.e., individuals and/or CSOs as well as academics, independent experts, policy think tanks, and business organizations) can provide their input on the implementation of the annual budget. This answer applies if the government is using a mechanism that is structured and well established, and not ad-hoc. The researcher must present evidence to support the presence of consultative processes through which the executive seeks out inputs from citizens. Examples include public hearings, surveys, focus groups, report cards, and online platforms that government officials actively manage to solicit inputs.

Answer "c" applies if the executive has established a mechanism or mechanisms to allow citizens to provide input on budget implementation, but:

1) The mechanisms are not structured, happen only on ad-hoc basis, or not regularly.

and/or

2) The executive consults with and/or interacts with, citizens, but there is discretion in who is allowed to participate, and the executive determines fully or partially such selection process by inviting specific groups (for example by making an open call but just to experts from a particular sector, or naming specific organizations). While it is not possible for all citizens and/or CSOs to participate in this or other phases of the budget process, options "a" and "b" apply if the government does not exercise any discretion in determining who is allowed to participate. While there is likely going to be self-selection, it is important that the selection is not made by the executive.

In cases where there is discretion in who is allowed to participate, to select answer choice "c", the researcher must have evidence that the government is holding participation mechanisms that have some sort of public record (held in public, minutes of meetings released to public) so that all CSOs and members of the public can have knowledge of the meeting, who participated, and what was discussed.

Examples include hotlines, Facebook announcements, one-off meetings with NGOs in which there is a public record.

The researcher must present evidence to support selection of a "c" response.

Answer "d" applies if the requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget implementation stage.

Answer:

c. Yes, the executive uses participation mechanisms during the budget implementation phase, but either these mechanisms capture only some ad-

hoc views, or the executive invites specific individuals or groups for budget discussions (participation is not, in practice, open to everyone).

Source:

Comment:

<https://publicinvestmentmap.gov.jm/#/proyectos/?zoom=9¢er=18.109037982846417,-77.45448737612851&topLeft=18.760443608192304,-79.16148810855039&bottomRight=17.45520141707368,-75.74748664370664>

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IBP Comment

Citizens can provide comments on and upload pictures on public investment projects in Jamaica using the Jamaica Investment Map platform, which was launched in November 2020 in a bid to improve the transparency and efficiency of public investment in the country. Answer "C" is chosen because it is unclear how citizen input feeds back into the implementation of these projects, and because it does not appear that the platform has received much input to date. However, it is a great first step.

129. With regard to the mechanism identified in question 128, does the executive take concrete steps to receive input from vulnerable and underrepresented parts of the population on the implementation of the annual budget?

GUIDELINES:

This question reflects the GIFT principle of "Inclusiveness", and examines the executive's effort to actively reach out to citizens who are from socially vulnerable groups and/or underrepresented in national processes. The emphasis here is on national government's efforts to obtain input from members of the public who are from socially vulnerable groups and/or underrepresented in national processes during the implementation of the annual budget.

To answer "a," the executive must actively seek out individuals from at least one vulnerable and underrepresented community and/or civil society organization representing vulnerable and underrepresented individuals and communities. The researcher must provide evidence to show the government's efforts and actions. The researcher must speak with the relevant government official(s), and subsequently double check with an alternative source, such as representatives from vulnerable/underrepresented groups.

Answer "b" applies if the national executive does not take concrete steps to incorporate vulnerable/underrepresented individuals, or organizations representing them, into participation mechanisms or if the executive does not use public participation mechanisms during the budget implementation stage.

Answer:

b. The requirements for an "a" response are not met.

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

130. During the implementation of the annual budget, which of the following topics does the executive's engagement with citizens cover?

For the purpose of this question, key topics are considered to be:

1. Changes in macroeconomic circumstances
2. Delivery of public services
3. Collection of revenue
4. Implementation of social spending
5. Changes in deficit and debt levels
6. Implementation of public investment projects

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Timeliness". Please consider all of the mechanisms currently used by the executive to promote public participation during the implementation of the annual budget.

Please note that while the public engagement can/may cover other topics – and for this reason the other questions assessing the executive's engagement with the public during budget implementation can be answered on the basis of engagement on topics other than the six listed above – for the purpose of answering this question, "key topics" are considered to be ONLY the ones listed above. If the executive's engagement with the public covers topics other than the six listed above, please specify these topics in the comments.

Note also that this question assesses only the coverage of public engagement (i.e., "what issues is the public invited to engage on?") and issues related to the depth of engagement or selectivity of engaged are not dealt with by this question.

If written materials about the public engagement, such as an invitation, do not specify the coverage of the public engagement, but the researcher has personally participated in the engagement, s/he may respond to this question based on firsthand experience of the coverage of the public engagement.

Answer "d" applies if requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget implementation stage.

Answer:

c. The executive's engagement with citizens covers at least one (but less than three) of the above-mentioned topics.

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: The GoJ in collaboration with the Inter American Development has commenced an online initiative that does contemplate the inclusion of the citizen's participation in providing some oversight and feedback on GOJ investments in infrastructural projects. The tool can be located at <https://publicinvestmentmap.gov.jm/about/investmentmap> which describes the undertaking in the following words. We anticipate that future OBS will see a difference in this indicator.

Government Reviewer

Opinion:

IBP Comment

Please see note in Question 128. The executive's engagement with citizens covers the implementation of public investment projects.

131. When the executive engages with the public, does it provide comprehensive prior information on the process of the engagement, so that the public can participate in an informed manner?

Comprehensive information must include at least three of the following elements:

1. Purpose
2. Scope
3. Constraints
4. Intended outcomes
5. Process and timeline

GUIDELINES:

This question relates to the GIFT principle of "Openness," and addresses whether the executive provides relevant information on the process of the engagement before public participation takes place, in order to help citizens engage effectively. The question addresses whether the "rules of the public engagement" are clearly spelled out, in advance and in detail, so that those members of the public who want to engage know how to do so, in terms of when they can do so, what they are expected to provide input on, by when, to whom, etc. This question does not cover the substance of the engagement, which is covered by questions 127 and 130.

Non-comprehensive information means that the government provides information that includes at least one but less than three of the elements listed above.

Purpose refers to a brief explanation of why the public engagement is being undertaken, including the executive's objectives for its engagement with the public.

Scope refers to what is within the subject matter of the engagement as well as what is outside the subject matter of the engagement. For example, the scope may include how a current policy is administered but exclude the specifics of the policies themselves.

Constraints refers to whether there are there any explicit limitations on the engagement. An example of a constraint could be that any policy changes must not cost (or forgo revenue) more than a specific amount or have no net fiscal cost.

Intended outcomes refers to what the executive hopes to achieve as a result of the engagement. Examples of intended outcomes could be revising a policy to better reflect citizen or service-user views or to improve the way in which a particular program is administered.

Process refers to the methods by which the public engagement will take place and the discrete steps in the process. For example, the process may simply be a one-off Internet-based consultation, with a summary published of public inputs and the official response. The process may involve simultaneous or overlapping steps, and may be conducted in one round or in two or more rounds of engagement.

Timeline refers to the specific dates on which the discrete steps in the process will take place, or during which they will be completed, and clear start and end dates for the overall engagement.

Answer "d" applies if the executive does not use public participation mechanisms during the budget implementation or formulation stage.

Answer:

c. Information is provided in a timely manner in both or one of the two phases, but it is not comprehensive.

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IBP Comment

Please see note in Question 128. The purpose of the engagement is known, but the information provided about the engagement is not comprehensive.

132. With regard to the mechanism identified in question 125, does the executive provide the public with feedback on how citizens' inputs have been used in the formulation of the annual budget?

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Sustainability", and examines the extent to which the executive provides information to citizens on which public inputs were received, which ones are used in the formulation of the annual budget, and how/why.

By "written record", we mean a document that is produced and released by the lead budget agency (Ministry of Finance, Treasury) that has set up and holds the participation activity.

Answer "a" applies when the executive provides a written document with:

- *The inputs (e.g., a written transcript) received from the public and*
- *A detailed report on how the inputs were used or not used (such report should include information on which inputs were used or not used, why, and how)*

Answer "b" applies when the executive provides a written document that includes:

- *The inputs (e.g., a written transcript) received from the public and*
- *A not-so-detailed report, such as a document with a few paragraphs, on how public inputs were used or not used. This document only gives a general idea on how those inputs were used or not used.*

Answer "c" applies when the executive provides a written document that includes:

- *The inputs (e.g., a written transcript) received from the public or*
- *A report (being it detailed or not-so-detailed) on how public inputs have been used or not used.*

Answer "d" applies if the requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget formulation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

There are no public participation mechanisms during the budget formulation stage.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

133. With regard to the mechanism identified in question 128, does the executive provide the public with information on how citizens' inputs have been used to assist in monitoring the implementation of the annual budget?

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Sustainability", and examines the extent to which the executive provides information to citizens on which public inputs were received during the implementation of the annual budget, which ones are taken into account to improve budget monitoring, and how/why.

By "written record", we mean a document that is produced and released by the lead budget agency (Ministry of Finance, Treasury) that has set up and holds the participation activity.

Answer "a" applies when the executive provides a written document with:

- *The inputs (e.g., a written transcript) received from the public and*
- *A detailed report on how the inputs were used or not used (such report should include information on which inputs were used or not used, why, and how)*

Answer "b" applies when the executive provides a written document that includes:

- *The inputs received (e.g., a written transcript) from the public and*
- *A not-so-detailed report, such as a document with a few paragraphs, on how public inputs were used or not used. This document only gives a general idea on how those inputs were or were not taken into account by the executive during budget monitoring.*

Answer "c" applies when the executive provides a written document that includes:

- *The inputs (e.g., a written transcript) received from the public or*
- *A report (being it detailed or not-so-detailed) on how public inputs have been used or not used.*

Answer "d" applies if the requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget implementation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

IBP Comment

Please see note in Question 128.

134. Are participation mechanisms incorporated into the timetable for formulating the Executive's Budget Proposal?

GUIDELINES:

This question reflects the GIFT principles on "Sustainability," "Timeliness" and "Complementarity" and addresses whether the executive is able to link participation mechanisms to the administrative processes that are used to create the annual budget.

Please note that "timetable" refers to a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the Ministry of Finance or whatever central government agency is in charge of coordinating the budget's formulation. This document is sometimes referred to as the budget calendar and is the same document referenced in Question 53.

Answer "a" applies if the national executive establishes a clear set of guidelines that enable citizens and civil servants to understand when participation mechanisms should be used to enable citizen inputs to be incorporated into the annual budget. For answer choice "a", the timetable must be available to the public prior to the budget preparation process beginning.

Answer "b" applies if the executive does not establish a clear set of guidelines that enable citizens and civil servants to understand when participation mechanisms should be used to enable citizen inputs to be incorporated into the annual budget or if the executive does not use public participation mechanisms during the budget formulation or implementation stage.

Answer:

b. The requirements for an "a" response are not met.

Source:

Comment:

There are no public participation mechanisms during the budget formulation or the implementation stage.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

135. Do one or more line ministries use participation mechanisms through which the public can provide input during the formulation or implementation of the annual budget?

GUIDELINES

While questions 125 – 134 focus only on participation mechanisms that the Ministry of Finance, lead budget agency, or central coordinating agency currently use to allow the public to participate in the national budget process, this question asks about participation mechanisms used by line ministries to allow the public to participate in national budget processes. Thus, participation mechanisms used by the Ministry of Finance, lead budget agency, or central coordinating agency should not be used to answer this question. If there is more than one mechanism used by a line ministry or if multiple line ministries use participation mechanisms, please select the deepest or most interactive mechanism that reflects the government's efforts to incorporate citizens' input into the formulation and/or implementation of the annual budget.

This question reflects the GIFT principles on "Inclusiveness" and "Timeliness" and assesses the extent to which the participation mechanism(s) used by the executive are truly interactive and involve a two-way conversation between citizens and the executive.

The drafting of this question and its answers are partially drawn from the IAP2 Spectrum of Public Participation, in particular with regards to the concepts of "involvement" (option "a" in the responses) and "consultation" (option "b"). See:

https://cdn.ymaws.com/www.iap2.org/resource/resmgr/foundations_course/IAP2_P2_Spectrum_FINAL.pdf

To answer "a," a line ministry must use open participation mechanisms that involve the public in the formulation or implementation of the annual budget. This means that a public process is in place whereby CSOs and/or individual members of the public and government officials interact, and have the opportunity to express their opinions to each other in what can be considered a public dialogue between them (i.e., in-person and online discussion forums). Additionally, the mechanism should be open to any CSO and/or individual members of the public who wish to participate. By selecting this answer, the researcher must present evidence to support the presence of a public dialogue among citizens and government official. Examples include public meetings and online deliberative exchanges.

Answer "b" applies if an open consultation mechanism is in place whereby members of the public (i.e., individuals and/or CSOs as well as academics, independent experts, policy think tanks, and business organizations) can provide their input in the formulation or implementation of the annual budget. This answer applies if the government is using a mechanism that is structured and well established, and not ad-hoc. The researcher must present evidence to support the presence of consultative processes through which a line ministry seeks out inputs from citizens. Examples include surveys, focus groups, report cards, published policy consultation exercises, and online platforms that government officials actively manage to solicit inputs.

Answer "c" applies if a line ministry has established a mechanism or mechanisms to allow citizens to participate in the budget formulation phase, but:

1) The mechanisms are not structured and happen only on ad-hoc basis, or not regularly.

and/or

2) A line ministry consults with and/or interacts with, citizens, but there is discretion in who is allowed to participate, and the line ministry determines fully or partially such selection process by inviting specific groups (for example by making an open call but just to experts from a particular sector, or naming specific organizations). While it is not possible for all citizens and/or CSOs to participate in this or other phases of the budget process, options "a" and "b" apply if the government does not exercise any discretion in determining who is allowed to participate. While there is likely going to be self-selection, it is important that the selection is not made by the executive.

In cases where there is discretion in who is allowed to participate, to select answer choice "c", there should be some sort of public record (held in public, minutes of meetings released to public) so that the all CSOs and individual members of the public can have knowledge of the meeting, who participated, and what was discussed.

The researcher must present evidence to support selection of a "c" response.

Examples of mechanisms that might qualify as a "c" response include hotlines, Facebook announcements, and one-off meetings with NGOs in which there is a public record.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

There has never been such an event where the public gives feedback as it pertains to formulation and implementation of the annual budget.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

136. Does the legislature or the relevant legislative committee(s) hold public hearings and/or use other participation mechanisms through which the public can provide input during its public deliberations on the formulation of the annual budget (pre-budget and/or approval stages)?

GUIDELINES:

This question reflects the GIFT principle on "Sustainability," "Transparency," and "Complementarity" and assesses the extent to which the participation mechanism(s) used by the legislative are interactive and involve a two-way conversation between citizens and the legislature, rather than being limited to allowing the public to attend or hear public budget deliberations.

Please consider participation mechanisms that the legislature (both in its whole institution or its relevant budget/public accounts/finance committees) has put in place and is using to allow the public to participate in their deliberations on the annual budget. This includes deliberations during the pre-budget phase (i.e., when the executive is still in the process of formulating the draft budget) and the budget discussions after the budget has been tabled to parliament and before it is approved. In the comment box, please specify during which stage of the budget cycle the legislature has put in place a public participation mechanism.

Mechanisms through which members of the public reach out to individual Members of Parliament as opposed to the legislature (both in its whole institution or its relevant budget/public accounts/finance committees) or unofficial hearings organized by a subset of committee members should not be considered in answering this question.

If there is more than one mechanism, please select a mechanism that best shows/reflects the legislature's efforts to incorporate citizens into the formulation of the annual budget. The participation mechanisms can involve a range of different issues, such as revenues, policy selection, and macro-fiscal planning (please note that the issue of coverage is covered in a subsequent question).

To answer "a," the legislature must hold public hearings where citizens are allowed to testify. This answer applies only if the legislature does not exercise discretion in determining which citizens and/or CSOs can testify (for example, participation takes place on a first-come-first-served basis).

Answer "b" should be selected if the following applies:

- The legislature holds public hearings on the budget;
- Testimony is not allowed from members of the public or CSOs; but
- There are other means used by the legislature to receive and collect views from citizens and CSOs on the budget, and the legislature does not exercise

discretion in determining which citizens and/or CSOs can provide input. The researcher must provide evidence to support the presence of those alternative processes through which the legislature seeks inputs from citizens. For example, there should be a public record indicating that views from citizens and the public were sought.

Answer "c" should be selected if the following applies:

- The legislature holds public hearings on the budget;
- Testimony is not allowed from members of the public or CSOs;
- No other means are used by the legislature to receive and collect views/input from citizens and CSOs on the budget, but
- The legislature invites a few individuals/groups to provide input (through public hearings or elsewhere)
- The legislature has a provision (via standing orders or in law) through which the public can submit their inputs, and members of the public or CSOs actively use it to submit opinions on the budget.

Answer "d" applies if the requirements for a "c" response or above are not met or if the legislature does not use public participation mechanisms during its deliberations on the annual budget

Answer:

c. Yes, public hearings on the budget are held. No testimony from the public is provided during the public hearings, and there are no other mechanisms through which public contributions are received, but the legislature invites specific individuals or groups to testify or provide input (participation is not, in practice, open to everyone).

Source:

<https://www.youtube.com/user/pcbajamaica>

http://www.oas.org/juridico/spanish/jam_res35.pdf

Comment:

The hearing of the budget is televised live on YouTube on Jamaica's Public Broadcasting Commission channel, where members of the public are allowed to view the hearing and also make their inputs in the comment section

Section 73C of the Parliamentary Standing Orders states that "Each parliamentary committee shall have the duty of receiving submissions from citizens and organizing meetings between citizens, community groups, sectoral organizations, Members of Parliament and representatives of government to facilitate exchange of views on the operations of government and their effect on communities and groups in society.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

137. During the legislative deliberations on the annual budget (pre-budget or approval stages), which of the following key topics does the legislature's (or relevant legislative budget committee) engagement with citizens cover?

For the purpose of this question, key topics are considered to be:

1. Macroeconomic issues
2. Revenue forecasts, policies, and administration
3. Social spending policies
4. Deficit and debt levels
5. Public investment projects
6. Public services

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Timeliness". Please consider the range of mechanisms currently used by the legislature to promote public participation during legislative deliberations on the annual budget.

Please note that while the public engagement can/may cover other topics, for the purpose of answering this question, "key topics" are considered to be only the ones listed above. If the legislature's engagement with the public covers topics other than the six listed above, please specify these topics in the comments.

Note also that this question assesses only the coverage of public engagement (i.e., "what issues is the public invited to engage on?") and issues related to the depth of engagement or selectivity of engaged are not dealt with by this question.

If written materials about the public engagement, such as an invitation, do not specify the coverage of the public engagement, but the researcher has

personally participated in the engagement, s/he may respond to this question based on firsthand experience of the coverage of the public engagement.

Answer "d" applies if the requirements for a "c" response or above are not met or if the legislature does not use public participation mechanisms during its deliberations on the annual budget.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

138. Does the legislature provide feedback to the public on how citizens' inputs have been used during legislative deliberations on the annual budget?

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Sustainability", and examines the extent to which the legislature provides information to citizens on which public inputs were received and how inputs were used during legislative deliberations (please note that these deliberations can refer to the pre-budget and approval phases). By "written record" in this question, we mean a document that is produced and released by the legislature.

Answer "a" applies when the legislature provides a written document with:

- The inputs received from the public (e.g., a written transcript) and
- A detailed report on how the inputs were used or not used (such report should include information on which inputs were used or not used, why, and how).

Answer "b" applies when the legislature provides a written document that includes:

- The inputs received from the public (e.g., a written transcript) and
- A not-so-detailed report on how public inputs were used or not used. This document only gives a general idea on how those inputs were used or not used in legislative deliberations on the annual budget (please note that these deliberations refer to the pre-budget and approval phases).

Answer "c" applies when the legislature makes available a video recording of the relevant legislative session or provides a written document that includes:

- The inputs received from the public (e.g., a written transcript) or
- A report (being it detailed or not-so-detailed) on how public inputs have been used or not used.

Answer "d" applies if the requirements for a "c" response or above are not met or if the legislature does not use public participation mechanisms during its deliberations on the annual budget.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

139. Does the legislature hold public hearings and/or use other participation mechanisms through which the public can provide input during its public deliberations on the Audit Report?

GUIDELINES:

This question reflects the GIFT principle on "Sustainability," "Transparency," and "Complementarity" and assesses the extent to which the participation mechanism(s) used by the legislature are interactive and involve a two-way conversation between citizens and the legislature, rather than being limited to allowing the public to attend or hear public budget deliberations.

A key constitutional role of the legislature in almost all countries is to oversee the government's management of public resources. While the Supreme Audit Institution is responsible for checking the government's accounts and publishing the outcome of their audits, for accountability purposes it is essential that the legislature reviews and scrutinizes those reports, and checks on whether the executive is taking the appropriate corrective actions based on the Supreme Audit Institution's recommendations.

Holding public hearings to review audit findings allows the public to learn more about how the government has managed its resources for the budget years that have ended, and demand accountability in case of mismanagement and irregularities. Reviewing and discussing those reports in public is therefore a key responsibility of a legislature.

Please note that by "Audit Report" we refer to the same audit report assessed in the transparency section of this Survey, i.e., one of the eight key budget documents that all governments (in this case, the Supreme Audit Institution) must produce, according to best practice.

Please consider participation mechanisms that the legislature (both in its whole institution or its relevant budget/public accounts/finance committees) have put in place and using to allow the public to participate in their deliberations on the Audit Report.

Mechanisms through which members of the public reach out to individual members of parliament as opposed to the legislature (both in its whole institution or its relevant budget/public accounts/finance committees) or unofficial hearings organized by a subset of committee members should not be considered in answering this question.

To answer "a," the national legislature must hold public hearings where citizens are allowed to testify. This answer applies only if the legislature does not exercise discretion in determining which citizens and/or CSOs can testify (for example, participation takes place on a first-come-first-served basis).

Answer "b" should be selected if the following applies:

- *The legislature holds public hearings on the budget;*
- *No testimony is allowed from the public; BUT*
- *There are other means used by the legislature to receive and collect views from citizens and CSOs on the budget, and the legislature does not exercise discretion in determining which citizens and/or CSOs can provide input. The researcher must provide evidence to support the presence of those alternative processes through which the legislature seeks inputs from citizens. For example, there should be a public record indicating that views from citizens and the public were sought.*

Answer "c" should be selected if the following applies:

- *The legislature holds public hearings on the budget;*
- *No testimony is allowed from the public;*
- *No other means are used by the legislature to receive and collect views/input from citizens and CSOs on the budget, BUT*
- *The legislature invites a few individuals/groups to provide input (through public hearings or elsewhere)*

Answer "d" applies if the requirements for a "c" response or above are not met or if the legislature does not use public participation mechanisms during its deliberations on the Audit Report.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

The legislature does not use public participation mechanisms during its deliberations on the Audit Report.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

140. Does the Supreme Audit Institution (SAI) maintain formal mechanisms through which the public can suggest issues/topics to include in the SAI's audit program (for example, by bringing ideas on agencies, programs, or projects that could be audited)?

GUIDELINES:

This question assesses whether the Supreme Audit Institution (SAI) has established mechanisms through which the public can provide suggestions on issues/topics to be included in its audit program. When deciding its audit agenda, the SAI may undertake audits for a sample of agencies, projects, and programs in the country; and such a selection could be based on complaints and suggestions made by members of the public. To receive such suggestions, the SAI may create formal mechanisms, like setting up a website, hotline, or office (or assigning staff to liaise with the public).

Please note that formal mechanisms that do not explicitly seek the public's input in the audit program (such as general comment submission boxes on the SAI's website) should not be considered for this question.

Answer:

a. Yes, the SAI maintains formal mechanisms through which the public can suggest issues/topics to include in its audit program.

Source:

Stakeholder engagement plan (2018-2021)

https://auditorgeneral.gov.jm/wp-content/uploads/2017/11/AuGD-Jamaica_Strategic-Stakeholder-Engagement-Plan-2018-21.pdf

Email Correspondence with Auditor General Department on April 28, 2021.

Comment:

The AGD has a stakeholder engagement plan (2018-2021) that serves to maximize the impact and value of audit reports, and contributes to stakeholders' awareness of the need for transparency and accountability in the public sector. Outlined in this strategy is the institution's commitment to an open two-way interaction that will include keeping stakeholders informed, listening to them and ensuring transparency, accountability, effectiveness, and efficiency in its internal processes, with due regard to quality and best practices. (page 5).

For example, on page 26, one of the objectives of the AGD is to involve Civil Society Organizations to inform the audit planning processes and obtain feedback on the audit reports. This is achieved through focus group discussions and biannual meetings.

Also, the AGD engages in continuous communication with its auditees (MDAs, municipal authorities and statutory bodies etc.) during the audit process. Two channels used to facilitate this are annual service feedback and semiannual forums to inform, update, and solicit feedback from MDAs. (page 23)

From email correspondence with Auditor General's Department, confirmation of the above and evidence of the use of focus groups in audits was provided.

An excerpt: "[E]very three years, as part of our rolling three-year strategic audit planning process, we invite various stakeholders from academia, corruption agencies, civil society and private sector entities to participate in a brain storming exercise to identify major areas of concern within sectors, ministries, department and agencies, that could inform our audits. We then use a risk based approach to identify the most urgent to the less urgent for the three year period. [T]he JUTC [Jamaica Urban Transit Company] and the RADA [Rural Agriculture Development Authority] audit[s], for example, ... used focus groups and surveys to inform the scope of the audits and to identify possible areas [from which] to seek the required evidence."

While no focus groups were held in 2020 due to the pandemic, the AGD continues to welcome suggestions from stakeholders for audit topics and in that regard, do their due diligence to determine the credibility of information provided.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

141. Does the Supreme Audit Institution (SAI) provide the public with feedback on how citizens' inputs have been used to determine its audit program?

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Sustainability", and examines the extent to which the Supreme Audit Institution provides information to citizens on which public inputs were received, which ones are used to determine the Supreme Audit Institution's audit program. By "written record" in this question, we mean a document that is produced and released by the Supreme Audit Institution.

Answer "a" applies when the Supreme Audit Institution provides a written document with:

- *The inputs received from the public and*
- *A detailed report on how the inputs were used or not used (such report should include information on which inputs were used or not used, why, and how).*

Answer "b" applies when the SAI provides a written document that includes:

- *The inputs received from the public and*

- A not-so-detailed report on how public inputs were used or not used. This document only gives a general idea on how those inputs were used or not used to determine the SAI's annual audit program.

Answer "c" applies when the SAI provides a written document that includes:

- The received from the public or
- A report (being it detailed or not-so-detailed) on how public inputs have been used or not used.

Answer "d" applies if requirements for a "c" response or above are not met or if maintain formal mechanisms through which the public can suggests issues/topics to include in the SAI's audit program.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

<https://auditorgeneral.gov.jm/wp-content/uploads/2017/12/Jamaica-SAI-PMF-Assesment-Full-Report.pdf>

<https://auditorgeneral.gov.jm/wp-content/uploads/2021/01/FINAL-AR-Dec-28-2020-2.pdf> (see page 28)

Comment:

In the Annual Report (found on the website), it make mention that a particular audit was undertaken based on public's concerns however the names remain anonymous (indirect through comments). There is no list or summary of how citizens inputs were used.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion:

142. Does the Supreme Audit Institution (SAI) maintain formal mechanisms through which the public can contribute to audit investigations (as respondents, witnesses, etc.)?

GUIDELINES:

This question mirrors question 140, but instead of covering public assistance in formulating the SAI's audit program, it focuses on whether the Supreme Audit Institution has established mechanisms through which the public can participate in audit investigations. In addition to seeking public input to determine its audit agenda, the SAI may wish to provide formal opportunities for the public and civil society organizations to participate in the actual audit investigations, as witnesses or respondents.

Answer:

a. Yes, SAI maintains formal mechanisms through which the public can contribute to audit investigations.

Source:

<https://www.intosaicbc.org/9-june-qa-on-sai-capacity-performance-and-relevance-during-and-subsequent-to-covid-19/>

Comment:

While there are no formal mechanisms through which the public can contribute, there are focus groups through which citizens are asked to attend and contribute, by invitation. The department identifies selected groups that are knowledgeable of areas they wish to audit. These groups are then invited for a discussion where their feedback is welcomed.

Example of these focus can be found in the link attached below and in the source box.

https://japarliament.gov.jm/attachments/article/2318/JUTC%20PA%20Report_July%2028%202020%20FINAL.pdf

Additionally, the AGD is transparent in the status of audit reports; that is, those that are completed and those in progress. According to the AGD, "the main aim of listing the audits in progress is to allow for citizens/whistleblowers to provide information that may be useful to the audit." Also, feedback can be submitted by clicking this link <https://auditorgeneral.gov.jm/leave-us-feedback>.

Peer Reviewer

Opinion: Agree

Government Reviewer
Opinion: